Item 2, MWAQC-TAC 01.12.16



# PM2.5 Maintenance Plan Update

MWAQC-TAC January 12, 2016

# Background

- EPA set standards for fine particles (PM2.5) in 1997 at
  - 15.0 ug/m<sup>3</sup> (annual) changed to 12.0 ug/m<sup>3</sup> (2012)
  - 65  $ug/m^3$  (24 hour average) changed to 35  $ug/m^3$  (2006)
- EPA designated the Washington, DC-MD-VA region as "nonattainment" for the annual PM2.5 standard in 2005
- Washington region submitted PM2.5 SIP (Attainment Plan) in 2008
- After attaining PM2.5 standard, Washington region submitted a request to redesignate the region to attainment and a demonstration to maintain the compliance with standard in 2013 (PM2.5 Redesignation Request & Maintenance Plan)

# Elements of PM2.5 Redesignation Request & Maintenance Plan

#### Air Quality Data

Air quality (fine particles or PM2.5) data to show compliance with the 1997 PM2.5 standard

#### • Emissions Inventories (Point, Area, Nonroad, and On-road Sources)

#### – Redesignation Request:

 SIP Base Year 2002 & Attainment Year 2007 demonstrating a decline in emissions between two years

#### - Maintenance Plan:

- Attainment Year 2007, Intermediate Year 2017, Final Maintenance Year 2025
- Demonstrate compliance ten years into future by showing lower emissions in 2017 and 2025 compared to 2007

#### Motor Vehicle Emissions Budgets (MVEBs)

- Mobile emissions ceiling for transportation conformity purposes

#### Contingency Measures

- In case region exceeds PM2.5 standard in future, these measures would be implemented

#### State Compromise (Appendix D)

Voluntary agreement between DOEE, MDE, and VDEQ to further address PM2.5 and ozone

# **Need to Update PM2.5 Maintenance Plan**

- State Compromise (Appendix D)
  - Is why we are updating the PM2.5 maintenance plan
  - Included an agreement between states:
    - To evaluate and submit updated annual PM2.5 & NOx MVEBs for 2017 and 2025 by the end of 2015 and to re-evaluate these budgets in 2018 to accommodate transportation planning issues when CLRP year is extended beyond 2040
  - Agreement is voluntary, not a federal requirement

## Revision of Mobile Budgets Requires Plan Update

 EPA requires that emissions from the other three sectors (point, area, and nonroad) also be updated or that a justification for not updating those sectors be included while submitting revised mobile budgets

# **Updates in the PM2.5 Maintenance Plan**

# Electric Generating Units (Point Source)

- DC & VA emissions No updates
- MD emissions: No change, but includes a description of new power plant NOx regulations recently adopted

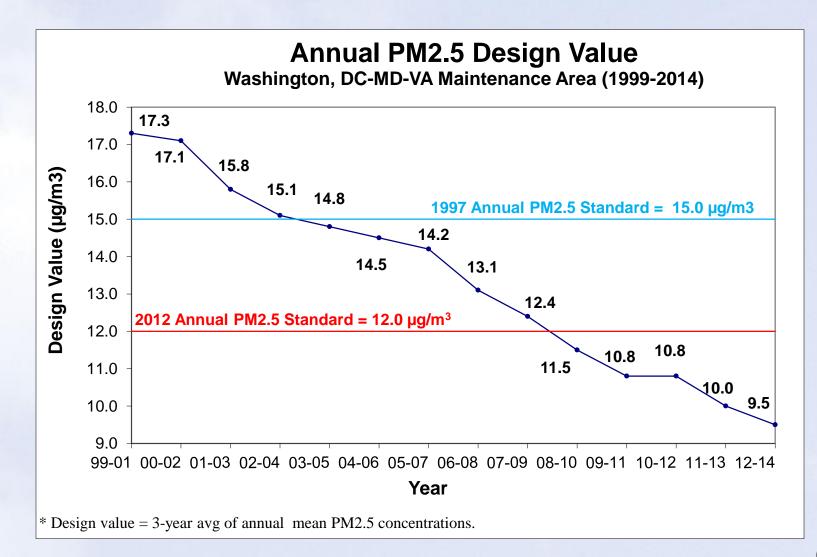
# Non-EGU (Point), Area & Nonroad Mobile Sources

- No updates
- Growth & control assumptions used to project future emissions either did not change or changed mostly in favor of lower emissions

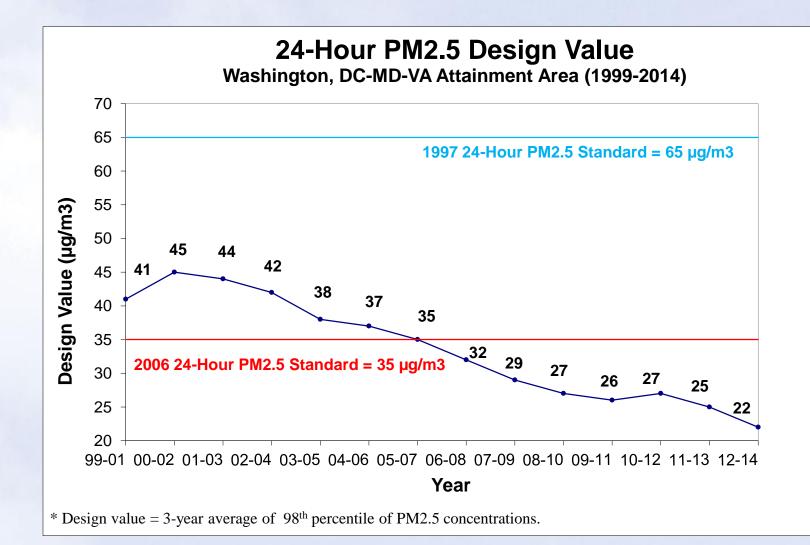
### Onroad Mobile Source

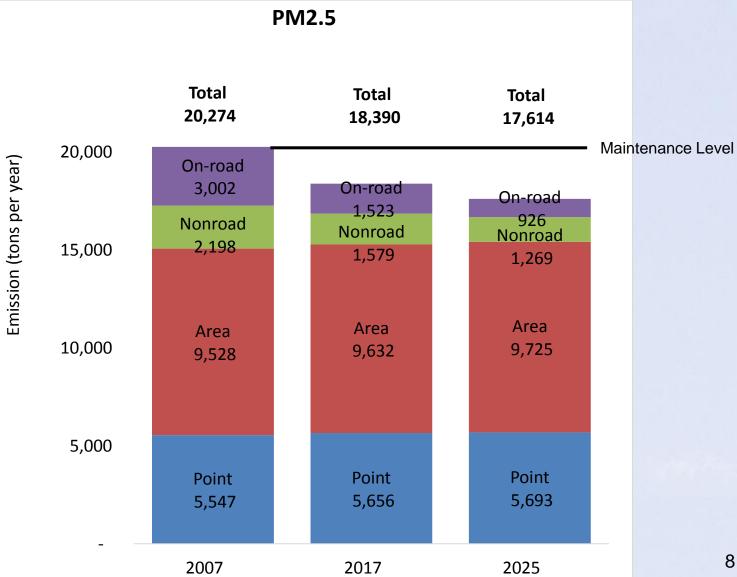
Emissions revised with EPA's MOVES2014 model

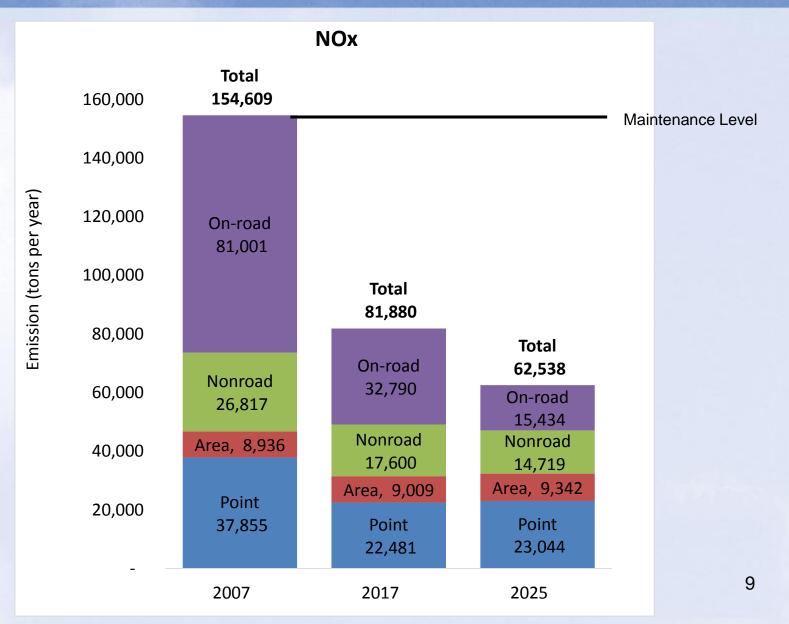
# Trend in Ambient PM2.5 Levels Washington DC-MD-VA PM2.5 Nonattainment Area

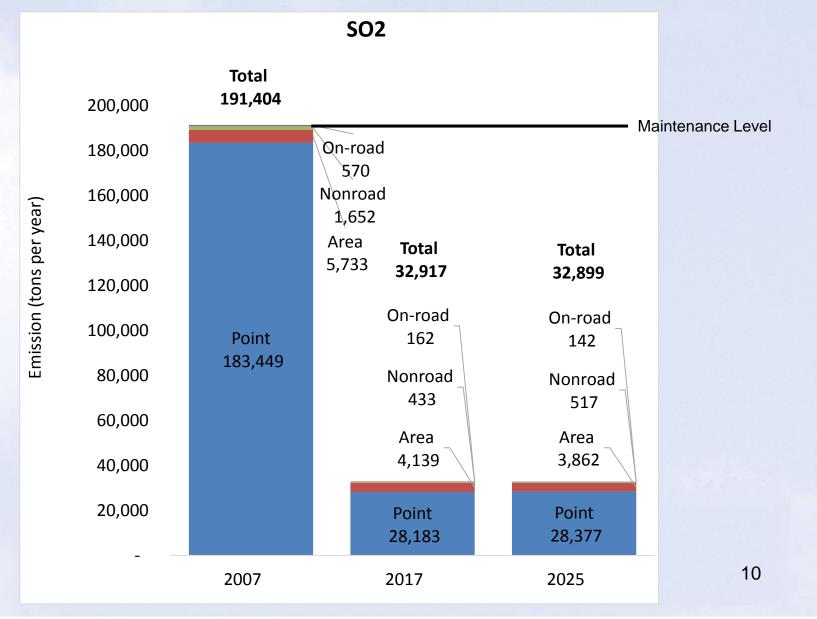


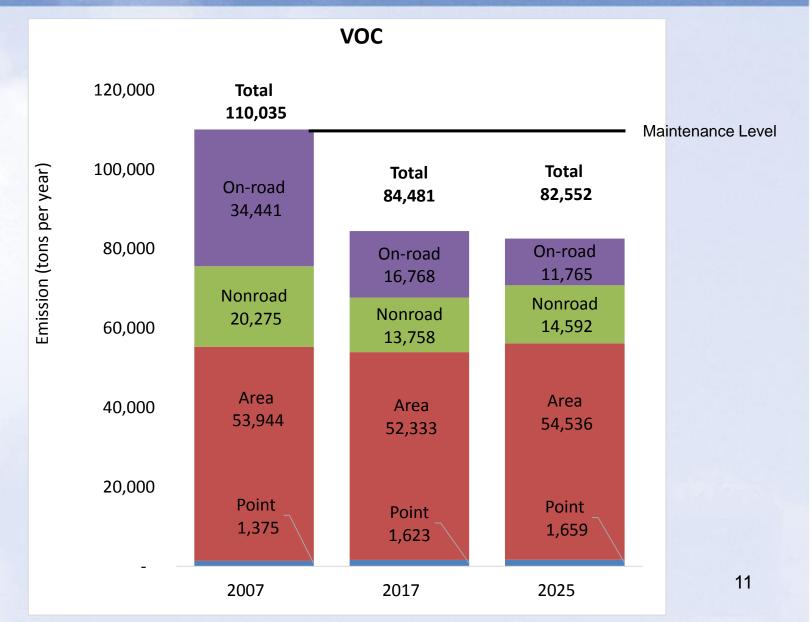
# Trend in Ambient PM2.5 Levels Washington DC-MD-VA PM2.5 Nonattainment Area

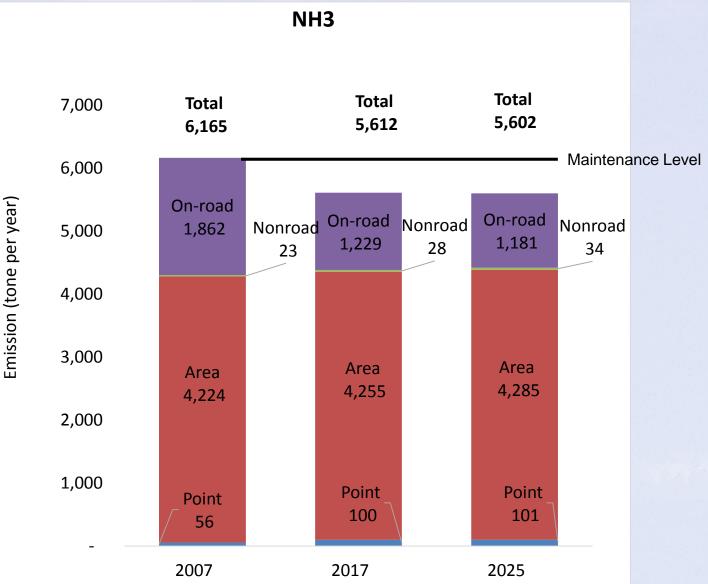












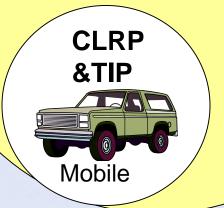
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# How Do Transportation Plans Relate to the Maintenance Plan/SIP?

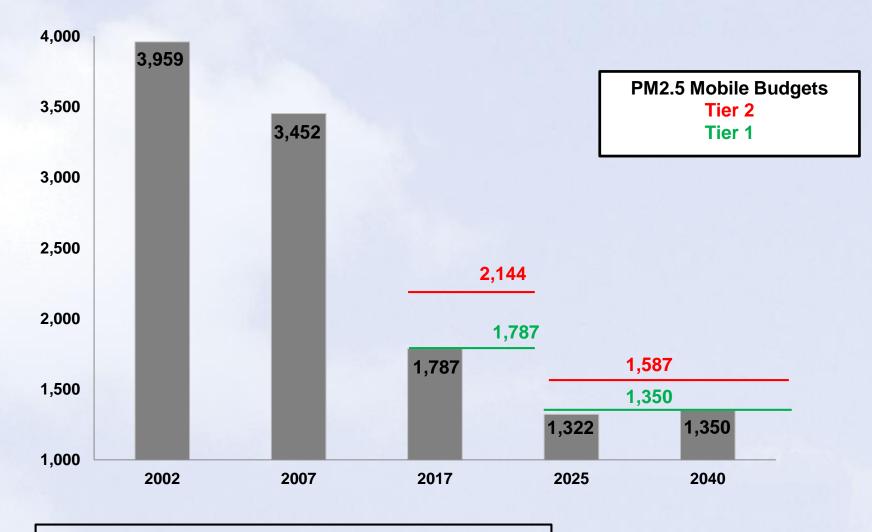
• The SIP sets the *mobile budget*, the maximum allowable emissions from vehicles.

• TPB must ensure that the regional transportation plan does not result in emissions above this level.

# **Maintenance Plan/SIP**



### **Original** PM2.5 Maintenance Plan On-road Mobile Direct PM2.5 Emissions & Budgets

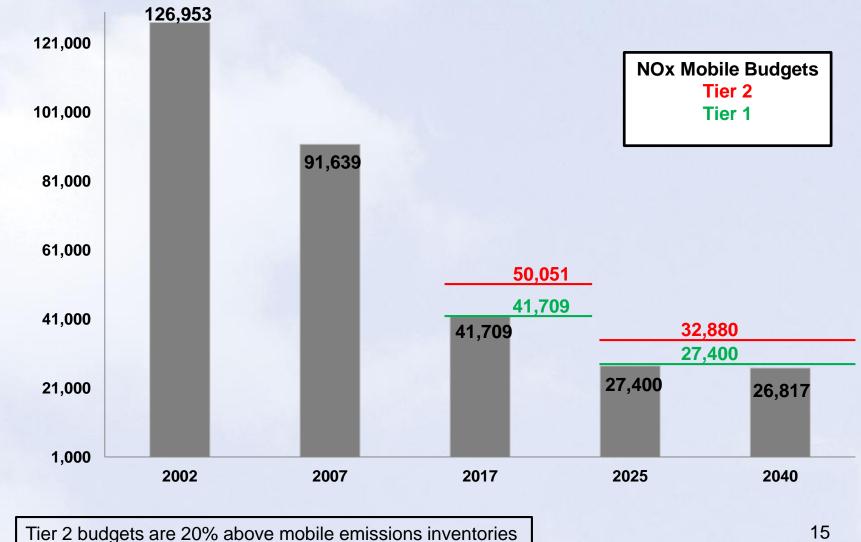


Tier 2 budgets are 20% above mobile emissions inventories

Emissions (tpy)

14

### **Original PM2.5 Maintenance Plan On-road Mobile NOx Emissions & Budgets**



Emissions (tpy)

15

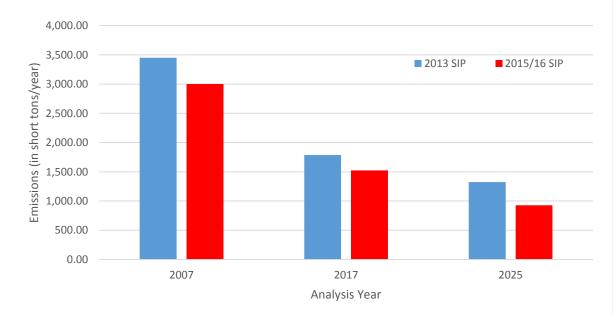
### Original vs. Updated PM2.5 Maintenance Plan Technical Assumptions

|                           | Original PM2.5 Inventory            | Updated PM2.5 Inventory             |
|---------------------------|-------------------------------------|-------------------------------------|
| CLRP                      | 2011                                | 2015                                |
| Land Activity             | 8.0a                                | 8.4                                 |
| Travel Demand Model       | Version 2.3.36                      | Version 2.3.57a                     |
| Emissions Model           | MOVES2010a                          | MOVES2014                           |
| Vehicle Registration Data | 2008 VIN/2011 VIN                   | 2008 VIN/2014 VIN                   |
| Fuel Program              | No Tier 3                           | Tier 3                              |
| PM2.5 Study Area          | TPB Modeled Area (10 jurisdictions) | TPB Modeled Area (10 jurisdictions) |
| Years Analyzed            | 2002, 2007, 2017, 2025<br>and 2040  | 2007, 2017 and 2025                 |

#### Original vs. Updated PM2.5 Maintenance Plan On-road Mobile Source Emissions Direct PM2.5

| Analysis Year | 2013 SIP | 2015/16 SIP | Δ       | %Δ   |
|---------------|----------|-------------|---------|------|
| 2007          | 3,451.62 | 3,001.67    | -449.95 | -13% |
| 2017          | 1,786.94 | 1,522.67    | -264.27 | -15% |
| 2025          | 1,322.29 | 926.48      | -395.81 | -30% |

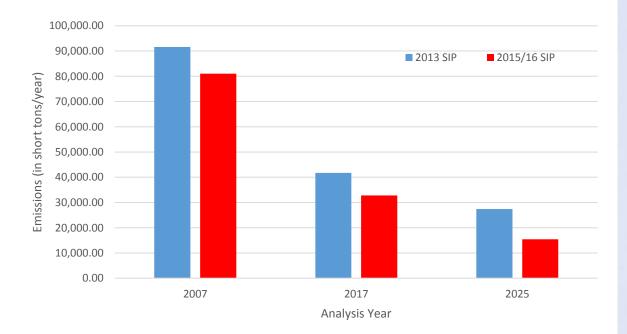
#### PM2.5: 2013 Vs. 2015/16 PM SIP



#### Original vs. Updated PM2.5 Maintenance Plan On-road Mobile Source Emissions NOx

| Analysis Year | 2013 SIP  | 2015/16 SIP | Δ          | %Δ   |
|---------------|-----------|-------------|------------|------|
| 2007          | 91,638.63 | 81,000.64   | -10,637.99 | -12% |
| 2017          | 41,708.88 | 32,790.05   | -8,918.82  | -21% |
| 2025          | 27,399.65 | 15,433.72   | -11,965.93 | -44% |

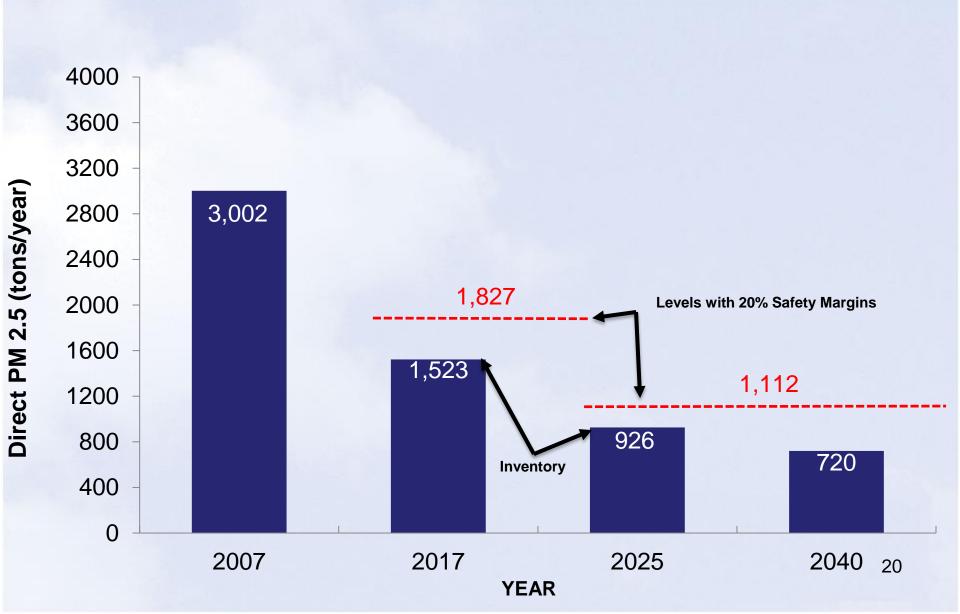




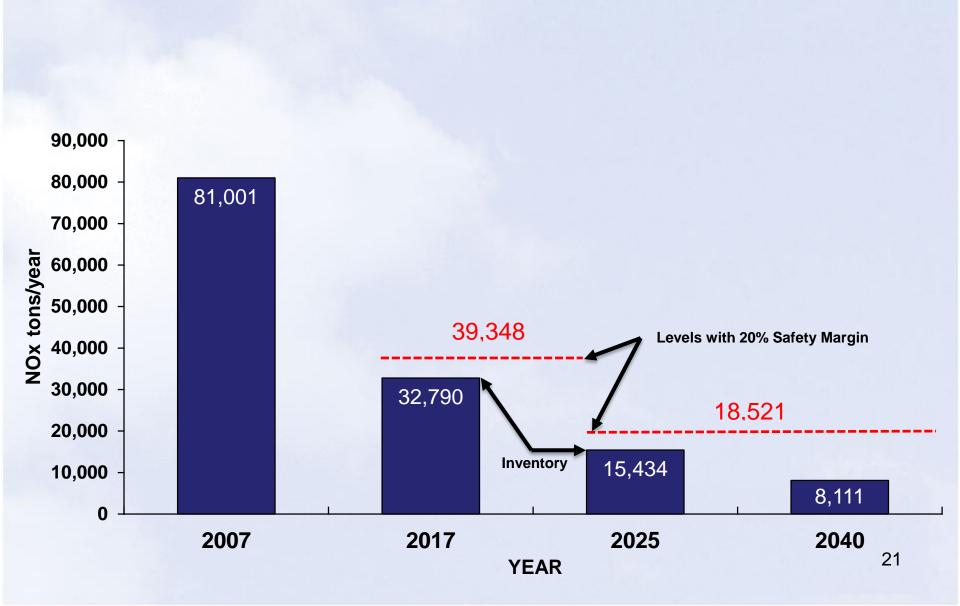
# **Updated** PM2.5 Maintenance Plan Proposed Revised Mobile Budgets

- Use TPB's estimates of mobile source inventory based on the 2015 CLRP, FY 2015-2020 TIP, and MOVES 2014 model (Dec. 18, 2015 Memorandum) to revise the mobile sector inventory and mobile budgets for 2017 and 2025 in the revised PM2.5 Maintenance Plan
- Use the same safety margins of 20 percent above the 2017 and 2025 inventory levels in the budgets for both NOx and direct PM2.5

#### Updated On-road Mobile Source Emissions with 20% Safety Margin Direct PM2.5



### Updated On-road Mobile Source Emissions with 20% Safety Margin NOx



# PM2.5 Maintenance Plan Update Mobile Budget Approaches

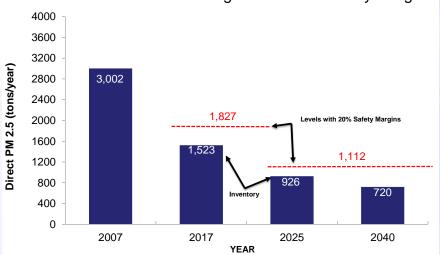
### □ Initial PM2.5 Maintenance Plan Approach (2013)

- Tier 1 and Tier 2 MVEBs (Direct PM2.5 & NOx) for 2017 and 2025
- Tier 2 MVEBs would be triggered if it is determined that technical uncertainties due to model changes and to vehicle fleet turnover, which may affect future motor vehicle emissions inventories, lead to motor vehicle emissions estimates above the Tier 1 MVEBs

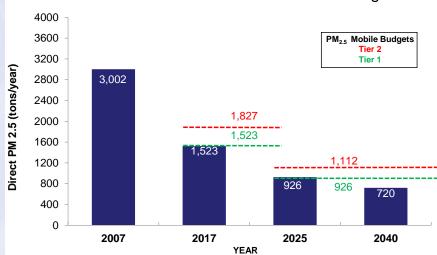
## □ Updated PM2.5 Maintenance Plan Proposed Approaches (2016)

- 20% Safety Margin
- Two Tiered Approach (Tier 1 & Tier 2)

#### Updated PM2.5 Maintenance Plan On-road Mobile Source Emissions & Proposed Budgets Direct PM2.5

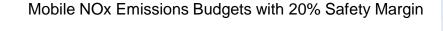


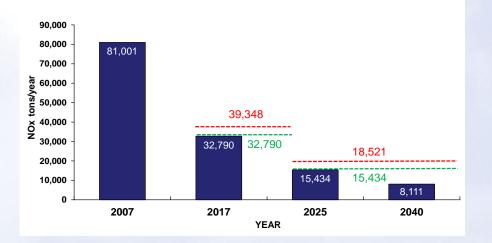
Mobile PM2.5 Emissions Budgets with 20% Safety Margin



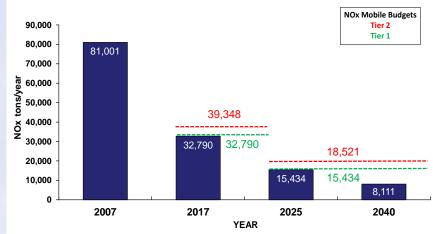
#### Mobile PM2.5 Emissions & Two-Tier Budgets

### Updated PM2.5 Maintenance Plan On-road Mobile Source Emissions & Proposed Budgets NOx









# Maintenance Plan Update Schedule

| December 18, 2015 | Emissions Inventory Subcommittee Call: Review Inventories for all Sectors and |
|-------------------|---|
|                   | Discuss Updated Mobile Budgets  |

- January 8, 2016 TPB-Technical Committee: Inventory and Updated Mobile Budget Presentation
- January 12, 2016 MWAQC-TAC: Inventory and Updated Mobile Budget Presentation
- January 20, 2016 TPB: Inventory and Updated Mobile Budget Presentation
- February 9, 2016 MWAQC-TAC: Draft Maintenance Plan Approval for MWAQC Consideration
- February 24, 2016 MWAQC: Maintenance Plan Approval for Public Comment and Hearing
- March-April, 2016 Public Comment and Hearing
- May 25, 2016 MWAQC: Final Approval for Submittal to EPA
- June, 2016 States Submit Updated Maintenance Plan to EPA