EE/RE Financing Programs

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Need for Financing

- White House Commission on Environmental Quality, Middle Class Task Force barriers:
 - <u>Education and Outreach</u>: Motivate residents to take action by establishing need and benefit, cutting through inaccurate or poorly organized information, motivate long-term behavior change.
 - <u>Workforce Quality</u>: Enhance the quality of workforce delivering energy-efficiency and renewable energy retrofits. Helping to ensure that performance promises are met, endorsing specific training standards, ability to meet codes, building confidence in individuals and businesses.
 - <u>Finance</u>: Providing and promoting incentives to overcome the barriers to investment including credit, availability, return on investment. (e.g., monetizing environmental attributes and impacts)



Behavior/Culture Change: Achieve low-cost savings from imparting energy conscious behaviors. Behaviors encourage the adoption of energy-efficient technologies and maintain their appropriate and effective use.

Types of Financing Programs - PACE

- Innovative financing program that provides loans for energyefficiency and renewable energy retrofits for homes.
- Attaches "debt" to the property instead of the individual or business entity.
- Loan is attached to the property tax bill as an assessment.
- Repaid over a time period, similar to the timeframe that benefits are accrued (long).
- If property is sold or transferred, remaining loan balance can be transferred to the next owner.
- Funding source can be municipal bond (GO or revenue), federal funding, or in seemingly rare cases private investors (big interest).

Property Assessed Clean Energy -

Example

Owner "A" pays \$3,000 in energy bills Owner "A"

Gets a \$4,600 HELP Loan

Pays \$570 (Yr1) in Payments

Saves

\$570 in Utility Costs (25% savings)

Owner "A"

Pays \$570 (Yr5) in Payments

Saves

\$670 in Utility
Costs
(escalation)

Home

Sells

Owes \$3,100 on Loan

Owner "B"

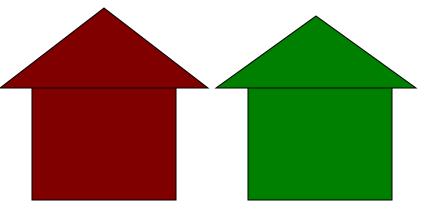
Buys Home

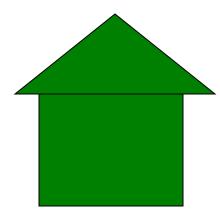
Saves

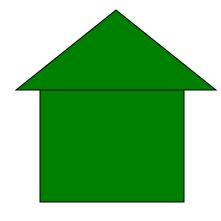
\$670 in Utility
Costs

Owes \$3,100 on Loan

Resumes \$570 payments







PACE Applied – Montgomery County

- Legislation (required) passed in 2009. "Charter County" state authorizing legislation not needed.
- Regulation developed with stakeholders, transmitted to County Council. Approval expected in June (hopefully).
- Applying approximately \$1.5 million of EECBG funds for capitalization, administration, education/outreach, County bonds for next round (QECB, self supporting G&O).
- Incorporates Home Performance with ENERGY STAR (HPwES), everyone must get a HPwES (BPI) audit to access financing. (auditors/contractors will be registered to participate)
- Energy-efficiency focus, renewables secondary (energy-efficiency prerequisites apply).
- Regional real estate community EXTREMELY supportive, see the program as an asset.

HELP – Barriers Knocked Down/Remaining

- Managed to hammer through Davis Bacon and NHPA issues using federal funds.
- Addressed most banking industry concerns (notice, loans do not accelerate, limits on loan value, equity requirements......primacy remains)
- FHA, Fannie, Freddie issues still a concern. Working with other jurisdictions to resolve. HIGH risk of market failure if not clarified.
- Continuing funding still an issue, use of private funds not favored by legal/finance staff (and may not be cost-effective).
- Council did not authorize program funding, must be self-supporting, leading to elevated interest rates.
- DOE "guidelines" most of our program is consistent with these guidelines, however some issues like maintaining a loan loss reserve fund which we do not need are a sticking point.

PACE Commercial???

- Many jurisdictions including Sonoma and DC are using/looking at PACE for commercial/multi-family.
- Difficult to muster sufficient revenue to address projects (e.g., \$3 to \$4 million eats through bonding authority quickly)
- Appropriateness of PACE for "most" commercial uncertain due to facility type, business model, redevelopment cycle of real-estate, and owner – leasee relationship.
- Jurystill out, may not be the best option.

"Power" Purchase Agreements

- A financial and contractual tool to get PV installed.
- A third party fronts the financing, installs and maintains the system, and claims incentives.
- Located on a County facility (typically a roof though ground-mount systems and others are possible).
- County agrees to purchase electricity generated from the installed system for a long period of time (typically 15 to 20 years).
- May or may not include "environmental attributes"
- Becoming the "standard" for large systems in Maryland

Why an SPPA over Capital or Traditional Financing?

- Overcomes "capital" issue (100 kW system can cost upwards of \$600,000)
- Not treated as "debt service" as we are entering a contract for electricity supply, no County bonding or financing.
- Vendor specifies and designs equipment under guidance as needed by host facility.
- Vendor is responsible for equipment maintenance, replacement, upgrades.

What are We Really Doing?

Typical County Energy Purchase





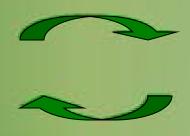
Competitive Energy Supplier





SPPA

SPPA Provider (Can be viewed as a Competitive Energy Supplier)

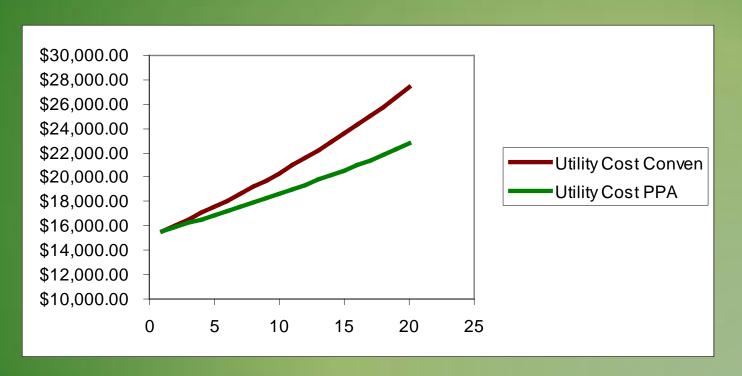






What are We Really Doing?

System Size 100kW = 120,000 kWh annually



Total Cost Savings over 20 years > \$40,000 (conservative, generation only). Additional savings from demand, capacity etc.

What Makes a Good SPPA project?

- Historically best SPPA projects have been large (>10,000 square feet), flat roofs.
- Solar RPS carve out essential to be cost-effective "out of the box"
- Southwest Orientation essential.
- Little shading
- Facility energy demand > 100 kW
- Easy mounting (ballast or limited penetration)
- Newer roof with balance of warranty
 -this is changing but generally the smaller or more esoteric the more expensive.

Transfer Station Solar Project – Opportunities and Benefits

- Installation of a 250 to 300 kW (equivalent to 150 typical home systems) PV system on the Montgomery County Solid Waste Transfer station.
- Nearly \$2 million estimated capital cost borne by private investors and third party owners.
- County will save approximately \$250,000 over the life of the project.
- County exchanges regional "solar RECs" for less valuable, but equal in GHG reduction, national solar RECs.
- Received project sunburst grant allowing upgrade to U.S> panels and a 6% improvement in efficiency.

Other Financing Options

Tool	Strength	Weakness
Performance Contracting	 No-upfront cost Owners/operators and ESCO share in savings. Well developed industry. 	 Savings often get "renegotiated". ESCOs may or may not use cheaper municipal financing. Very difficult to apply outside government sector. Near impossible for small businesses, or submetered tenants.
Private Financing	• Plentiful (vocal community)	 Requires high level of credit/security to access at reasonable cost. Difficult to blend with public funds. Terms sensitive to market conditions.
Loan Guarantees/Loan Loss Reserve Funds	 Existing federal programs for some projects. Enable the flow of private money where projects not viable. Securitize private risk. 	 May not have appreciable impact on interest rate. Must be sourced from ZERO interest money. Existing programs not accessible to EE projects (functionally) Collection of defaults difficult.
Gap Financing	 Funding provided to buy-down project on top of private financing. Either a grant or funding with interest and repayment deferred until private equity repaid. 	■ Where's the money come from?
Environmental Attributes	 Derived from benefits, can be used (e.g., like the PPA) to increase cash flow and increase ROI. 	 Difficult to harness, poorly organized markets. Sale of attributes = Pollute!