

NextGen TDM: Increasing the Effectiveness of Transportation Demand Management in Montgomery County

Metropolitan Washington Council of Governments Commuter Connections Subcommittee

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Transportation Demand Management (TDM) and Commuter Services

- Mission:
 - Promote use of Alternative Modes to Single Occupant Vehicles (SOVs) to address congestion, air quality, sustainability & climate change
- TDM = Transportation Demand Management "Any method of reducing demand for road capacity (primarily) during the peak period . . ." (Enabling legislation)



- Primarily Work Trip Focused = Employer/Developer Components Are Key:
 - Partnering w/ business/employment community
 - Increasingly TMDs include goals for commuting by residents of the area

www.montgomerycountymd.gov/commute



TDM & Commuter Services



Backbone of TDM is Transit

- Promote all forms of transit, including Metrorail, Metrobus, Ride On, MTA buses, MARC Rail
- + Future Transit: Purple Line, Flash, BRT
- Promote all other non-SOV travel options/"modes"
 - Car/Van Pooling

- Carsharing
- Telework
- Alternative Work Schedules

- Biking
- Bikesharing
- Personal Mobility Devices (e.g., e-scooters)

Operate Transportation Management Districts (TMDs)

Focused on most highly-urbanized areas of County













Operate 2 TRiPS Commuter Stores

1 in Silver Spring Transit Center, 1 Mobile Commuter Store – to make it easier to use options



TDM & Commuter Services





- Facilitate and promote amenities & "adjuncts" to make it easier, more attractive/sensible
 & greener to use commute options + 1st Mile/Last Mile Connections
 - □ Clear, Easy-to-Use Information
 - Static Information e.g., Timetables, Route maps
 - Dynamic / Real Time Signs
 - □ Guaranteed Ride Home (GRH) regional program (+ enhanced options)
 - □ SmarTrip; SmartBenefits FareShare Transit/Vanpool Subsidies
 - □ Parking Management (& policies promoting "Parking Parity")
 - □ Bikesharing / Car Sharing / Personal Mobility Devices (e.g. e-scooters)
 - □ Bike Paths / Racks / Lockers / Showers / Bike Benefits
 - □ Pedestrian Safety & Amenities
 - □ Lighting, Landscaping, Security
 - Bus Shelters, Benches
 - EV Charging









Why Transportation Demand Management?



Helps Communities

- Address traffic congestion & air quality concerns
- Make more efficient use of infrastructure More bang for the (tax) buck!
- Provide more sustainable, economical land use patterns
- Improve workforce access & health
- Address Climate Change

Helps Businesses

- Recruit & retain employees Helps them find "Better Ways to Work"
- Reduce cost of commuting-related & other travel delays

- Reduce cost of office space & parking
 Reduce taxes, Be good corporate citizen
 Become a Certified Green Business www.mcgreenbiz.org (+ LEED)

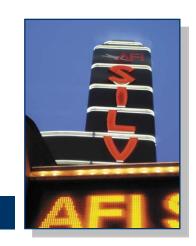
Helps Employees/Residents

- Reduce cost & stress of commuting, parking, gas, multi-car ownership
- Make better use of time
- Improve health, balance work & family concerns
- Reduce taxes





Transportation Management Districts (TMDs)



- TDM Efforts Concentrated in 6 TMDs
 - Silver Spring

- Friendship Heights
- Greater Shady Grove

- Bethesda

- North Bethesda

- White Oak (unfunded)
- Additional Focus Areas Include: Medical Center (NIH/WR), Rockville, Wheaton
- Mode Share & Other Goals for each TMD
 - Goals Range from 18% 55% Non-Auto Driver Mode Share (NADMS)
- Advisory Committees for each TMD provide input from diverse perspectives
 - Employers

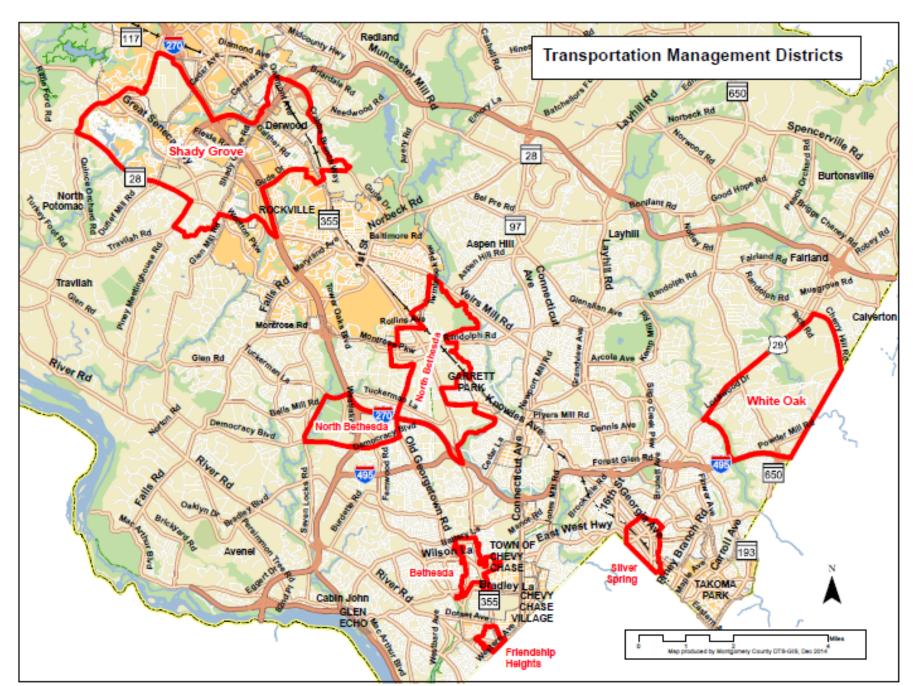
- Developers

- Public Agencies

- Residents

- Owners/Managers
- Commuter Services works with businesses throughout the County
 - Over 4,000 employers with about 200,000 employees participate in some way in these programs







Results – NADMS-E in TMDs in A.M. Peak Period* (Non-Auto Driver Mode Share for Employees)



MCDOT Commuter Survey Results

(Survey conducted bi-annually)

NA.	ADMS-E Goal	2012 (FY13)	2014 (FY14)	2015 (FY16)	2017 (FY18)
Silver Spring TMD	46%	<mark>55%</mark>	39 % ^(?)	<mark>53%</mark>	57%
Friendship Heights TMD	39%	<mark>41%</mark>	<mark>42%</mark>	<mark>39%</mark>	<mark>44%</mark>
Bethesda TMD	37% (now 55%**))	34%	<mark>38%</mark>	37%
North Bethesda TMD	39%	24%	27%	28%	29%
White Flint Sector P	lan 34 % (Phase I)	30%	<mark>34%</mark>	<mark>41%</mark>	<mark>38%</mark>
Greater Shady Grove TM	D ***	15%	16%	15%	20%
Life Sciences Cente	er 18% (Stage 1)	16%	16%	14%	<mark>19%</mark>

^{*} A.M. Peak Period = 7 - 9 AM

^{**} Bethesda TMD goal revised in 2017 Master Plan to 55% combined for employees & residents

^{***} No NADMS goal has been established for the overall GSG TMD

^{? – 2014} Silver Spring results reflect non-participation of NOAA, large employer with typically high NADMS due to high level of transit benefits



Key Goals of Bill 36-18 -- "NextGen TDM"

Streamline Process

- Reduce need for negotiation with developers during project review
- Shorten time for approval of TDM programs and overall project

Provide Flexibility

- o Provide more choices of TDM strategies, tailored to type of project, geography, availability of transportation options
- Provide ability to make adjustments, change strategies over time

> Ensure Fairness

- Clarify requirements, including costs to new development projects
- Improve consistency and predictability

Increase Effectiveness

- Extend TDM/multi-modal approaches to broader segment of the County
- Improve monitoring, reporting & enforcement
- Provide incentives/disincentives to promote goal achievement
- Enhance ability to achieve County's transportation goals

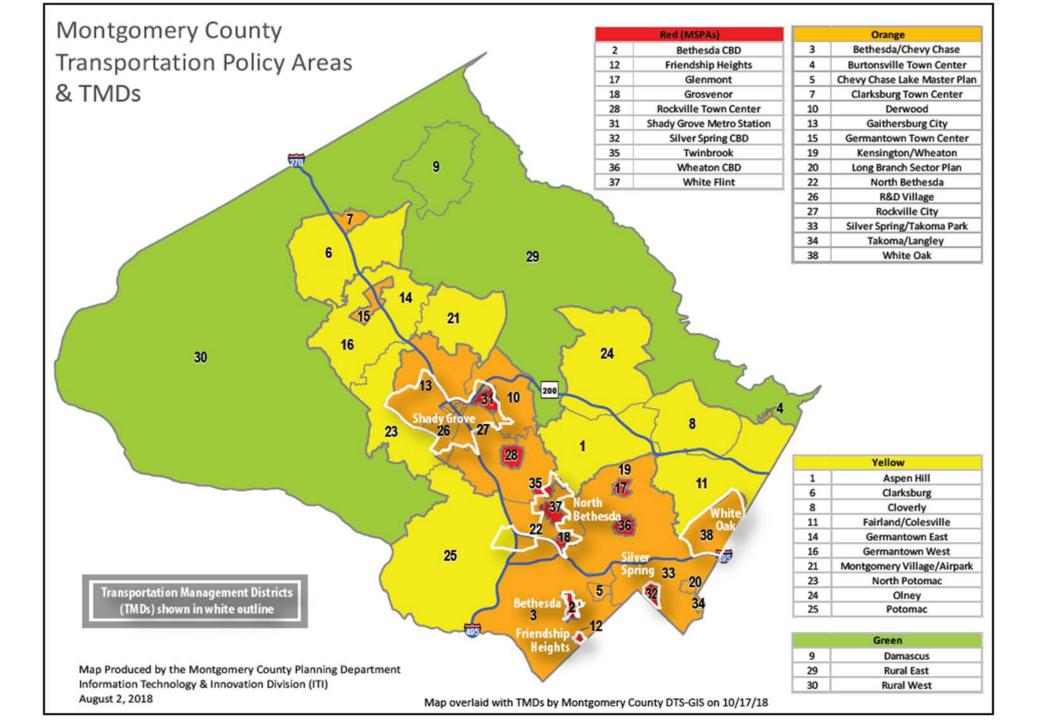




Process

- White Flint Sector Plan TDM Analysis Technical studies re how to achieve aggressive goals: New tools needed.
- County Working Group Formed Comprised of staff of multiple Executive Branch Departments, Council & M-NCPPC
- Outreach Open houses, Presentations with Planning Board, department heads, multiple other stakeholders/interested groups
- <u>Bill 36-18</u> Introduced under Leggett Administration
 <u>Public Hearing</u> Held by Council in Fall 2018
- MCDOT Review Public hearing testimony, Ongoing input from other stakeholders/interested groups
- Revisions to Proposed Bill Recommended by County Executive Elrich early 2019
- <u>Council Transportation & Environment (T&E) Committee</u> Multiple worksessions, further revisions
- Revised version of bill adopted by Council December 2019 Effective March 2020







NextGen TDM: Bill 36-18 Changes for Employers

More Employers Covered + Change in Terminology <u>Former Code Requirements</u>:

Employers located in TMDs who have 25 or more employees are required to:

- File a "Traffic Mitigation Plan" (TMP)
- Report annually on the TDM measures they are implementing
 - Participate in the Commuter Survey
- MCDOT provides online templates for the TMP and the Annual Report
 - Plan & Annual Report can be completed and filed online

Revised Code Under NextGen:

- > TMPs now called **Employer TDM Plans** but have similar requirements as before
- Employers of the following sizes located in these Policy Areas must file TDM Plans/Reports:





NextGen TDM: Bill 36-18 – Revisions to Code Changes for New Development Projects

- Extends TDM to more new development projects in broader portion of County excluding SF- & TH-only projects
- Incorporates Subdivision Staging Transportation Policy Areas/Color Categories
- Focuses on achieving Master Plan/TMD/Policy Area commuting goals primarily NADMS (Non-Auto Driver Mode Share)
- Eliminates Traffic Mitigation Agreements (TMAgs) for New Developments
- Instead: New developments submit Project-Based TDM Plans based on size & location of project:

Three Levels of Project-Based TDM Plans (Based on GFA): Basic, Action, Results

Subdivision Staging Policy Area (Color Classification)	No Requirements	Level 1: TDM Basic Plan	Level 2: TDM Action Plan	Level 3: TDM Results Plan
Red Areas	Not Applicable	≤40K	Not Applicable	>40K
Orange Areas	<40K	40K-80K	>80-160K	>160K
Yellow Areas	<60K	60K – 150K	>150K	Not required – May be used upon request

NON-AUTO DRIVER MODE SHARE (NADMS) GOALS

	Transportation Policy Area	NADMS Employees	NADMS Residential	
2 Bethesda TMD		55% blended for residents and workers		
5	Chevy Chase Lake Master Plan Area	36 %	49%	
12	Friendship Heights TMD	39%		
	Great Seneca Science Corridor Master Plan	18% before Stage 2 23% before Stage 3 28% before Stage 4		
26 31	Greater Shady Grove TMD	12.5% transit	25% transit elsewhere 35% transit in Shady Grove Metro Station Policy Area	
18	Grosvenor Strathmore Metro Area	Blended goal 50%		
20	Long Branch Sector Plan	36%	49%	
	Lyttonsville Sector Plan		50%	
35	Twinbrook Metro Area / North Bethesda TMD	39%	30%	
14	Rock Spring Master Plan	23%	41%	
32	Silver Spring TMD	46% existing 50% new		
37	White Flint / North Bethesda TMD	34% for Phase 1 for Plan area 42% for Phase 2 for Plan area 50% employees for Phase 3	51% for residents for Phase 3	
37	White Flint 2 / North Bethesda TMD	34% Phase 1 27% Phase 1 east of tracks 42% Phase 2 35% Phase 2 east of tracks 50% Phase 3 42% Phase 3 east of tracks	34% Phase 2 27% Phase 1 east of tracks 42% Phase 2 35% Phase 2 east of tracks 51% Phase 3 42% phase 3 east of tracks	
38	White Oak	25% all new commercial and residential development in the White Oak Center and Hillandale Center 30% all new commercial and residential development in the Life Science/FDA Village Center		
36	Wheaton CBD	30%		
	Areas Without Specific Goals	5% above existing NADMS	5% above existing NADMS	



Project-Based TDM Plans – Key Components*

• Level 1: Basic Program – Bare minimum

- Appoint contact person, cooperate with County program efforts
- Facilitate outreach on-site
- Provide Real Time and other TDM-related information
- Otherwise relies on County programs



• <u>Level 2: Action Program</u> – Mid-range commitment: <u>Must contribute</u> to achieving TMD goal

- Commitment to implement specific strategies
- ➤ Minimum funding commitment for on-site program based on TDM Fee (currently 10 ⁽⁾ SF)
- > Self-monitoring, reporting
- > Addition/substitution of program elements if progress not being made
- Modest increases required in funding of on-site program for non-performance based on TDM fee
- Performance incentives for ongoing contribution toward area goal

• <u>Level 3: Results Program</u> – Highest level commitment: <u>Must achieve</u> TMD/Project goal – All the Above, Plus

- Independent monitoring
- More substantial increases in on-site funding if goal not met after multiple monitoring periods based on TDM fee
- Performance incentives for ongoing project goal achievement



^{*} Some elements listed are in proposed Exec Regs. See Related Chart: "TDM Plan Components for New Development Projects"

	Project-Based TDM Plan Components for New Development Projects (Based on Project GFA)			
Subdivision Staging Policy Area (Color Classification)	No Requirements	Level 1: TDM Basic Plan	Level 2: TDM Action Plan	Level 3: TDM Results Plan
Red Areas	Not Applicable	≤40K	Not Applicable	>40K
Orange Areas	<40K	40K-80K	>80-160K	>160K
Yellow Areas	<60K	60K – 150K	>150K	Not required – May be used upon request
	Requir	ed TDM Plan Com	ponents	
Appoint contact person		х	×	×
Facilitate outreach/information to on-site population		×	×	×
Provide Real Time and other TDM-related information		×	×	×
Coordinate/Cooperate with County Program & Basic Strategies		×	×	×
Commitment to Additional TDM Strategies Selected by Applicant (See Sample List of Strategies)			×	×
Minimum Financial Commitment			50% of Annual TDM Fee	100% of Annual TDM Fee



	Project-Based TDM Plan Components			
	for New Development Projects (Based on Project GFA)			
Subdivision Staging Policy Area (Color Classification)	No Requirements	Level 1: TDM Basic Plan	Level 2: TDM Action Plan	Level 3: TDM Results Plan
Red Areas	Not Applicable	≤40K	Not Applicable	>40K
Orange Areas	<40K	40K-80K	>80-160K	>160K
Yellow Areas	<60K	60K – 150K	>150K	Not required – May be used upon request
Required TDM Plan Components				
Self-Monitoring - Every 2 years			×	×
Independent Monitoring – Beginning in 6 th year				×
Biennial Report			×	×
Addition/Substitution of TDM Strategies			×	×
Added Funding for On- Site Program - Beginning 6th year if no progress/goal achievement			One Multiple of Annual TDM Fees to augment Project's program, or provided to County program	6 th year = 2X Annual TDM Fees 8th year = 4X Annual TDM Fees To augment Project's program
Performance Incentives - For 10 years of ongoing progress/goal achievement			50% of Annual TDM Fee for contributing toward achievement of TMD goals	50% of Annual TDM Fee for achievement of TMD goal





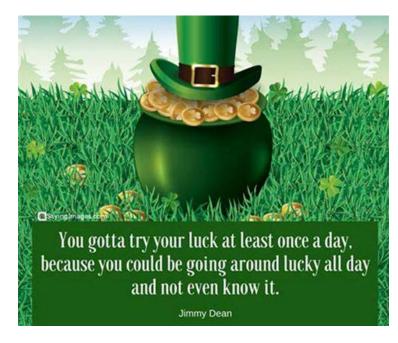
Why Bill 36-18 is Important for Both Economic Development & Climate Change

- Montgomery County's continued economic vitality requires growth which can create additional traffic, pollution & GHG emissions.
 - County can work more effectively with employers & developers to support growth and economic development while addressing impacts.
- Programs & services available to help employers attract and retain employees + reduce costs (commuting benefits, office space, parking).
 - FareShare, pre-tax payroll deduction, telework, bikeshare, State tax credits provide opportunity to assist employees with commuting costs while saving employers money & reducing transportation impacts.
- Requirements for businesses & developers, programs, services & outreach have been focused on 6 TMDs. But traffic is generated throughout the County.
 - Bill 36-18 expands these programs & services to a broader portion of the County, impacting the types of businesses
 & developments we will have & how well we can meet the challenges ahead including Climate Change.

Next Steps

- Executive Regulation
- Create new TMDs
 - By Council Resolution
- Establish NADMS goals for all Policy Areas
 - Excluding Agricultural Reserve

Wish us luck!







Questions? Contacts & Resources

Contact Information:	
Montgomery County Commuter Services	Chris Conklin, Director
Department of Transportation	Montgomery County Department of Transportation
Office of Transportation Policy	(240) 777-7198
101 Monroe Street –10th Floor	Chris.Conklin@montgomerycountymd.gov
Rockville, MD 20850	
www.montgomerycountymd.gov/commute	Gary Erenrich, Special Assistant to the Director
	(240) 777-7156
	Gary.Erenrich@montgomerycountymd.gov
Other TDM Resources:	
www.commuterconnections.org	Sandra L. Brecher, Chief
www.vtpi.org	Commuter Services Section
http://www.nctr.usf.edu/ABE50/othsites.htm	(240) 777-8383
http://www.cutr.usf.edu/index2.htm	Sandra.Brecher@montgomerycountymd.gov
www.actweb.org	
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