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TPB Technical Committee February 7, 2020 Item 9

NextGen TDM: Increasing the Effectiveness of Transportation Demand Management in Montgomery County

### Transportation Planning Board Technical Committee

February 7, 2020

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> Department of Transportation Office of Transportation Policy





### **Transportation Demand Management (TDM)** and Commuter Services

• Mission:

Promote use of Alternative Modes to Single Occupant Vehicles (SOVs) to address congestion, air quality, sustainability & climate change

 TDM = Transportation Demand Management "Any method of reducing demand for road capacity (primarily) during the peak period . . ." (Enabling legislation)



- Primarily Work Trip Focused = Employer/Developer Components Are Key:
  - Partnering w/ business/employment community
  - Increasingly TMDs include goals for commuting by residents of the area

www.montgomerycountymd.gov/commute





**Better Ways To Wo** 

Montgomery County Commuter Services

## **TDM & Commuter Services**

### • Backbone of TDM is Transit

- Promote all forms of transit, including Metrorail, Metrobus, Ride On, MTA buses, MARC Rail
- + Future Transit: Purple Line, Flash, BRT

### • Promote all other non-SOV travel options/"modes"

- Car/Van Pooling
  Biking
  Bikesharing
  Personal Mobility Devices (e.g., e-scooters)
  Walking
- Operate Transportation Management Districts (TMDs)
  - Focused on most highly-urbanized areas of County
- Operate 2 TRiPS Commuter Stores
  - 1 in Silver Spring Transit Center, 1 Mobile Commuter Store to make it easier to use options







 Facilitate and promote amenities & "adjuncts" to make it easier, more attractive/sensible & greener to use commute options + 1<sup>st</sup> Mile/Last Mile Connections

### Clear, Easy-to-Use Information

- Static Information e.g., Timetables, Route maps
- Dynamic / Real Time Signs
- □ Guaranteed Ride Home (GRH) regional program (+ enhanced options)
- SmarTrip; SmartBenefits FareShare Transit/Vanpool Subsidies
- Parking Management (& policies promoting "Parking Parity")
- Bikesharing / Car Sharing / Personal Mobility Devices (e.g. e-scooters)
- Bike Paths / Racks / Lockers / Showers / Bike Benefits
- Pedestrian Safety & Amenities
- Lighting, Landscaping, Security
- Bus Shelters, Benches
- EV Charging







## Transportation Management Districts (TMDs)

- Efforts Concentrated in 6 TMDs
  - Silver Spring
  - Bethesda

- Friendship Heights
- North Bethesda

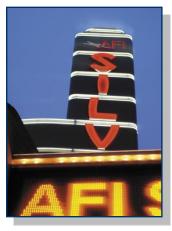
- Greater Shady Grove
- White Oak (unfunded)
- Additional Focus Areas Include: Medical Center (NIH/WR), Rockville, Wheaton
- Mode Share & Other Goals for each TMD
  - Goals Range from 18% 55% Non-Auto Driver Mode Share (NADMS)
- Advisory Committees for each TMD provide input from diverse perspectives
  - Employers

- Developers
- Public Agencies

- Residents

- Owners/Managers
- Commuter Services works with businesses throughout the County
  - Over 4,000 employers with about 200,000 employees participate in some way in these programs





# Why Transportation Demand Management?

### **Helps Communities**

- Address traffic congestion & air quality concerns
- Make more efficient use of infrastructure More bang for the (tax) buck!
- Provide more sustainable, economical land use patterns
- Improve workforce access & health
- Address Climate Change

### **Helps Businesses**

- Recruit & retain employees Helps them find "Better Ways to Work"
- Reduce cost of commuting-related & other travel delays

- Reduce cost of office space & parking Reduce taxes, Be good corporate citizen Become a Certified Green Business <u>www.mcgreenbiz.org</u> (+ LEED)

### Helps Employees/Residents

- Reduce cost & stress of commuting, parking, gas, multi-car ownership
- Make better use of time
- Improve health, balance work & family concerns
- **Reduce** taxes







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### **Results – NADMS-E in TMDs in A.M. Peak Period\*** (<u>Non-Auto Driver Mode Share for Employees</u>)

### **MCDOT Commuter Survey Results**

(Survey conducted bi-annually)

NAD	MS-E Goal	<u>2012 (FY13)</u>	<u>2014 (FY14)</u>	<u>2015 (FY16)</u>	<u>2017 (FY18)</u>
Silver Spring TMD	46%	<mark>55%</mark>	<b>39%</b> <sup>(?)</sup>	<mark>53%</mark>	<mark>57%</mark>
Friendship Heights TMD	39%	<mark>41%</mark>	<mark>42%</mark>	<mark>39%</mark>	<mark>44%</mark>
Bethesda TMD	<b>37%</b> (now 55%**)	) <mark>42%</mark>	34%	<mark>38%</mark>	<mark>37%</mark>
North Bethesda TMD	39%	24%	27%	28%	29%
White Flint Sector Pla	n 34 % (Phase I)	30%	<mark>34%</mark>	<mark>41%</mark>	<mark>38%</mark>
Greater Shady Grove TMD	***	15%	16%	15%	20%
Life Sciences Center	18% (Stage 1)	16%	16%	14%	<mark>19%</mark>

- \* A.M. Peak Period = 7 9 AM
- \*\* Bethesda TMD goal revised in 2017 Master Plan to 55% combined for employees & residents
- \*\*\* No NADMS goal has been established for the overall GSG TMD
- ? 2014 Silver Spring results reflect non-participation of NOAA, large employer with typically high NADMS due to high level of transit benefits



### Key Goals of Bill 36-18 -- "NextGen TDM"

### Streamline Process

- Reduce need for negotiation with developers during project review
- Shorten time for approval of TDM programs

### Provide Flexibility

- Provide more choices of TDM strategies, tailored to type of project, geography, availability of transportation options
- Provide ability to make adjustments, change strategies over time

### Ensure Fairness

- o Clarify requirements, including costs to new development projects
- o Improve consistency and predictability

### Increase Effectiveness

- Extend TDM/multi-modal approaches to broader segment of the County
- Improve monitoring, reporting & enforcement
- Provide incentives/disincentives to promote goal achievement
- Enhance ability to achieve County's transportation goals

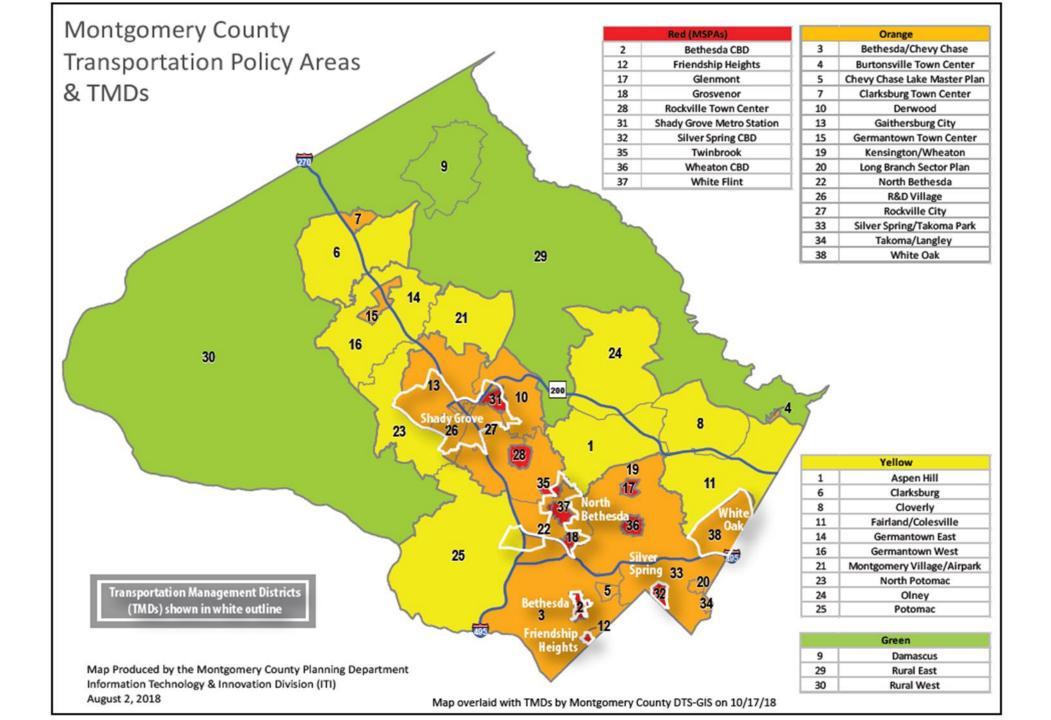




## **Process**

- <u>White Flint Sector Plan TDM Analysis</u> Technical studies re how to achieve aggressive goals: New tools needed.
- <u>County Working Group Formed</u> Comprised of staff of multiple Executive Branch Departments, Council & M-NCPPC
- <u>Outreach</u> Open houses, Presentations with Planning Board, department heads, multiple other stakeholders/interested groups
- <u>Bill 36-18</u> Introduced under Leggett Administration <u>Public Hearing</u> Held by Council in Fall 2018
- <u>MCDOT Review</u> Public hearing testimony, Ongoing input from other stakeholders/interested groups
- <u>Revisions to Proposed Bill</u> Recommended by County Executive Elrich early 2019
- <u>Council Transportation & Environment (T&E) Committee</u> Multiple worksessions, further revisions
- <u>Revised version of bill adopted</u> by Council December 2019 Effective March 2020
- <u>Next Steps</u>:
  - Executive Regulation
  - Create new TMDs by Council Resolution
  - Establish NADMS goals for all Policy Areas (excluding Agricultural Reserve)
  - Determine funding/sources







### NextGen TDM: Bill 36-18 Changes for Employers

### More Employers Covered + Change in Terminology

### Former Code Requirements:

Employers located in TMDs who have 25 or more employees are required to:

- File a "Traffic Mitigation Plan" (TMP)
- Report annually on the TDM measures they are implementing
  - Participate in the Commuter Survey
- MCDOT provides online templates for the TMP and the Annual Report
  - Plan & Annual Report can be completed and filed online

#### **Revised Code Under NextGen:**

- > TMPs now called **Employer TDM Plans** but have similar requirements as before
- > Employers of the following sizes located in these Policy Areas must file TDM Plans/Reports:



Orange –  $\geq$  100 employees

Yellow –  $\geq$  200 employees





### NextGen TDM: Bill 36-18 – Revisions to Code Changes for New Development Projects

- Extends TDM to more new development projects in broader portion of County excluding SF- & TH-only projects
- Incorporates Subdivision Staging Transportation Policy Areas/Color Categories
- Focuses on achieving Master Plan/TMD/Policy Area commuting goals primarily NADMS (<u>Non-Auto Driver Mode Share</u>)
- Eliminates Traffic Mitigation Agreements (TMAgs) for New Developments
- Instead: New developments submit <u>Project-Based TDM Plans</u> based on size & location of project:

Subdivision Staging Policy Area	No Requirements	Level 1: TDM Basic Plan	Level 2: TDM Action Plan	Level 3: TDM Results Plan
(Color Classification) Red Areas	Not Applicable	≤40K	Not Applicable	>40K
Orange Areas	<40K	40K-80K	>80-160K	>160K
Yellow Areas	<60K	60K – 150K	>150K	Not required — May be used upon request

#### Three Levels of Project-Based TDM Plans (Based on GFA): Basic, Action, Results

### NON-AUTO DRIVER MODE SHARE (NADMS) GOALS

	Transportation Policy Area	NADMS Employees	NADMS Residential	
2 Bethesda TMD		55% blended for residents and workers		
	Chevy Chase Lake Master Plan Area	36 %	49%	
2	Friendship Heights TMD	39%		
	Great Seneca Science Corridor Master Plan	18% before Stage 2 23% before Stage 3 28% before Stage 4		
5	Greater Shady Grove TMD	12.5% transit	25% transit elsewhere 35% transit in Shady Grove Metro Station Policy Area	
3	Grosvenor Strathmore Metro Area	Blended goal 50%		
D	Long Branch Sector Plan	36%	49%	
	Lyttonsville Sector Plan		50%	
5	Twinbrook Metro Area / North Bethesda TMD	39%	30%	
ł	Rock Spring Master Plan	23%	41%	
2	Silver Spring TMD	46% existing 50% new		
7	White Flint / North Bethesda TMD	34% for Phase 1 for Plan area 42% for Phase 2 for Plan area 50% employees for Phase 3	51% for residents for Phase 3	
7	White Flint 2 / North Bethesda TMD	34% Phase 1 27% Phase 1 east of tracks 42% Phase 2 35% Phase 2 east of tracks 50% Phase 3 42% Phase 3 east of tracks	34% Phase 2 27% Phase 1 east of tracks 42% Phase 2 35% Phase 2 east of tracks 51% Phase 3 42% phase 3 east of tracks	
8	White Oak	25% all new commercial and residential development in the White Oak Center and Hillandale Center 30% all new commercial and residential development in the Life Science/FDA Village Center		
6	Wheaton CBD	30%	·	
	Areas Without Specific Goals	5% above existing NADMS	5% above existing NADMS	



### **Project-Based TDM Plans – Key Components\***

#### • Level 1: Basic Program – Bare minimum

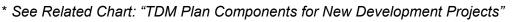
- > Appoint contact person, cooperate with County program efforts
- Facilitate outreach on-site
- Provide Real Time and other TDM-related information
- Otherwise relies on County programs

#### • Level 2: Action Program – Mid-range commitment: Must contribute to achieving TMD goal

- Commitment to implement specific strategies
- Minimum funding commitment for on-site program
- Self-monitoring, reporting
- > Addition/substitution of program elements if progress not being made
- Modest increases required in funding of on-site program for non-performance
- > Performance incentives for ongoing contribution toward area goal

#### • <u>Level 3: Results Program</u> – Highest level commitment: <u>Must achieve</u> TMD/Project goal

- Independent monitoring
- More substantial increases in on-site funding if goal not met after multiple monitoring periods
- > Performance incentives for ongoing project goal achievement





	Project-	Based TDM Plan (	Components	
	for New Development Projects			
	(Based on Project GFA)			
Subdivision Staging Policy Area (Color Classification)	No Requirements	Level 1: TDM Basic Plan	Level 2: TDM Action Plan	Level 3: TDM Results Plan
Red Areas	Not Applicable	≤40K	Not Applicable	>40K
Orange Areas	<40K	40K-80K	>80-160K	>160K
Yellow Areas	<60K	60K – 150K	>150K	Not required — May be used upon request
	Requir	ed TDM Plan Com	ponents	
Appoint contact person		x	×	×
Facilitate outreach/information to on-site population		×	×	×
Provide Real Time and other TDM-related information		×	×	×
Coordinate/Cooperate with County Program & Basic Strategies		×	×	×
Commitment to Additional TDM Strategies Selected by Applicant (See Sample List of Strategies)			x	×
Minimum Financial Commitment			50% of Annual TDM Fee	100% of Annual TDM Fee



	Project-			
	for N (B			
Subdivision Staging Policy Area (Color Classification)	No Requirements	Level 1: TDM Basic Plan	Level 2: TDM Action Plan	Level 3: TDM Results Plan
Red Areas	Not Applicable	≤40K	Not Applicable	>40К
Orange Areas	<40K	40K-80K	>80-160K	>160K
Yellow Areas	<60K	60K – 150K	>150K	Not required — May be used upon request
	Requir	ed TDM Plan Com	ponents	
Self-Monitoring – Every 2 years			×	x
Independent Monitoring - Beginning in 6 <sup>th</sup> year				×
Biennial Report			×	×
Addition/Substitution of TDM Strategies			×	×
Added Funding for On- Site Program - Beginning 6th year if no progress/goal achievement			One Multiple of Annual TDM Fees to augment Project's program, or provided to County program	6 <sup>th</sup> year = 2X Annual TDM Fees 8th year = 4X Annual TDM Fees To augment Project's program
Performance Incentives - For 10 years of ongoing progress/goal achievement			50% of Annual TDM Fee for contributing toward achievement of TMD goals	50% of Annual TDM Fee for achievement of TMD goal





### Why Bill 36-18 is Important for Both Economic Development & Climate Change

- Montgomery County's continued economic vitality requires growth which can create additional traffic, pollution & GHG emissions.
  - County can work more effectively with employers & developers to support growth and economic development while addressing impacts.
- Programs & services available to help employers attract and retain employees + reduce costs (commuting benefits, office space, parking).
  - *FareShare,* pre-tax payroll deduction, telework, bikeshare, State tax credits provide opportunity to assist employees with commuting costs while saving employers money & reducing transportation impacts.
- Requirements for businesses & developers, programs, services & outreach have been focused on 6 TMDs. But traffic is generated throughout the County.
  - Bill 36-18 expands these programs & services to a broader portion of the County, impacting the types of businesses
    & developments we will have & how well we can meet the challenges ahead including Climate Change.

## Questions? Contacts & Resources

### **Contact Information:**

**Montgomery County Commuter Services** 

Department of Transportation Office of Transportation Policy 101 Monroe Street –10<sup>th</sup> Floor Rockville, MD 20850 www.montgomerycountymd.gov/commute

### **Other TDM Resources:**

www.vtpi.org www.nctr.usf.edu/clearinghouse http://www.nctr.usf.edu/ABE50/othsites.htm http://www.cutr.usf.edu/index2.htm www.actweb.org Chris Conklin, Director Montgomery County Department of Transportation (240) 777-7198 Chris.Conklin@montgomerycountymd.gov

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