QECBS

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IRS Circular 230 Disclosure



- The Energy Programs Consortium (**EPC**) is a consulting group that is a joint venture of NASCSP, representing the state weatherization and community service programs directors; NASEO, representing the state energy policy directors; NARUC, representing the state public service commissioners; and NEADA, representing the state directors of the Low-Income Home Energy Assistance Program.
- The **QECB Program** began in 2010, when EPC began tracking QECB utilization and talking to issuers about issues, questions, concerns and obstacles encountered along the way.
- We work closely with NASEO and receive funding from the Energy Foundation. DOE has expressed an interest in supporting direct technical assistance.

Pleased to meet you



A tool... and something of an odd duck.

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• A qualified energy conservation bond (QECB) is a federally subsidized bond that may be issued for a variety of uses that tend to promote the conservation of energy.

What is a QECB?

- QECBs are a type of "tax credit bond". You may be familiar with the more common Build America Bonds.
- Tax credit bonds are subject to many of the same rules as traditional tax-exempt bonds, but the **interest is taxable**.
- Tax credit bonds can be issued to provide the holder of the bond with a federal tax credit. Until early 2010, QECBs could only be issued this way, and very few of them were issued.
- Some tax credit bonds give issuers the option to receive a **direct cash payment from the U.S. Treasury** in lieu of providing the bond holders a federal tax credit (sometimes referred to as "direct pay," "cash pay" or "direct subsidy" bonds). QECBs can now be issued as direct subsidy bonds.

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What kind of subsidy do QECBs get?

- QECB issuers receive a check equal to **70%** of the interest on your QECBs OR, if lower than your interest rate, the maximum rate set by Treasury (the "qualified tax credit rate").
- You can look up the most up to date rate (as well as historical **rates**) at:
 - https://www.treasurydirect.gov/GA-SL/SLGS/selectQTCDate.htm.

How much subsidy do QECBs get?



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- The maximum maturity for tax credit bonds is also set by Treasury periodically.
- Historically, QECB issuers have been allowed 12 to 19 year maturities.
- In the previous example, that would amount to \$378,000 (12 years) to \$598,500 (19 years) of direct subsidy from the federal government to your jurisdiction.
- The most up-to-date maturity (along with historical maturities) can be found on the tax credit rate lookup page (see slide 6).

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• There is currently no cut-off date by which allocations must be used.

For how long can an issuer get the subsidy?

- Washington, DC was allocated **\$6,140,000** of QECBs and is considering an issuance.
- Virginia was allocated **\$80,600,000**, completed its suballocations to municipalities and counties with populations of 100,000 or more in proportion to population, and is considering its options.
- Maryland was allocated **\$58,445,000** and completed its suballocations. To date, at least \$6,515,000 of QECBs have been issued in Maryland (for energy efficiency improvements to schools).

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DC Area Allocations

- The most popular project type has been **capital expenditures to reduce energy consumption in publicly-owned buildings by at least 20%**.
- Capital investments into production of **renewables** have also been popular. Covered facilities include: wind, closed-loop biomass, open-loop biomass, geothermal or solar energy, small irrigation power, landfill gas, trash, qualified hydropower and marine and hydrokinetic production.
- Recently there has been more interest in issuing QECBs for "green community programs" (including the use of loans or other repayment mechanisms to implement them).
- We have also seen **public education campaigns**.
- Other options include research facilities and grants, certain demonstration projects and mass commuting projects.

What types of projects can be financed with QECBs?



- Issuer: Los Angeles Department of Water & Power
- Amount Issued: \$131 million
- Use of Bond Proceeds:
 - Pine Tree Wind Turbine Expansion Project 10 wind turbines (15MW total added)
 - Pine Tree Solar Project PV generator targeted at 10MW at 34.5kV output); will generate 20 GWh per year
 - Adelanto Solar Project PV generator targeted at 10MW at 4.16kV output; will generate 20 GWh per year

Example: Large Solar & Wind Issuance

- Issuer: Scituate, MA
- Amount Issued: \$1.5 million
- Use of Proceeds: One 1500 KW wind turbine



Example: Small Wind Issuance



- At least **97 projects** in **23 states** have been funded with QECBs to date.
- Known bond volume totals **\$609 million**; more bonds may be issued but not yet known (particularly if they were sold through private placement).

How popular are QECBs? 12

- Poor credit rating of potential issuers
- Lack of appetite for debt
- Bond caps
- Lack of familiarity with bonds generally or QECBs
- Lack of available projects
- Lack of guidance from Treasury about key legal questions

Barriers to Issuance

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- The U.S. Treasury has not yet issued regulations or other guidance clarifying ambiguities in the original authorizing provision.
- Important questions include the definition of the term "green community programs" (which is not provided in the statute) and the proper methodology for calculating energy savings.
- The Clean Economy Center is spearheading an effort to obtain such guidance. For more information, contact me or Colin Bishopp at

colin.bishopp@cleaneconomycenter.org.

Treasury Guidance

- The NASEO website has a variety of resources, including documents other states have used and the EPC QECB memo which contains information about all known issuances.
 - http://www.naseo.org/resources/financing/qecb/index.html
- DSIRE has a QECB page with links to relevant statutory provisions and IRS guidance.
 - http://www.dsireusa.org/incentives/incentive.cfm?Incentive_Code =US51F&re=1&ee=1
- The Department of Energy's website has resources including a QECB Primer and webinars.
 - <u>http://www1.eere.energy.gov/wip/solutioncenter/financialproducts</u> /m/qecb.html

Where can I find more information?

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Questions? Please keep in touch.

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