

July 19, 2012 John Snarr, Principal Planner, COG Ben Munyan, COG Recycling Intern

#### Introduction

- Plastic bag management has become a marquee environmental issue
- The Washington area one of the national focal points

#### Overview

- Environmental Impacts
- Proposed Solutions
- Disagreements
- Programs around the U.S.
- Programs around the World

## Why Are Bags a Problem?



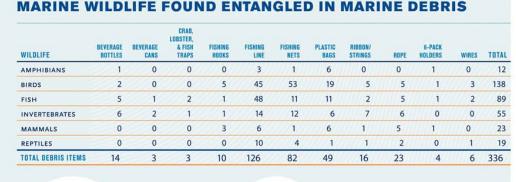
- Aesthetic and environmental impacts
  - Non-renewable resource
  - Bio-based plastics are still not biodegradable
  - Impacts on marine and bird life
  - Litter:60-80% of trash in the oceans is plastic debris

## **Pollution Impacts**

Marine wildlife entanglements: 3<sup>rd</sup> most

common

- Clean up costs
- Most visible
- Storm drains
- Vessel damage





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### **Proposed Solutions**

- Experience Around the Country and World
  - Establish Recycling Bins at Large Stores
  - Curbside Collection of Plastic Bags
  - Bans
  - Fees on Bag use
  - Bans/Fees if use does not decrease by target %

## **Legislation Components**

- Address plastic and/or paper bags
- Some ban plastic bags
- Some require all bags to be recyclable
- Some impose a fee on each bag distributed
- Some impose a recycled-content requirement for bags

#### **Local Action**

- Recycling of Bags
- COG Board Resolution 2009
- District of Columbia Bag Fee 2010
- Montgomery County Bag Fee 2012
- Chestertown, MD Bag Ban 2012
- Attempted Fee Legislation in Prince George's County, Virginia, and Maryland

#### Bag Programs in the U.S.

- Much activity on U.S. West Coast in cities with water frontage
- ~70 communities nationwide with ban
- California
  - 17 municipalities with paper bag fee
  - 23 municipalities with plastic bag ban
- District of Columbia & Montgomery County, MD

# Bag Programs in the U.S.-Recycling

- State-wide mandatory recycling (CA, DE, NY, RI)
- Voluntary recycling laws
- Illinois
  - Plastic Bag Recycling Act
- Arizona
  - Arizona Food Marketing Alliance
  - Bag Central Station
- Trex Company, Inc.

# Bag Programs in the U.S. - Disputes

- History of political and legal disputes over imposition of bans and fees
  - Seattle initial fee defeated on referendum
  - California environmental impact reports
  - Fairbanks, AK- voters overturned fee in favor of recycling program
- Disputes involve
  - Environmentalists, plastic bag manufacturers, farmers, tax concerns, retailers

# Bag Programs in the U.S. - San Francisco

- Ban on plastic bags at large supermarkets and chain pharmacies 12/1/2007
- By 10/1/2012: Ban expands to all retailers
  - Recyclable paper bags and reusable bags \$0.10
  - Compostable plastic bags also \$0.10
- Zero Waste Coordinators report full compliance

# Bag Programs in the U.S. - Seattle

- Implemented 20-cent bag fee Aug. 2009
- Strong lobbying from plastics supporters
  - Outspending opponents 15-1
- Bag fee overturned by referendum vote (58%-42%)
- Combination ban/fee passes Dec. 2011
  - Ban on single-use plastic, five cent fee for paper bags
  - Effective July 1, 2012

## Bag Programs in the U.S. -Los Angeles

- Los Angeles County (unincorporated)-7/1/2011
  - Combination: Ban on plastic/ten-cent fee on paper
- City of Los Angeles-5/23/2012
  - Largest city in U.S. to pass a ban
  - Ban on plastic/ten-cent fee for paper
  - Effective date pending

# Bag Programs in the U.S. - Carpinteria, CA

- Carpinteria is the first community to adopt a ban on both plastic and paper
- Scheduled to affect all retailers 7/11/2012



(Lara Cooper / Noozhawk file photo)

 City Council approved a revision of the law, limiting the ban to large retail establishments

#### **Bag Programs Around the World**

- Africa
  - South Africa (2003)
- Asia
  - Bangladesh (2002)
- Europe
  - Italy (2011)



# **Bag Programs Around the World - Ireland**

- Plastic bag levy introduced March 2002
- Initially €0.15 tax per plastic bag
- Environment Fund
- Drop from 328 to 21 plastic bags per capita per year
- 2006 census- 32 bags per capita
- Levy increased- €0.22

## **Bag Programs Around the World - Toronto**

- The City imposed fee of 5-cents per plastic bag June 1, 2009
  - Major grocery chains reported reduction between 70 and 75 percent
- City Council rescinded bag fee effective July 1, 2012
- Ban on plastic bags effective Jan. 1, 2013
  - Passed -last minute motion
  - Investigations on the legality of a ban

#### **Observations**

- The DC area has become a national test bed for bag fee programs
- Recycling vs. fees vs. bans all have trade-offs in effectiveness and political acceptability
- The role of paper bags is often ignored in discussions; treated differently in each law
- More data is still needed on the impact on litter of the various approaches

#### Contact

 COG will be issuing and updated version of its 2009 Plastic Bag Report

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