# DEVELOPMENT OF 2024 CONGESTION MANAGEMENT PROCESS (CMP) TECHNICAL REPORT

Andrew Meese TPB Program Director, Systems Performance Planning

TPB Technical Committee October 4, 2024



#### Introduction

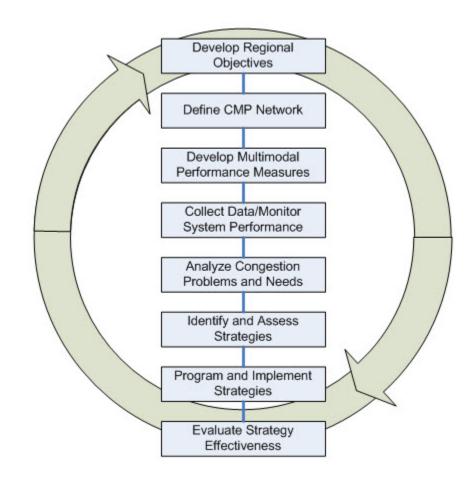
- A Congestion Management Process (CMP) is a mandated element of metropolitan transportation planning
  - Many generations of federal regulations for metropolitan planning have addressed CMP requirement; no changes in law under IIJA/BIL
  - The CMP Technical Report is a supporting document for the National Capital Region Transportation Plan (Visualize 2050)
    - Developed biennially since 2008
- Draft 2024 CMP Technical Report being made available for review now, for Technical Committee acceptance as final at the November 1 meeting
  - Comments/corrections by October 18 to jli@mwcog.org



#### What Is A CMP?

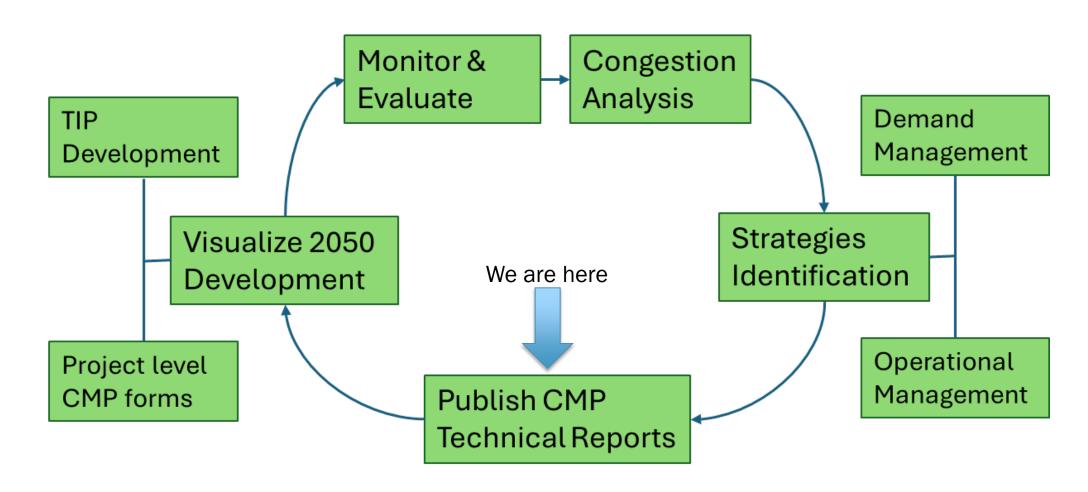
The transportation planning process in a TMA shall address congestion management through a process that provides for safe and effective integrated management and operation of the multimodal transportation system...through the use of travel demand reduction...job access projects, and operational management strategies.

- Federal Register Vol. 81, No.103, pp.34152, May 27, 2016.
- TAM: Transportation Management Areas





## National Capital Region Transportation Plan & CMP





## Components of the Region's CMP

- Visualize 2045 comprises the official regional CMP
  - TPB ensures that the plan includes alternatives to SOVs
  - The CMP informs the project selection process for the plan and TIP
- Project-specific CMP addressed in Technical Inputs Solicitation
- National Capital Region Congestion Reports (quarterly dashboard)
- Biennial CMP Technical Reports
  - The 2024 CMP Technical Report will inform Visualize 2050 development



## The 2024 CMP Technical Report

The **Report** serves as a background document to the National Capital Region Transportation Plan's CMP, providing detailed information on data, strategies, and regional programs involved in congestion management:

Compiles information from a wide range of metropolitan transportation planning activities

Provides some additional CMP-specific analyses, particularly Vehicle Probe Project data-based analyses



## **Contents – Congestion Summaries**

- Executive Summary
- Chapter 1 Introduction
- Chapter 2 State of Congestion
  - Regional Travel Trends
  - Congestion on Highways; Transit Systems
  - National Comparison of the Washington Region's Congestion
  - Performance Analysis of Visualize 2045



## **Contents – Strategies and Outcomes**

- Chapter 3 Consideration/Implementation of Strategies
  - Demand Management Strategies (esp. Commuter Connections)
  - Operational Management and Integrative/Multi-Modal Strategies
- Chapter 4 Studies of Congestion Management Strategies
- Chapter 5 How Results of the CMP Are Integrated into the National Capital Region Transportation Plan
- Chapter 6 Conclusions
  - Key Findings of the 2024 CMP Technical Report
  - Recommendations
- Appendices



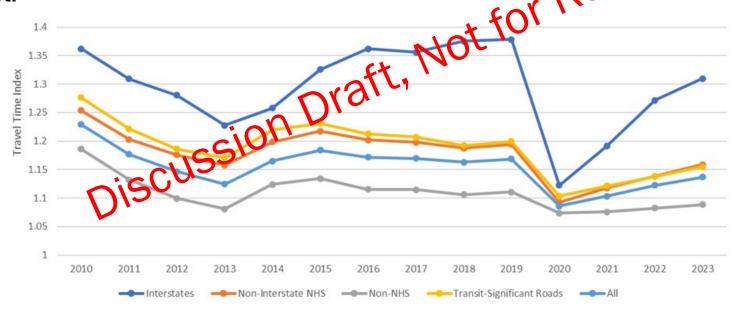
## **Highlights of The Report**

- § 2.2.1 The Eastern Transportation Coalition Vehicle Probe Project Traffic Monitoring
- § 2.2.1.6 Top Bottlenecks
- § 2.5 National Comparison of the Washington Region's Congestion
- Appendix A 2023 Peak Hour TTI for the Region and Sub-regions
- Appendix B 2023 Peak Hour PTI for the Region and Sub-regions
- Appendix C 2010 and 2021-2023 Travel Times along Major Freeway Commute Corridors
- Appendix D Peak Hours Travel Time over Years on Major Freeway Commute Corridors



## **Peak Period Congestion**

- Measured by Travel Time Index (TTI)\*
- TTI has been steadily climbing since 2020, indicating a return to pre-pandemic traffic levels. While this trend highlights the recovery of travel demand, it also presents a challenge in terms of congestion. Strategies to manage traffic flow and improve travel efficiency remain important.





## **Peak Period Travel Time Reliability**

- Measured by Planning Time Index (PTI)\*
- The PTI for Interstates has been increasing more rapidly than for other categories of roadways in the three years following the pandemic in 2020. This trend is observed for both AM and PM peak periods. The PTI for Interstates increased by approximately 23% from 2020 to 2023 during AM peak periods, and by approximately 27% from PM peak periods.



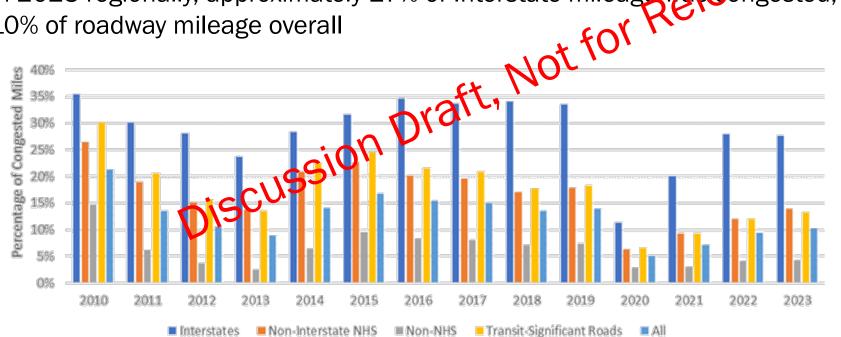
\*Planning Time Index = 95th percentile travel time / Free flow travel time



## Percent of Congested Miles by Highway Category

- To capture the spatial extent of congestion\*
- Despite the temporary drop in 2020 due to the pandemic, the long-term trend shows a
  general increase in the percentage of congested miles, particularly on Interstates

• In 2023 regionally, approximately 27% of Interstate mileage was congested, versus about 10% of roadway mileage overall

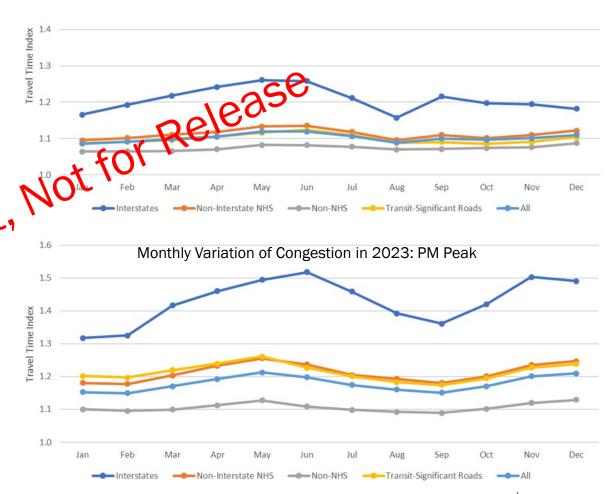


\*Conditions are considered to be congested when Travel Time Index > 1.30.



## **Congestion Monthly Variation in 2023**

- The TTI for Interstates fluctuates more throughout the year compared to other categories
- The TTI values in the PM peak are consistently higher than those in the AM peak
  - This observation aligns with the general trend of heavier traffic during afternoon or evening hours

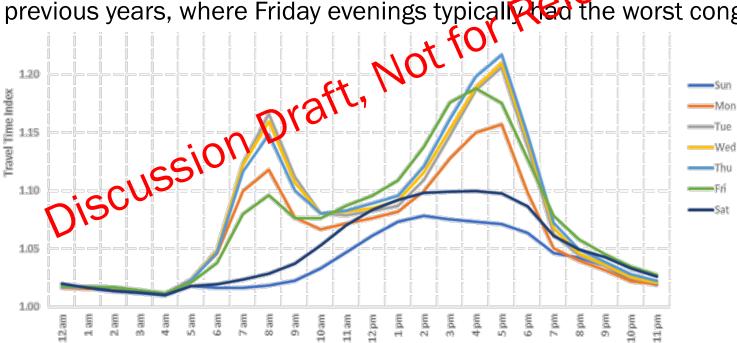


Monthly Variation of Congestion in 2023: AM Peak



## Congestion Time of Day, Day of Week Variation

- Weekday AM and PM peaks on Tuesday, Wednesday, and Thursday show significant increases. These levels are comparable to those observed before the COVID-19 pandemic.
- The most congested PM peak hour shifted from Friday to Thursday in 2023. Additionally, Tuesday and Wednesday PM commutes had higher TTI than Friday This is a new pattern compared to previous years, where Friday evenings typically that the worst congestion.



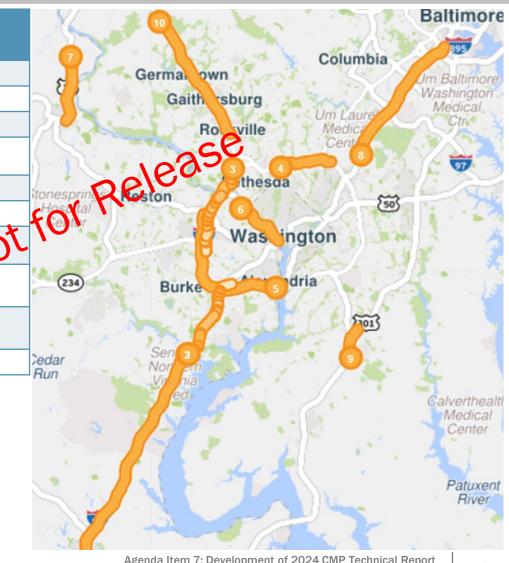


## Location of Top 10 Bottlenecks in 2023

|      |                                       | Impact  |
|------|---------------------------------------|---------|
| Rank | Location                              | factor* |
| 1    | I-95 S @ VA-123/EXIT 160              | 358,921 |
| 2    | I-95 N @ VA-123/EXIT 160              | 348,300 |
| 3    | I-495 CW @ I-270 SPUR                 | 311,793 |
| 4    | I-495 CCW @ MD-97/GEORGIA AVE/EXIT 31 | 265,032 |
| 5    | I-495 CCW @ US-1/EXIT 1               | 251,152 |
| 6    | GW PKY N @ VA-123/CHAIN BRIDGE RD     | 239,625 |
| 7    | US-15 N @ STUMPTOWN RD/LUCKETTS RD    | 220,696 |
| 8    | B/W Parkway S @ POWDER MILL RD        | 217,495 |
| 9    | US-301 S @ MCKENDREE RD/CEDARWILLE RD | 217,102 |
| 10   | I-270 N @ MD-109/EXIT 22\5            | 214,980 |
|      |                                       |         |

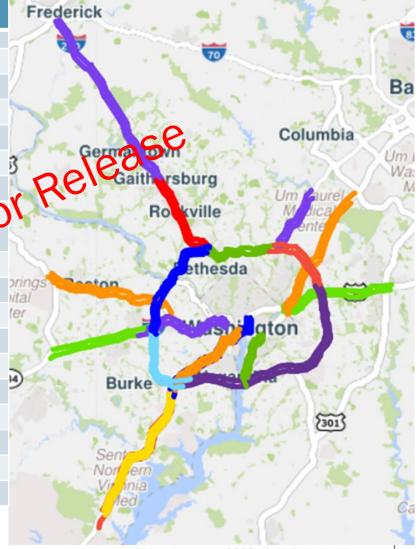
<sup>\*</sup>Base impact - the sum of queue lengths over the duration





## **Major Freeway Commute Routes**

| Route     |  | Peak Period Travel Time: 2023 vs. 2021 |                  | ٠,   |
|-----------|--|--|------------------|------|
| Code      | Description  | AM                                     | PM               | 5    |
| C1        | I-270 between I-370/Sam Eig Hwy/Exit 9 and I-70/US-40  | 1                                      | 1                | 11   |
| C2        | I-270 between I-370/Sam Eig Hwy/Exit 9 and I-495/MD-355  | 1                                      | 1                | 1    |
| C3        | VA-267 between VA-28/Exit 9a and VA-123/Exit 19  | 1                                      | -                | -    |
| C4        | I-66 between VA-28/Exit 53 and I-495/Exit 64   | <b>↓</b>                               | <b>1</b>         |      |
| C5        | I-66 between I-495/Exit 64 and Theodore Roosevelt Memorial Bridge  | 1                                      | 1                | 3    |
| C6        | I-95 between VA-234/Exit 152 and Franconia Rd/Exit 169   | 1                                      | -                |      |
| <b>C7</b> | I-95 HOV between VA-234/Exit 152 and Franconia Rd/Exit 169 I-395 between I-95 and H St I-395 HOV between I-95 and US-1 US-50 between MD-295/Kenilworth Ave and US-301/Exit 13 Balt-Wash Pkwy between US-50/MD-201/Kenilworth Ave and MD-198 I-95 between I-495/Exit 27-25 and MD-198/Exit 33 I-495 between I-270/Exit 35 and I-95/Exit 21 I-495 between I-95/Exit 27 and US-50/Exit 19 | 1                                      | ~ fC             | V    |
| C8        | I-395 between I-95 and H St  | <sup>↑</sup> N                         | $O_{\Gamma^{1}}$ | 5    |
| C9        | I-395 HOV between I-95 and US-1  | ft 1                                   | -                |      |
| C10       | US-50 between MD-295/Kenilworth Ave and US-301/Exit 13   | \\ <b>-</b> }                          | 1                | orii |
| C11       | Balt-Wash Pkwy between US-50/MD-201/Kenilworth Ave and Win-198   | 1                                      | 1                | ter  |
| C12       | I-95 between I-495/Exit 27-25 and MD-198/Exit 33   | 1                                      | 1                |      |
| C13       | I-495 between I-270/Exit 35 and I-95/Exit 2  | 1                                      | 1                | ~    |
| C14       | I-495 between I-95/Exit 27 and US-50/Exit 19   | 1                                      | 1                | 9    |
| C15       | I-495 between US-50/Exit 19 and I-95/I-395/Exit 57   | 1                                      | 1                |      |
| C16       | I-495 between I-95/I-395/Exit 57 and I-66/Exit 9   | 1                                      | -                |      |
| C17       | I-495 between I-66/Exit 9 and I-270/Exit 35  | 1                                      | 1                |      |
| C18       | I-295 between I-495 and 11 <sup>th</sup> St. Bridge  | 1                                      | -                |      |
|           |  |  |                  |      |



## **National Comparison**

| INRIX Traffic Scorecard<br>(2022 data) |       |                   | TomTom Traffic Index<br>(2023 data)          |        |      |
|--|-------|-------------------|--|--------|------|
| Hours Lost in Congestion               |       |                   | Average travel time per 6 miles (Metro Area) |        |      |
| Metro Area                             | Value | Rank              | Metro Area                                   | Whates | Rank |
| Chicago                                | 155   | 1                 | New York (                                   | 21 min | 1    |
| Boston                                 | 134   | 2                 | Honolulu                                     | 21 min | 2    |
| New York City                          | 117   | 3                 | McAllen                                      | 20 min | 3    |
| Philadelphia                           | 114   | 4010              | San Francisco                                | 20 min | 4    |
| Miami                                  | 105   | i01/2             | Los Angeles                                  | 20 min | 5    |
| San Francisco                          | 97,5  | 3078<br>3075<br>6 | Philadelphia                                 | 19 min | 6    |
| Los Angeles                            | )1595 | 7                 | Seattle                                      | 19 min | 7    |
| Washington                             | 83    | 8                 | Miami  | 19 min | 8    |
| Houston                                | 74    | 9                 | Chicago                                      | 19 min | 9    |
| Atlanta                                | 74    | 10                | Washington                                   | 18 min | 14   |



## **Latest Additions to The Report**

- 2.1.1 Key External Influences on NCR's Congestion
  - An interpretative analysis of the external factors influencing weekday Interstate traffic congestion, as gauged by the travel time index (TTI)
  - Preliminary data from 2010-2022 suggests that employment, population, and gasoline prices have a moderate to minor impact on TTI
- 2.1.2 Long-term Travel Time Trends on NCR Corridors
  - Traffic congestion has worsened on average during both morning and evening peak hours compared to 2013.
  - The impact varies significantly across corridors, with some experiencing improvements and others significant slowdowns.
- Appendix D is added to provide more details of the peak hours' travel time trend



## **Long-term Travel Time Trends on NCR Corridors**

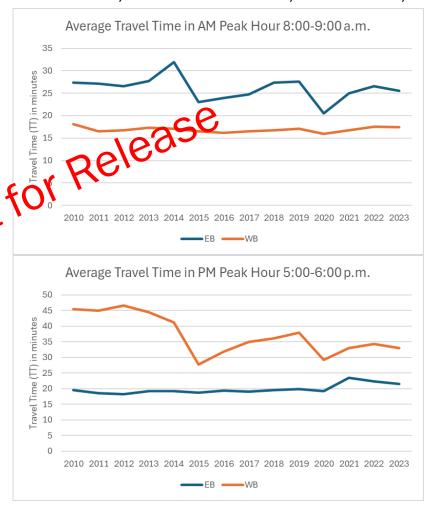
- Increased congestion during both peak hours
  - Traffic congestion has worsened on average during both morning and evening peak hours compared to 2013
  - Year-to-year variations may reflect temporary issues such as construction zones
- Varying impacts across corridors
  - The impact varies significantly across corridors, with some experiencing improvements and others significant slowdowns
- Potential shift in commuter behavior
  - Commuter behavior may have shifted, with a larger increase in congestion observed during the evening peak hour potentially reflecting a change in work schedules or trip patterns



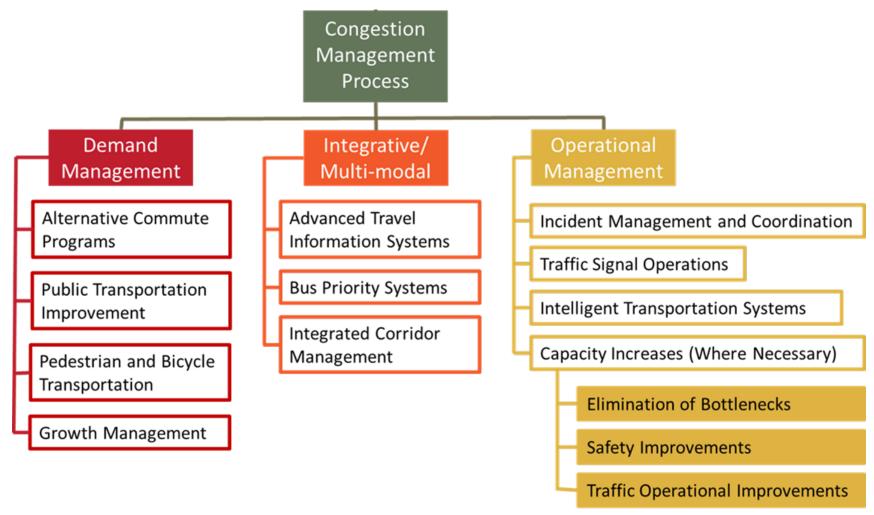
## **Examples of Commute Direction on NCR Corridors**



I-95 between VA-234/Exit 152 and VA-644/Franconia Rd/Exit 169



## Congestion Management Strategies in The Report





## Selected Congestion Management Strategies

































## Key Findings (1 of 2)

- 1. Congestion rebounded in 2023, but to levels still below pre-pandemic norms
- 2. Travel time reliability improved during the pandemic due to reduced congestion but has since reverted to pre-pandemic levels
- 3. Bottleneck locations have shifted somewhat since 2019, though many persistent hotspots remain
- 4. Travel demand management strategies remain crucial for congestion mitigation
- 5. Walking and bicycling continue to grow in the region in part due to increasing connectivity in the bicycle and pedestrian network



## Key Findings (2 of 2)

- 6. Variably priced lanes provide additional options to travelers in the region
- 7. The Metropolitan Washington Area Transportation Operations Coordination (MATOC) continues to play an important role in coordination and communicating incident information during both typical travel days and special events
- 8. Real-time travel information The increasing availability of technology to monitor, detect, and evaluate travel conditions allows operators to make changes to the transportation network through active travel demand management, traffic signal optimization, and integrative corridor management
- 9. COVID-19 Pandemic Impacts 2023 saw a mix of travel trends coming out of the pandemic, with A.M. peak congestion remaining lower but P.M. peak congestion matching pre-pandemic conditions



## Report Recommendations (1 of 3)

- 1. Continue the Commuter Connections program
- Continue and enhance the MATOC program and support agency/jurisdictional transportation management activities
- 3. Continue to coordinate PBPP with the CMP
- 4. Continue to encourage integration of operations management and travel demand management components of congestion management for more efficient use of the existing transportation network
- 5. Pursue sufficient investment in the existing transportation system, which is important for addressing congestion
- 6. Continue variable pricing and other management strategies in conjunction with capacity increasing projects



## Report Recommendations (2 of 3)

- 7. Continue to encourage transit in the Washington region and explore transit priority strategies
- 8. Encourage implementation of congestion management for major construction projects
- 9. Continue to encourage access to non-auto travel modes
- 10. Continue and enhance providing real-time, historical, and multimodal traveler information
- 11. Encourage implementation of projects, programs, and processes that support the TPB Priority Strategies
- 12. Encourage connectivity within and between Regional Activity Centers



## Report Recommendations (3 of 3)

- 13. Continue and enhance the regional congestion monitoring program with multiple data sources
- 14. Undertake enhanced analysis of available data to understand congestion trends and impacts
- 15. Monitor trends in freight, specifically truck travel
- 16. Participate in collaborative planning connected and automated vehicle readiness
- 17. Monitor impacts of and interactions with shared mobility services
- 18. Encourage Traffic Incident Management (TIM)



### **Next Steps**

- Draft 2024 CMP Technical Report being made available for review now, for Technical Committee acceptance as final at the November 1 meeting
  - Comments/corrections by October 18 to jli@mwcog.org
  - Staff will address any comments as feasible in the final draft, else will consider changes for future years' CMP documents or activities
- Highlights to be presented to TPB at a future meeting (when agenda time permits)



#### **Andrew Meese**

TPB Program Director, Systems Performance Planning (202) 962-3789 ameese@mwcog.org

mwcog.org/tpb

Metropolitan Washington Council of Governments 777 North Capitol Street NE, Suite 300 Washington, DC 20002

