

**METROPOLITAN WASHINGTON COUNCIL
OF GOVERNMENTS**

FINANCIAL AND COMPLIANCE REPORTS

YEAR ENDED JUNE 30, 2019



ASSURANCE, TAX & ADVISORY SERVICES

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

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FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

To the Board of Directors of the
Metropolitan Washington Council of Governments

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the remaining fund information of Metropolitan Washington Council of Governments (MWCOG), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise MWCOG's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to MWCOG's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of MWCOG's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the remaining fund information of MWCOG as of June 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require the Management's Discussion and Analysis and the required supplementary information on pages 4-8 and 34-36, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise MWCOG's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2019 on our consideration of MWCOC's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering MWCOC's internal control over financial reporting and compliance.

PBMares, LLP

Harrisonburg, Virginia
December 6, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

The Executive Director, Deputy Executive Director, and Chief Financial Officer of the Metropolitan Washington Council of Governments (MWCOG) have provided this MD&A to give the reader of these statements an overview of the financial position and activities of MWCOG for the fiscal year covered by this audit report.

What We Do

MWCOG is an independent, nonprofit association that brings area leaders together to address major regional issues in the District of Columbia, suburban Maryland, and Northern Virginia. Membership is comprised of 300 elected officials from 24 local governments, the Maryland and Virginia state legislatures, and U.S. Congress.

FINANCIAL HIGHLIGHTS AND ANALYSIS

Statement of Net Position

The following table presents a summary of the Statement of Net Position for MWCOG as of June 30, 2019 and 2018:

Summary Statement of Net Position				
June 30, 2019 and 2018				
	Governmental Activities		Increase	%
	2019	2018	(Decrease)	Change
Assets:				
Current and other assets	\$ 19,874,970	\$ 25,326,389	\$ (5,451,419)	-21.5%
Capital assets, net	2,150,767	1,634,561	516,206	31.6%
Total assets	22,025,737	26,960,950	(4,935,213)	-18.3%
Deferred outflows of resources	5,942,614	800,912	5,141,702	642.0%
Liabilities:				
Current and other liabilities	9,836,050	5,057,012	4,779,038	94.5%
Long-term liabilities	534,406	575,987	(41,581)	-7.2%
Total liabilities	10,370,456	5,632,999	4,737,457	84.1%
Deferred inflows of resources	511,344	3,052,907	(2,541,563)	-83.3%
Net Position:				
Net investment in capital assets	2,150,767	1,634,561	516,206	31.6%
Restricted	2,714,100	3,194,069	(479,969)	-15.0%
Unrestricted	12,221,684	14,247,326	(2,025,642)	-14.2%
Total net position	\$ 17,086,551	\$ 19,075,956	\$ (1,989,405)	-10.4%

Current and other assets decreased by \$5.5 million primarily due to a \$5.0 million reduction in the pension asset and a decrease in the amounts due from other governments of \$1.3 million partially offset by an increase in cash of \$0.9 million. Deferred outflows of resources increased by \$5.1 million due to the pension. Current and other liabilities increased by \$4.8 million, primarily due to the net pension liability increase of \$3.8 million and a \$0.7 million increase in unearned revenue. The net result was a decrease in total net position of \$2.0 million primarily driven by a decrease in the net pension asset of \$1.1 million and spend of project funds received in prior years.

Changes in Net Position

The following table presents a summary of the Statement of Changes in Net Position for MWCOG for the years ended June 30, 2019 and 2018:

Summary Statement of Changes in Net Position Years Ended June 30, 2019 and 2018

	Governmental Activities		Increase	%
	2019	2018	(Decrease)	Change
Revenue:				
Federal, state and local revenue	\$ 33,218,314	\$ 36,285,350	\$ (3,067,036)	-8.5%
Member dues	4,223,142	4,058,169	164,973	4.1%
Building revenue	601,956	651,177	(49,221)	-7.6%
Miscellaneous	3,391,409	2,991,528	399,881	13.4%
Total Revenues	<u>41,434,821</u>	<u>43,986,224</u>	<u>(2,551,403)</u>	<u>-5.8%</u>
Expenses:				
Personnel	16,038,001	16,372,186	(334,185)	-2.0%
Professional fees	7,655,081	8,330,958	(675,877)	-8.1%
Subrecipient pass-through funds	6,388,225	6,205,741	182,484	2.9%
Other direct expense	7,266,950	7,188,647	78,303	1.1%
Pension expense adjustment	1,079,386	(628,354)	1,707,740	-271.8%
Non-personnel support service costs	4,996,583	4,835,415	161,168	3.3%
Total Expenses	<u>43,424,226</u>	<u>42,304,593</u>	<u>1,119,633</u>	<u>2.6%</u>
Change in net position	(1,989,405)	1,681,631	(3,671,036)	-218.3%
Beginning net position	<u>19,075,956</u>	<u>17,394,325</u>	<u>1,681,631</u>	<u>9.7%</u>
Ending net position	<u>\$ 17,086,551</u>	<u>\$ 19,075,956</u>	<u>\$ (1,989,405)</u>	<u>-10.4%</u>

Total operating revenue in fiscal year 2019 was \$41.4 million. Of the total operating revenue, \$33.2 million (80%) was from federal, state, and local funds, of which \$6.4 million was passed through to subrecipients. Member dues generated an additional \$4.2 million in revenue and were used to provide member services and funding for specific regional programs, as approved by the Board of Directors. MWCOG also owns one-third of the common stock of the Center for Public Administration and Services, Inc., a real estate investment trust (REIT) which owns and operates the building that houses MWCOG's offices. In fiscal year 2019, MWCOG recorded \$601,956 in revenue from the REIT and from the sublease of a portion of its office space.

Revenue decreased by \$2.6 million and expenses increased by \$1.1 million in fiscal year 2019 compared to fiscal year 2018. The decrease in revenue is due primarily to a reduction in subrecipient pass-through funds from the federal Urban Area Security Initiative (UASI) and Secure the Cities (STC) programs. The increase in expenses is primarily due to pension expense adjustments partially offset by lower spending due to the reduction in UASI and STC programs.

Net position refers to the resources that would remain if all obligations were settled. The table below identifies categories of net position as non-cash (invested in capital assets), restricted for program use, designated for future capital projects and programs, operating reserves designated for emergencies and unexpected cash flow interruptions, the net pension asset based on the actuarial report as of January 1, 2019, and assets available for current and future general expenditures (undesignated).

Net Position by Category	Balance			Balance June 30, 2019
	June 30, 2018	Increase	Decrease	
Net investment in capital assets	\$ 1,634,561	\$ 759,100	\$ 242,894	\$ 2,150,767
Restricted program funds	3,194,069	796,936	1,276,905	2,714,100
Unrestricted				
Capital expenditure reserve	5,772,591	242,894	759,100	5,256,385
Operating reserve	5,086,034	198,563	-	5,284,597
Net pension asset (includes deferred inflows and outflows)	2,760,088	2,541,563	3,620,949	1,680,702
Undesignated	628,613	-	628,613	-
Total Net Position	\$ 19,075,956	\$ 4,539,056	\$ 6,528,461	\$ 17,086,551

The decrease in net position in fiscal year 2019 of \$2.0 million is due to a decrease in the net pension asset, a decrease in restricted program funds which are reserved for expenditures in future fiscal years, and a decrease in undesignated funds that were used to increase the operating reserve and offset operating losses. Undesignated net assets were reduced by \$628,613, primarily due to a shortfall in UASI and STC funding, and unrealized revenue from MWCOG's cooperative purchasing program.

Investment (increase) in capital assets of \$759,100 included the completion of an upgrade to the wireless network and expenses for the office remodel or relocation, utilizing funds from the capital expenditure reserve. The board-designated operating reserve is ninety-nine percent funded at 25 percent of personnel and support service expenses, as per board policy. The net pension asset of \$1,680,702 is the actuarial value of assets in excess of liabilities in MWCOG's pension plan as of January 1, 2019 and includes deferred inflows and outflows. Net pension assets are not available for use in operations. There are no undesignated net assets available for future operations and projects or to maintain the board-designated reserves.

ANALYSIS OF FINANCIAL INFORMATION

The following analysis is provided to help the reader understand the major operations of MWCOG, where the resources come from, and how the resources are used.

MWCOG's Uses of Funds

The Department of Transportation Planning accounts for 54% of program expenditures and is by far the largest segment of the organization. The Department of Environmental Programs and the Department of Homeland Security and Public Safety account for 20% and 17% of expenses, respectively.

Expenses by Program	Year Ended	
	June 30, 2019	June 30, 2018
Transportation	\$ 23,486,993	\$ 25,183,969
Community Planning, Health, and Child Welfare	913,959	874,574
Homeland Security and Public Safety	7,457,696	7,794,493
Environmental	8,615,593	7,128,823
Executive, Governance, and Member Services	1,870,599	1,951,088
Pension Expense Adjustment	1,079,386	(628,354)
Total Operating Expenses	\$ 43,424,226	\$ 42,304,593

MWCOG's Capital Assets

Capital assets are made up of furniture and equipment (\$1.9 million), computer hardware and networks (\$1.9 million), software (\$1.2 million), and leasehold improvements (\$1.0 million), recorded at cost. Constructions in progress (\$.7 million) includes expenses associated with the potential building sale or remodel of the office and meeting room space at 777 North Capitol St. N.E. in Washington office. Accumulated depreciation at June 30, 2019 was \$4.9 million, for a net book value of approximately \$2.1 million.

	June 30, 2018	Net Additions	June 30, 2019	Useful Life (in Years)
Construction in progress	\$ 591,824	\$ 130,124	\$ 721,948	
Furniture and equipment	1,885,514	-	1,885,514	10
Leasehold improvements	1,040,380	-	1,040,380	10-17
Computer hardware	1,274,380	628,977	1,903,357	3-5
Computer software	1,202,666	-	1,202,666	5
Local area network	319,881	-	319,881	3
Total capital assets	6,314,645	759,101	7,073,746	
Less: accumulated depreciation and amortization	4,680,084	242,895	4,922,979	
Capital assets, net	\$ 1,634,561	\$ 516,206	\$ 2,150,767	

MWCOG's Future Changes and Trends

MWCOG is the designated recipient for the Federal Transit Administration's Enhanced Mobility of Older Adults and Individuals with Disabilities Program which provides matching grants to non-profits and other organizations for specialized transportation. In fiscal year 2020 staff will solicit and award over \$6 million in federal grants to implement this program.

MWCOG is reviewing options to sell, remodel and leaseback, or relocate the office and meeting room space at 777 North Capitol St. N.E. in Washington, D.C. MWCOG's five-year capital expenditure plan currently has \$1.3 million allocated for improvements which is the estimated amount that will be needed above expected tenant incentives of \$5.0 million.

Other than what has been noted above, nothing known, enacted, adopted, contracted, or agreed upon will impact MWCOG's future revenue, expenses, or assets.

CONTACT FOR FURTHER INFORMATION

Questions concerning any of the information provided in this report or request for additional financial information should be addressed to: Metropolitan Washington Council of Governments, Inc., 777 North Capitol Street N.E., Suite 300, Washington, D.C. 20002.

BASIC FINANCIAL STATEMENTS

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

STATEMENT OF NET POSITION

June 30, 2019

	Governmental Activities
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 3,408,350
Due from other governments	9,908,312
Other receivables	638,697
Prepaid items	448,823
Investments	1,973,203
Total current assets	16,377,385
Noncurrent assets:	
Investments	3,497,585
Capital assets, net	2,150,767
Total noncurrent assets	5,648,352
Total assets	22,025,737
DEFERRED OUTFLOWS OF RESOURCES	
Pension plan	5,942,614
Total deferred outflows of resources	5,942,614
LIABILITIES	
Current liabilities:	
Accounts payable	4,037,190
Due to other governments	657,350
Accrued liabilities	298,360
Unearned revenue	736,311
Net pension liability	3,750,568
Total current liabilities	9,479,779
Noncurrent liabilities:	
Due within one year:	
Compensated absences	356,271
Due in more than one year:	
Compensated absences	534,406
Total noncurrent liabilities	890,677
Total liabilities	10,370,456
DEFERRED INFLOWS OF RESOURCES	
Pension plan	511,344
Total deferred inflows of resources	511,344
NET POSITION	
Net investment in capital assets	2,150,767
Restricted - program funds	2,714,100
Unrestricted	12,221,684
Total net position	\$ 17,086,551

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

**STATEMENT OF ACTIVITIES
Year Ended June 30, 2019**

Function/Programs	Expenses	Program Revenues		Net Revenue and Change in Net Position
		Charges for Services	Operating Grants and Contributions	Governmental Activities
Governmental activities:				
Planning and administration	\$ 30,992,184	\$ 2,087,160	\$ 26,074,990	\$ (2,830,034)
Planning and administration - indirect	6,064,377	-	6,064,377	-
Subrecipient	6,367,665	-	6,367,665	-
Total governmental activities	\$ 43,424,226	\$ 2,087,160	\$ 38,507,032	(2,830,034)
General revenues:				
Use of money and property				799,122
Miscellaneous				41,507
Total general revenues				840,629
Change in net position				(1,989,405)
Net position, beginning				19,075,956
Net position, ending				\$ 17,086,551

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

BALANCE SHEET GOVERNMENTAL FUND June 30, 2019

	General Fund
ASSETS	
Cash and cash equivalents	\$ 3,408,350
Due from other governments	9,908,312
Other receivables	638,697
Prepaid items	448,823
Investments	5,470,788
	<hr/>
Total assets	\$ 19,874,970
	<hr/> <hr/>
LIABILITIES	
Accounts payable	\$ 4,037,190
Due to other governments	657,350
Accrued liabilities	298,360
Unearned revenue	736,311
	<hr/>
Total liabilities	5,729,211
	<hr/>
FUND BALANCE	
Nonspendable	448,823
Committed	10,858,625
Restricted - program funds	2,714,100
Unassigned	124,211
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Total fund balance	14,145,759
	<hr/>
Total liabilities and fund balance	\$ 19,874,970
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METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUND TO THE STATEMENT OF NET POSITION

June 30, 2019

Reconciliation of fund balance on the Balance Sheet of the governmental fund to the net position of the governmental activities on the Statement of Net Position:

Fund balance \$ 14,145,759

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, not reported in the governmental fund.

Capital assets	\$ 7,073,746	
Less accumulated depreciation and amortization	<u>(4,922,979)</u>	
		2,150,767

Deferred outflows of resources represent a consumption of net position that applies to a future period and, therefore, are not recognized as expenditures in the governmental fund until then.

Pension plan		5,942,614
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Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental fund.

Compensated absences	(890,677)	
Net pension liability	<u>(3,750,568)</u>	
		(4,641,245)

Deferred inflows of resources represent an acquisition of net position that applies to a future period and, therefore, are not recognized as revenue in the governmental fund.

Pension plan		<u>(511,344)</u>
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Net position of governmental activities		<u><u>\$ 17,086,551</u></u>
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METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE OF THE GOVERNMENTAL FUND AND RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2019

	General Fund
Revenues:	
Intergovernmental:	
Federal grants	\$ 27,101,821
State grants	2,325,550
Member dues	4,223,142
Contributions and local match	5,166,738
Charges for services	2,087,160
Use of money and property	799,122
Miscellaneous	41,507
Total revenues	41,745,040
Expenditures:	
Planning and administration	29,739,205
Planning and administration - indirect	6,064,377
Subrecipient	6,367,665
Capital outlay	759,101
Total expenditures	42,930,348
Net change in fund balance	(1,185,308)
Fund balance, beginning	15,331,067
Fund balance, ending	\$ 14,145,759
Amounts reported for governmental activities in the Statement of Activities are different because:	
Net change in fund balance	\$ (1,185,308)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation. This is the amount by which capital outlays exceeded depreciation and amortization in the current period.	
Add - capital outlays	\$ 759,101
Deduct - depreciation and amortization expense	(242,895)
Excess of capital outlay over depreciation and amortization	516,206
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the fund.	
Change in unearned revenue	(310,219)
Deferred outflows of resources - pension plan	570,333
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in the governmental fund.	
Compensated absences	69,302
Pension expense	(1,649,719)
	(1,580,417)
Change in net position of governmental activities	\$ (1,989,405)

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

**STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS**

June 30, 2019

	Pension Trust Funds		
	Custodial Fund	Pension Fund	Supplemental Executive Retirement Plan
ASSETS			
Cash and cash equivalents	\$ 229,434	\$ -	\$ -
Investments held in trust at fair value	-	62,120,888	193,006
Total assets	\$ 229,434	\$ 62,120,888	\$ 193,006
NET POSITION			
Restricted for:			
Other governments	\$ 229,434	\$ -	\$ -
Pension benefits	-	62,120,888	193,006
Total net position	\$ 229,434	\$ 62,120,888	\$ 193,006

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FIDUCIARY FUNDS

Year Ended June 30, 2019

	Pension Trust Funds		
	Custodial Fund	Pension Fund	Supplemental Executive Retirement Plan
Additions:			
Contributions	\$ 10,363	\$ 2,394,187	\$ 24,750
Total additions	10,363	2,394,187	24,750
Investment earnings:			
Interest earned on investments	-	1,843,714	-
Net increase in fair value of investments	-	2,579,036	4,026
Other receipts	-	42,280	-
Total income from investment activities	-	4,465,030	4,026
Deductions:			
Consultants	37,324	-	-
Benefit payments	-	7,155,027	-
Administrative fees	-	138,997	-
Total deductions	37,324	7,294,024	-
Change in fiduciary net position	(26,961)	(434,807)	28,776
Net position, beginning	256,395	62,555,695	164,230
Net position, ending	\$ 229,434	\$ 62,120,888	\$ 193,006

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

Metropolitan Washington Council of Governments (MWCOC) is an organization comprised of 22 local governments of the Washington Metropolitan area, plus area members of the Maryland and Virginia legislatures, the U.S. Senate, and the U.S. House of Representatives. MWCOC's mission is to enhance the quality of life and competitive advantages of the Washington Metropolitan region in the global economy by providing a forum for consensus building and policy making; implementing intergovernmental policies, plans, and programs; and supporting the region as an expert information resource.

Through MWCOC, individual counties and cities coordinate their efforts to maintain and improve the physical, economic, and social wellbeing of the area. MWCOC's funding is obtained from member jurisdictions' annual dues and Federal, State, and other contracts for specified projects, which are designed to further MWCOC's goals and objectives.

The financial statements of MWCOC have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information of the governmental activities supported by intergovernmental revenues.

The government-wide Statement of Net Position reports net position as restricted when externally imposed constraints are in effect. Internally imposed designations of resources are not presented as restricted net position.

The government-wide Statement of Activities is designed to report the degree to which the expenses of a given function are offset by program revenues. Expenses are those that are clearly identifiable with a specific function. Program revenues include contributions that are restricted to meet the operational requirements of a particular function.

The governmental fund financial statements are presented on a current financial resources measurement focus and modified accrual basis of accounting. Given that governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, a reconciliation is presented which explains the adjustments necessary to reconcile the fund financial statements to the government-wide financial statements.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

Separate fund financial statements are provided for the General Fund. In the fund financial statements, financial transactions and accounts of MWCOG are organized on the basis of funds. The operation of the fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The General Fund is reported on a Balance Sheet and a Statement of Revenues, Expenditures and Change in Fund Balance (fund equity). Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, reconciliation is presented which briefly explains the adjustment necessary to reconcile the fund financial statements to the government-wide financial statements.

C. Measurement Focus and Basis of Accounting

Government-wide Financial Statements: Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Intergovernmental revenues, consisting of dues from participating jurisdictions and Federal and State funds from the Commonwealth of Virginia, the State of Maryland, and the District of Columbia, are recognized in the period the funding is made available.

Governmental Fund Financial Statements: The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. MWCOG considers revenues to be available if they are collected within 90 days after year end. Expenditures are recorded when a liability is incurred under the full accrual method of accounting. The individual Governmental Fund is:

General Fund – The General Fund is the primary operating fund of MWCOG and is used to account for and report all revenues and expenditures applicable to the general operations of MWCOG. Revenues are derived primarily from intergovernmental activities. The General Fund is considered a major fund for financial reporting purposes.

Fiduciary Funds: Fiduciary funds (trust and custodial funds) account for assets held by MWCOG in a trustee capacity or as an agent for individuals, private organizations, other governmental units, or other funds. These funds utilize the accrual basis of accounting. Fiduciary funds are not included in the government-wide financial statements. MWCOG's fiduciary funds are the Pension Trust Funds which account for activities of MWCOG's pension benefits and one Custodial Fund which account for funds held on behalf of other governmental entities.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

D. Other Significant Accounting Policies

1. Cash and Cash Equivalents

Cash equivalents include all highly liquid investments with maturities of three months or less.

2. Investments

Investments are stated at fair value based on quoted market prices. MWCOG has adopted a formal investment policy that authorizes management to deposit funds, not immediately needed for operating activities, in short-term investment accounts, including money market funds, where such accounts or funds are invested in securities of the United States of America or insured by the Federal government.

3. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements using the consumption method.

4. Capital Assets

Capital assets include furniture and equipment, leasehold improvements, computer hardware, computer software, and local area network with an individual cost of more than \$5,000 and an estimated useful life in excess of one year. Repairs and maintenance are charged to operations as they are incurred. Additions and betterments are capitalized. The costs of assets retired and accumulated depreciation are removed from the accounts.

Depreciation and amortization of all exhaustible equipment, leasehold improvements and intangibles are charged as an expense against operations using the straight-line method over the following estimated useful lives:

Furniture and equipment	5 - 10 years
Leasehold improvements	Shorter of useful life or life of lease
Computer hardware	5 - 15 years
Computer software	3 years
Local area network	5 years

When, in the opinion of management, certain assets are impaired, any estimated decline in value is accounted for as an expense. There were no impaired assets at year end.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

D. Other Significant Accounting Policies (Continued)

5. Pension

For purposes of measuring the net pension liability or asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Metropolitan Washington Council of Governments Pension Plan (“the Plan”) and the additions to/deductions from the Plan’s fiduciary net position have been determined on the basis as they were reported by the Plan, which are prepared using the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

6. Compensated Absences

Employees are allowed to accumulate unused annual leave up to a maximum of 320 hours from the previous calendar year plus the amount of unused annual leave credited to the employee during the current calendar year. MWCOG’s employees earn thirteen to twenty-six vacation days in a year, depending on the length of their employment. All employees receive thirteen sick days a year. Upon termination or retirement, employees are entitled to receive compensation at their current base salary for all unused annual leave. Unused sick leave is cancelled upon termination of employment, with no compensation to the employee.

7. Unearned Revenue

Funds advanced to MWCOG before the satisfaction of program eligibility requirements are reflected as unearned revenue in the accompanying Statement of Net Position. The eligibility requirements applicable to MWCOG relate to reimbursement or expenditure driven programs. MWCOG must incur allowable costs under a program before the revenue can be recognized.

8. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. MWCOG currently has two items that qualify for reporting in this category related to pension. Accordingly, employer contributions made subsequent to the measurement date and the difference between expected and actual experience are reported as deferred outflows of resources.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. MWCOG currently has one item that qualifies for reporting in this category related to pension. Accordingly, the item related to pension is the net difference between projected and actual earnings on plan investments is reported as deferred inflows of resources.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

D. Other Significant Accounting Policies (Continued)

9. Fund Equity

MWCOG reports fund balance in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

Nonspendable fund balance classification includes amounts that are not in spendable form (such as prepaid items) or are required to be maintained intact (corpus of a permanent fund).

Restricted fund balance classification includes amounts constrained to specific purposes by their providers (higher levels of government), through constitutional provisions, or by enabling legislation.

Committed fund balance classification includes amounts constrained to specific purposes by the government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint.

Assigned fund balance classification includes amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official body to which the governing body delegates the authority.

Unassigned fund balance classification includes the residual balance of the General Fund that has not been restricted, committed or assigned to specific purposes within the General Fund.

When fund balance resources are available for a specific purpose in more than one classification, MWCOG will consider the use of restricted, committed or assigned funds prior to the use of unassigned fund balance as they are needed.

10. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by MWCOG or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

MWCOG first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

D. Other Significant Accounting Policies (Continued)

11. Commitments and Contingencies

MWCOG receives financial assistance from Federal government grants and contracts. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit. Any disallowed claims resulting from such audits could become a liability of MWCOG. MWCOG's management believes such disallowance, if any, would not be material to the financial statements as of June 30, 2019.

12. Fringe Benefit and Indirect Cost Allocations

Fringe benefit and indirect costs are allocated to each project based on approved allocation rates. Separate rates are determined for management and administrative personnel costs, fringe benefits (excluding leave), leave (vacation and sick), and indirect non-personnel costs. The rates are calculated as follows:

- a. The management and administrative (M&A) personnel costs rate is the ratio of M&A salaries over direct and temporary salaries;
- b. The leave rate is the ratio of leave benefits over total salary costs;
- c. The fringe benefits rate is the ratio of fringe benefit expense (excluding leave benefits) over total salary costs less temporary salaries and intern costs plus leave benefits; and
- d. The indirect non-personnel rate is the ratio of total indirect costs over total salaries and benefits costs and fringe benefit costs.

The M&A personnel costs, leave, fringe benefits, and indirect non-personnel costs rates for the fiscal year ended June 30, 2019 were as follows:

Central support services personnel expense by office	24.69%
Leave benefits	19.43%
Fringe benefits	24.50%
Central support services non-personnel	33.60%

13. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, deferred inflows and outflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

14. Subsequent Events

MWCOG has evaluated subsequent events through December 6, 2019, the date on which the financial statements were available to be issued.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 2. Deposits and Investments

Custodial Credit Risk (Deposits)

MWCOG maintains its deposits at several financial institutions. The accounts are insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000, for interest bearing accounts. The amount on deposit throughout the year sometimes exceeds the federally insured limits.

Investment Policy

General Fund

The Operating Reserve will be maintained as cash or cash equivalents, with a primary investment objective of capital preservation and liquidity.

Pension Fund

MWCOG adopted a formal investment policy in June 2011 for MWCOG's pension plan. The objective of the policy is to provide benefits as anticipated through a carefully planned and executed investment program, which achieves a reasonable long term total return consistent with the level of risk assumed. MWCOG appointed a Pension Plan Administrative Committee to administer the investment policies and provide oversight for the management of the assets.

Investments

MWCOG's investments are stated at fair value as determined by quoted prices. As of June 30, 2019, the investment balance consisted of the following:

	Fair Value	Investment Maturities (in years)		
		Less Than 1 Year	1 - 5 Years	6 - 10 Years
Certificates of deposit (General Fund)	\$ 5,419,850	\$ 1,922,265	\$ 2,898,965	\$ 598,620
Money market funds - MBS (General Fund)	50,938	50,938	-	-
Money market funds - SunTrust (Fiduciary Fund)	22,021	22,021	-	-
Mutual funds - SunTrust (Fiduciary Fund)	37,733,002	37,733,002	-	-
Guaranteed Investment Contract - New York Life (Fiduciary Fund)	24,365,865	24,365,865	-	-
Mutual funds (Fiduciary Fund)	193,006	193,006	-	-
Total	\$ 67,784,682	\$ 64,287,097	\$ 2,898,965	\$ 598,620

MWCOG's investments are subject to certain risks; credit risk, concentration of credit risk, and interest rate risk.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 2. Deposits and Investments (Continued)

Credit Risk

Credit Risk is the risk that an issuer of an investment will not fulfill its obligations. In addition, financial institutions must have a satisfactory or outstanding Community Reinvestment Act rating, total capitalization of at least \$10 million, and an FDIC Capital Classification of “Well Capitalized” or “Adequately Capitalized.” As of June 30, 2019, MWCOG’s bonds with the Federal National Mortgage Association had a AAA rating by Moody’s Investments Ratings and AA+ by Standard and Poor’s.

Concentration of Credit Risk

Concentration of Credit Risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. There is no limit on the amount that may be invested in any one issuer.

The limitations provided in the investment policy for the Pension Fund percentages of the portfolio for each category of investment are as follows:

Asset Class	Allowable Range	Target
Domestic equities	50-70%	60%
Fixed income	30-50%	40%
Cash equivalents	0-5%	0%

Interest Rate Risk

Interest Rate Risk is the risk that changes in interest rates will adversely affect the fair value of an investment. MWCOG mitigates the interest rate risk by investing in callable bonds and segmenting its investments with various maturity dates.

Note 3. Fair Value Measurement

MWCOG categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The three levels of the fair value hierarchy are described below.

- Level 1 Valuation based on quoted prices in active markets for identical assets or liabilities.
- Level 2 Valuation based on quoted prices for similar assets or liabilities, quoted prices in markets that are not active, or other inputs that are observable or can be corroborated by observable data for substantially the full term of the assets and liabilities.
- Level 3 Valuations based on unobservable inputs to the valuation methodology that are significant to the measurement of the fair value of assets or liabilities.

	Level 1	Level 2	Level 3
Certificates of deposit	\$ 5,419,850	\$ -	\$ -
Money market funds	72,959	-	-
Mutual funds	37,926,008	-	-
Guaranteed Investment Contract	-	24,365,865	-

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 4. Due To/From Other Governments

Amounts due from other governments are as follows:

Maryland Department of Transportation	\$ 2,621,707
District of Columbia - Department of Transportation	1,477,125
Federal Transit Administration	1,031,988
Virginia Department of Transportation	1,734,695
Homeland Security and Emergency Management Agency	430,139
District of Columbia - Water and Sewer Authority	567,149
Washington Suburban Sanitary Commission	316,035
Virginia Department of Rail and Public Transportation	262,736
Washington Metropolitan Area Transit Authority	199,777
U.S. Army Corps of Engineers	160,969
US Environment Protection Agency	152,911
Maryland State Highway Administration	118,570
Prince George County	109,869
Other governments	724,642
	<hr/>
	\$ 9,908,312
	<hr/>

Amounts due to other governments are as follows:

County of Montgomery	\$ 258,578
University of Maryland	136,954
County of Prince George	49,657
Virginia Tech	49,510
Other governments	162,651
	<hr/>
	\$ 657,350
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METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 5. Capital Assets

Capital assets consisted of the following as of June 30, 2019:

	June 30, 2018	Additions	Transfers	June 30, 2019
Capital assets not being depreciated or amortized:				
Construction in progress	\$ 591,824	\$ 723,833	\$ (593,709)	\$ 721,948
Capital assets being depreciated or amortized:				
Furniture and equipment	1,885,514	-	-	1,885,514
Leasehold improvements	1,040,380	-	-	1,040,380
Computer hardware	1,274,380	35,268	593,709	1,903,357
Computer software	1,202,666	-	-	1,202,666
Local area network	319,881	-	-	319,881
Total capital assets being depreciated or amortized	5,722,821	35,268	593,709	6,351,798
Less accumulated depreciation or amortization for:				
Furniture and equipment	1,754,034	41,800	-	1,795,834
Leasehold improvements	509,663	65,489	-	575,152
Computer hardware	1,136,355	102,543	-	1,238,898
Computer software	974,376	29,094	-	1,003,470
Local area network	305,656	3,969	-	309,625
Total accumulated depreciation and amortization	4,680,084	242,895	-	4,922,979
Total capital assets being depreciated or amortized, net	1,042,737	(207,627)	593,709	1,428,819
Total capital assets, net	\$ 1,634,561	\$ 516,206	\$ -	\$ 2,150,767

MWCOG calculates depreciation and amortization expense each year based on its capital assets' estimated useful lives. The depreciation and amortization expense is then allocated to each of MWCOG's projects through its indirect cost rate. Depreciation and amortization expense for the year ended June 30, 2019, was \$242,895.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 6. Noncurrent Liabilities

Changes in noncurrent liabilities for the year ended June 30, 2019, were as follows:

Activity	Beginning Balance July 1, 2018	Additions	Reductions	Ending Balance June 30, 2019	Due in One Year
Compensated absences	\$ 959,979	\$ 1,069,192	\$ (1,138,494)	\$ 890,677	\$ 356,271
	<u>\$ 959,979</u>	<u>\$ 1,069,192</u>	<u>\$ (1,138,494)</u>	<u>\$ 890,677</u>	<u>\$ 356,271</u>

Note 7. Short-Term Debt

MWCOG has a \$3,000,000 revolving line of credit that can be used for operations or to finance certain grant-funded projects prior to the receipt of reimbursements from the granting agencies. The revolving line of credit was not used during the year ended June 30, 2019.

Note 8. Pension Plan

A. Plan Description

MWCOG has a single employer defined benefit pension plan known as the Metropolitan Washington of Governments Pension Plan (the Plan), covering substantially all of its employees. The Plan is administered by the Pension Plan Administrative Committee of MWCOG.

As a tax-exempt agent of general-purpose local governments, MWCOG discontinued its participation in Social Security. Contributions, which would normally have gone to the Social Security Administration, are now added to MWCOG's Plan, which provides retirement, disability, and death benefits to participants and beneficiaries.

Cost of living adjustments (COLA) of the lesser of 3% or one-half of the increase in the cost-of-living index as measured from May 31 of the preceding year to May 31 preceding the determination date are made each July 1. By action of the Board of Directors, MWCOG may, at any time, amend, in any respect, or terminate the Plan, except that no amendment may reduce the accrued benefits of any participant or beneficiary. Participants are entitled to receive a summary of the Plan's financial reports upon written request to the Director of Human Resource Management.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

A. Plan Description (Continued)

Under the terms of the Plan, a participant may retire at age 65 with at least five years of service or at age 60 with at least 25 years of service. Normal retirement benefits are received on the first day of the month following the month the participant retires. Normal retirement benefits paid each year represent 80% of the average final compensation participants received from MWCOG during the three calendar years in which participants received the highest compensation, multiplied by the ratio of service. In addition, effective July 1, 2004, a monthly supplemental insurance benefit of \$240 is payable to all retirees. The pension benefit is payable in monthly amounts from the normal retirement date until death, with at least 120 monthly payments guaranteed.

Participants who are disabled while working for MWCOG will receive disability payments until the normal retirement date, unless they recover or die. Disability payments are two-thirds of the participant's salary up to a maximum of \$10,000 per month. Death benefits are equal to the greater of the present value of the participant's accrued benefit immediately before the date of death, or the amount of benefits that are paid under MWCOG's group term life insurance policy. The policy will pay an amount equal to three times the annual salary (rounded up to the nearest thousand) at the time of death.

Participants who terminate employment with MWCOG, other than by death or disability, before completing five years of vesting services, are entitled to receive, beginning after the normal retirement date, a benefit equal in value to the sum of the participant's contributions to the Plan, plus interest at 5% per year compounded annually (or the applicable Federal rate for temporary employees), and the vested portion of the part of the accrued benefits that is not based on the contributions.

Plan Membership

As of the January 1, 2019 actuarial valuation, the following members were covered by the benefit terms of the Plan:

	<u>Number</u>
Inactive member or their beneficiaries currently receiving benefits	44
Inactive members:	
Vested	<u>21</u>
Total inactive members	65
Active members	<u>126</u>
Total	<u><u>191</u></u>

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

A. Plan Description (Continued)

Contributions

MWCOG actuarially determined contribution rate for the years ended December 31, 2018 and 2017 was 12.17% and 10.57%, respectively, of covered employee compensation, based on an actuarial valuation as of January 1, 2019 and 2018, respectively. The contribution requirements of the Plan participants are established and may be amended by MWCOG's Board of Directors. Currently, MWCOG is required to contribute 9% and participants are required to contribute 7% of their salary in bi-weekly installments to the Plan. The contributions to the Plan from MWCOG and the participants for the years ended June 30, 2019 and 2018 were \$2,121,413 and \$2,363,083, respectively.

B. Net Pension Liability (Asset)

MWCOG's net pension liability (asset) was measured as of December 31, 2018. The total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation performed as of January 1, 2019.

Actuarial Assumptions

Valuation date	January 1, 2019
Actuarial cost method	Entry Age Normal
Asset valuation	4 year smoothed market
Amortization method	18 year open period, level dollar amortization
Discount rate	6.20%
Amortization growth rate	0.00%
Price inflation	4.00%
Salary increases	3.50% plus merit component based on employee's years of service
Mortality	Sex distinct RP-2000 Combined Mortality with generation projection using Scale AA

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

B. Net Pension Liability (Asset) (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return were adopted by MWCOG after considering input from MWCOG’s investment consultant(s) and actuary(s), for each major asset class that is included in MWCOG’s target asset allocation as of December 31, 2018, these best estimates are summarized in the following table.

<u>Asset Class (Strategy)</u>	<u>Target Weight</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted Average Long-Term Expected Rate of Return</u>
U.S. Equity	60.00%	6.23%	3.74%
Core Fixed Income	40.00%	2.13%	0.85%
Cash	0.00%	0.60%	0.00%
Total	100.00%		4.59%
Inflation		2.50%	

For the year ended December 31, 2018, the annual money-weighted rate of return on pension plan investments, net of the pension plan investment expense, was -1.6%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount Rate

A single discount rate of 6.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.00% for the period over which the Plan’s fiduciary net position is projected to be available for paying plan benefits and the municipal bond rate of 4.10% for periods thereafter. In making the determination of time periods, the projection of cash flows assumed that Plan member contributions will be made at the current contribution rate and that MWCOG contributions would continue at 9% of payroll. Based on those assumptions, the Plan’s fiduciary net position was projected to be available to make projected future benefit payments for current members until FYE 2045. Following the procedures required by GASB and these assumptions, the single rate as of December 31, 2018 was found to be 6.20%, developed based on use of the long-term expected rate of return of 7.00% through 2045 and the municipal bond rate of 4.10% thereafter. The municipal bond rate is based on the Bondbuyer 20-Bond GO Index as of December 27, 2018, the date closest to but not after the December 31, 2018 valuation date.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

C. Changes in the Net Pension Liability (Asset)

The changes in the net pension liability (asset) as of December 31, 2018 were as follows:

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
Balances at December 31, 2017	\$ 57,145,188	\$ 62,157,271	\$ (5,012,083)
Changes for the year:			
Service cost	2,436,327	-	2,436,327
Interest (includes interest on service cost)	3,965,673	-	3,965,673
Difference between expected and actual experience	472,664	-	472,664
Changes of assumptions	3,053,404	-	3,053,404
Contributions - employer	-	1,297,517	(1,297,517)
Contributions - employee	-	995,733	(995,733)
Net investment income	-	(992,732)	992,732
Benefit payments, including refunds of member contributions	(5,958,871)	(5,958,871)	-
Administrative expense	-	(135,101)	135,101
Net changes	3,969,197	(4,793,454)	8,762,651
Balances at December 31, 2018	\$ 61,114,385	\$ 57,363,817	\$ 3,750,568

Sensitivity of the Net Pension Liability (Asset)

The following presents the net pension liability (asset) of MWCOG as of December 31, 2018, calculated using the discount rate of 6.20%, as well as what MWCOG's net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.20%) or 1-percentage-point higher (7.20%) than the current rate:

	1% Decrease 5.20%	Current Discount Rate 6.20%	1% Increase 7.20%
Net pension liability (asset)	\$ 7,877,458	\$ 3,750,568	\$ (38,306)

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

D. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2019, MWCOG recognized pension expense of \$2,288,479. MWCOG also reported deferred outflows of resources and deferred inflows of resources from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on plan investments	\$ -	\$ (511,344)
Difference between expected and actual experience	5,372,281	-
Employer contributions made subsequent to the measurement date	570,333	-
	<u>\$ 5,942,614</u>	<u>\$ (511,344)</u>

The \$570,333 reported as deferred outflows of resources related to pensions resulting from MWCOG’s contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ending June 30,	Amount
2020	\$ 815,071
2021	806,481
2022	806,481
2023	541,234
2024	656,387
2025	1,235,283
Total	<u><u>\$ 4,860,937</u></u>

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 9. Supplementary Retirement Plans

Defined Contribution Plan

MWCOG sponsors defined contribution 403(b) plans. An eligible employee may, on a voluntary basis, begin participation in the defined contribution plans immediately following the date that he or she becomes an employee of MWCOG. MWCOG is not required, and has not made, discretionary or non-elective contributions to the defined contribution 403(b) plan.

Supplemental Executive Retirement Plan

Effective November 14, 2012, MWCOG provides a noncontributory supplemental executive retirement plan (the SERP plan) for a certain executive under section 457(f) of the Internal Revenue Code of 1986, as amended. MWCOG's contributions to the SERP plan are established each year at the discretion of the Board of Directors. The participant is vested based on the provisions set forth in the SERP plan document. As of June 30, 2019, MWCOG held \$193,006, of noncontributory compensation in a trust that is administered by MWCOG, which has been recorded as a Fiduciary Pension Trust Fund.

Note 10. Related Party Transactions

MWCOG owns one-third of the common stock of the Center for Public Administration and Services, Inc. (CPAS), which owns and operates the office building housing MWCOG's offices. There is no agreement between the owners for sharing in the profits or losses of the CPAS and, therefore, MWCOG has not recorded an equity interest for their one-third ownership. The remainder of the CPAS stock is held equally by the International City Management Association Retirement Corporation (ICMA-RC) and the International City Management Association (ICMA). The owners occupy and/or sublease the majority of the building's rentable space. CPAS is a real estate investment trust (REIT) and must distribute most of its earnings to its owners each year. During the year ended June 30, 2019, CPAS distributed \$570,000 of income to MWCOG.

CPAS's summarized financial information as of and for the year ended December 31, 2018, was as follows:

Total assets	\$ 28,323,244
Total liabilities	<u>37,619,595</u>
Total stockholders' deficit	<u><u>\$ (9,296,351)</u></u>
Revenue	\$ 10,004,290
Expenses	<u>8,455,842</u>
Net income	<u><u>\$ 1,548,448</u></u>

As of December 31, 2018, CPAS's assets included net rental property of \$18,088,880. The owners of the building are jointly liable for the outstanding note payable of \$37,300,000 included in total liabilities above.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO FINANCIAL STATEMENTS

Note 11. Lease Commitments

MWCOG is obligated under a ten year operating lease agreement with 777 North Capitol Corporation. The lease expires on December 31, 2026. The lease includes basic rent, a share of real estate taxes and operating expenses, and annual rental escalations based on the Consumer Price Index (CPI).

The future minimum lease payments required under the various operating leases, excluding real estate taxes, operating expenditures and CPI adjustments as of June 30, 2019 are below.

Years Ending June 30,	Amount
2020	\$ 1,344,600
2021	1,344,600
2022	1,344,600
2023	1,344,600
2024	1,344,600
2025-2027	<u>2,016,900</u>
	<u>\$ 8,739,900</u>

Rent expense for the fiscal year ended June 30, 2019 was \$2,677,080, which included real estate taxes, operating expenses, and CPI adjustments.

MWCOG subleased a portion of its office space during fiscal year 2019. MWCOG receives an annual rent of \$16,800 plus 0.2863% of the buildings operating costs and 0.2834% of the buildings real estate taxes for the new lease. For the year ended June 30, 2019, total rental income for the leased portion of its office space was \$31,956.

Note 12. Pending GASB Statements

At June 30, 2019, the Governmental Accounting Standards Board (GASB) had issued statements not yet implemented by MWCOG. The statement which might impact MWCOG is as follows:

GASB Statement No. 87, *Leases*, will increase the usefulness of the County's financial statements by requiring reporting of certain lease assets and liabilities and deferred inflows of resources for leases that previously were classified as operating leases. Statement No. 87 will be effective for fiscal years beginning after December 15, 2019.

Management has not determined the effects this new Statement may have on prospective financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

SCHEDULE OF CHANGES IN EMPLOYER NET PENSION LIABILITY (ASSET)

	As of December 31,				
	2014	2015	2016	2017	2018
Total pension liability:					
Service cost	\$ 1,771,873	\$ 1,895,939	\$ 2,211,619	\$ 2,221,553	\$ 2,436,327
Interest (includes interest on service cost)	3,157,400	3,292,604	3,484,954	3,711,023	3,965,673
Difference between expected and actual experience	60,147	203,660	(401,382)	(394,776)	472,664
Changes of assumptions	-	-	-	-	3,053,404
Benefit payments, including refunds of member contributions	(4,183,854)	(2,056,068)	(3,548,319)	(592,887)	(5,958,871)
Net change in total pension liability	805,566	3,336,135	1,746,872	4,944,913	3,969,197
Total pension liability - beginning	46,311,702	47,117,268	50,453,403	52,200,275	57,145,188
Total pension liability - ending (a)	\$ 47,117,268	\$ 50,453,403	\$ 52,200,275	\$ 57,145,188	\$ 61,114,385
Plan fiduciary net position:					
Contributions - employer	\$ 1,083,695	\$ 1,221,904	\$ 1,210,322	\$ 1,268,864	\$ 1,297,517
Contributions - employee	826,530	977,358	968,242	1,015,076	995,733
Net investment income	4,021,918	1,129,768	3,829,746	7,532,245	(992,732)
Benefit payments, including refunds of member contributions	(4,183,854)	(2,056,068)	(3,548,319)	(592,887)	(5,958,871)
Administrative expense	(195,512)	(83,192)	(76,138)	(113,556)	(135,101)
Net change in plan fiduciary net position	1,552,777	1,189,770	2,383,853	9,109,742	(4,793,454)
Plan fiduciary net position - beginning	47,921,129	49,473,906	50,663,676	53,047,529	62,157,271
Plan fiduciary net position - ending (b)	\$ 49,473,906	\$ 50,663,676	\$ 53,047,529	\$ 62,157,271	\$ 57,363,817
Net pension liability (asset) - ending (a) - (b)	\$ (2,356,638)	\$ (210,273)	\$ (847,254)	\$ (5,012,083)	\$ 3,750,568
Plan fiduciary net position as a percentage of the total pension liability	105.00%	100.42%	101.62%	108.77%	93.86%
Covered payroll	\$ 10,331,622	\$ 10,615,561	\$ 12,279,948	\$ 12,219,765	\$ 13,284,225
Net pension liability (asset) as a percentage of covered payroll	-22.81%	-1.98%	-6.90%	-41.02%	28.23%

Note to Schedule:

- (1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, MWCOG will present information for those years for which information is available.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

SCHEDULE OF CONTRIBUTIONS

	Year Ended December 31,				
	2014	2015	2016	2017	2018
Actuarially determined contribution	\$ 2,086,941	\$ 2,106,242	\$ 2,403,087	\$ 2,367,541	\$ 2,464,185
Actual contribution	1,910,225	2,199,262	2,178,564	2,283,940	2,293,250
Contribution deficiency (excess)	\$ 176,716	\$ (93,020)	\$ 224,523	\$ 83,601	\$ 170,935
Covered payroll	\$ 10,331,622	\$ 10,615,561	\$ 12,279,948	\$ 12,219,765	\$ 13,284,225
Actual contribution as a percent of covered payroll	18.49%	20.72%	17.74%	18.69%	17.26%

Note to Schedule:

- (1) These schedules are presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, MWCOG will present information for those years for which information is available.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION Year Ended June 30, 2019

Note 1. Changes of Benefit Terms

There have been no actuarially material changes to the Plan benefit provisions since the prior actuarial valuation.

Note 2. Changes of Assumptions

Effective July, 2018, the employee contribution rate will decrease from 8% to 7%. The level dollar amortization period decreased from 19 years to 18 years reflecting that the period was closed effective with the 2018 valuation date.

Note 3. Contractually Required Contributions

The actuarially determined contribution rates are calculated as of December 31, six months prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Assumptions

Actuarial cost method	Entry Age Normal
Asset valuation	4 year smoothed market
Amortization method	18 year open period, level dollar amortization
Discount rate	6.20%
Amortization growth rate	0.00%
Price inflation	4.00%
Salary increases	3.50% plus merit component based on employee's years of service
Mortality	Sex distinct RP-2000 Combined Mortality with generation projection using Scale AA

COMPLIANCE SECTION



**INDEPENDENT AUDITOR'S REPORT ON
INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

To the Board of Directors of the
Metropolitan Washington Council of Governments

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the remaining fund information of Metropolitan Washington Council of Governments (MWCOG), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise MWCOG's basic financial statements, and have issued our report thereon dated December 6, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered MWCOG's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of MWCOG's internal control. Accordingly, we do not express an opinion on the effectiveness of MWCOG's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility a material misstatement of MWCOG's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether MWCOG's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matter required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of MWCOG's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering MWCOG's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

PBMares, LLP

Harrisonburg, Virginia
December 6, 2019



**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE
FOR EACH MAJOR FEDERAL PROGRAM AND
REPORT ON INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE**

To the Board of Directors of the
Metropolitan Washington Council of Governments

Report on Compliance for Each Major Federal Program

We have audited Metropolitan Washington Council of Governments’ (MWCOG) compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on MWCOG’s major federal programs for the year ended June 30, 2019. MWCOG’s major federal programs are identified in the summary of auditor’s results section of the accompanying Schedule of Findings and Questioned Costs.

Management’s Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor’s Responsibility

Our responsibility is to express an opinion on compliance for MWCOG’s major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about MWCOG’s compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of MWCOG’s compliance.

Opinion on Each Major Federal Program

In our opinion, MWCOG complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended June 30, 2019.

Report on Internal Control over Compliance

Management of MWCOG is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered MWCOG's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of MWCOG's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a deficiency in internal control over compliance, as described in the accompanying Schedule of Findings and Questioned Costs as item 2019-001, which we consider to be a material weakness.

MWCOG's Response to Noncompliance Finding

MWCOG's response to the internal control over compliance finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. MWCOG's response was not subject to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

PBMares, LLP

Harrisonburg, Virginia
December 6, 2019

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
Year Ended June 30, 2019

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Provided to Subrecipients	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE				
<u>Direct Payments:</u>				
Cooperative Forestry Assistance: Strategic Community Engagement - Growing Tree Canopy through Environmental Justice	10.664	N.A.	\$ -	\$ 40,502
Forest Stewardship Program: Creating Edible Forested Landscapes for People in Washington, DC - Cooperative Forestry Assistance	10.678	N.A.	-	9,661
Urban and Community Forest Program: DC Department of Transportation Partnership Projects	10.675	N.A.	-	56,338
Total U.S. Department of Agriculture			<u>-</u>	<u>106,501</u>
DEPARTMENT OF TRANSPORTATION				
<u>Direct Payments:</u>				
Airport Improvement Program	20.106	N.A.	-	363,935
Rail Fixed Guideway Public Transportation System State Safety Oversight Formula Grant Program	20.528	N.A.	-	2,183,392
<u>Highway Planning and Construction Cluster:</u>				
<u>Pass-through Payments:</u>				
D.C. Department of Transportation:				
Highway Planning and Construction	20.205	N.A.	-	1,984,915
Commuter Connections Program	20.205	N.A.	50,390	642,528
Virginia Department of Transportation:				
Highway Planning and Construction	20.205	N.A.	-	2,480,227
Commuter Connections Program	20.205	N.A.	143,597	1,831,011
Clean Air Partners	20.205	N.A.	-	150,000
Metropolitan Area Transportation Operations Coordination	20.205	N.A.	-	319,417
Maryland Department of Transportation:				
Commuter Connections Program	20.205	N.A.	225,095	2,870,193
Highway Planning and Construction	20.205	N.A.	-	3,177,518
Total Highway Planning and Construction Cluster			<u>419,082</u>	<u>13,455,809</u>
Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research:				
<u>Pass-through Payments:</u>				
D.C. Department of Transportation:				
Transportation Planning Grants	20.505	N.A.	-	404,279
Virginia Department of Transportation:				
Transportation Planning Grants	20.505	N.A.	-	814,520
Maryland Department of Transportation:				
Transportation Planning Grants	20.505	N.A.	-	1,053,605
Total Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research			<u>-</u>	<u>2,272,404</u>
Transit Services Programs Cluster:				
<u>Direct Payments:</u>				
Enhanced Mobility	20.513	N.A.	952,202	1,135,084
Job Access and Reverse Commute Program	20.516	N.A.	177,189	255,305
New Freedom Program	20.521	N.A.	10,439	10,474
Total Transit Services Programs Cluster			<u>1,139,830</u>	<u>1,400,863</u>

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
Year Ended June 30, 2019

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	Provided to Subrecipients	Total Federal Expenditures
DEPARTMENT OF TRANSPORTATION (Continued)				
Highway Safety Cluster:				
<u>Pass-through Payments:</u>				
Virginia Department of Transportation: State and Community Highway Safety	20.600	N.A.	\$ -	\$ 165,841
Maryland Department of Transportation: National Priority Safety Programs	20.616	N.A.	-	250,000
Total Highway Safety Cluster			<u>-</u>	<u>415,841</u>
<u>Pass-through Payments:</u>				
D.C. Department of Transportation: National Highway Traffic Safety Administration Discretionary Safety Grants and Cooperative Agreements	20.614	N.A.	-	100,000
Total Department of Transportation			<u>1,558,912</u>	<u>20,192,244</u>
DEPARTMENT OF ENERGY				
<u>Pass-through Payments:</u>				
National Association of Regional Councils: Conservation Research and Development	81.086	N.A.	-	4,978
City of Bellevue: Energy Efficiency and Renewable Energy Information Dissemination, Outreach, Training and Technical Analysis/Assistance	81.117	N.A.	-	785
New York State Energy Research and Development Authority State Energy Program Special Projects	81.119	N.A.	-	19,645
Maryland Energy Administration State Energy Program Special Projects	81.119	N.A.	-	1,253
Total Department of Energy			<u>-</u>	<u>26,661</u>
DEPARTMENT OF ENVIRONMENTAL PROTECTION				
<u>Direct Payments:</u>				
National Clean Diesel Emissions Reduction Program	66.039	N.A.	-	1,070,737
<u>Pass-through Payments:</u>				
D.C. Department of Energy and Environment: Nonpoint Source Implementation Grants: Stream Restoration Monitoring	66.460	N.A.	-	85,767
Maryland Department of Natural Resources: Chesapeake Bay Program: Anacostia Restoration Partnership	66.466	N.A.	-	47,519
National Fish and Wildlife Foundation: Performance Partnership Grants	66.605	N.A.	-	25,000
Total Department of Environmental Protection			<u>-</u>	<u>1,229,023</u>

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
Year Ended June 30, 2019

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	Provided to Subrecipients	Total Federal Expenditures
DEPARTMENT OF HOMELAND SECURITY				
Homeland Security Grant Program:				
<u>Pass-through Payments:</u>				
D.C. Office of Deputy Mayor for Public Safety & Justice:				
Bomb Squad X-ray Systems	97.067	15-UASII17-22	\$ 494,595	\$ 499,162
District Logistics Planning	97.067	15-UASII17-23	33,656	33,656
HSEMA Admin Support	97.067	16-UASII17-05	-	13,257
District Incident (DCERS)	97.067	16-UASII17-06	83,284	83,284
District Consequences	97.067	16-UASII17-07	171,159	171,159
Israel Training for NCR Public Safety Personnel	97.067	16-UASII17-08	-	962
Bomb Squad Robotic Equipment	97.067	16-UASII17-09	974,390	974,390
NCR STAFF SUPPORT	97.067	17-UASII17-01	-	454,585
DCERS- District Emergency	97.067	17-UASII17-02	282,970	282,970
Situational Awareness Dashboard	97.067	17-UASII17-03	108,014	108,014
Metrorail Station Emergency	97.067	17-UASII17-04	189,857	189,857
HSEMA Admin Support	97.067	17-UASII17-05	-	14,415
National Level Exercise	97.067	17-UASII17-06	71,640	71,640
DCERS - ACC Emergency Serv	97.067	17-UASII17-07	-	108
DCERS - District Preparedness	97.067	17-UASII17-08	71,724	71,724
Complex Coordination Attack Symposium	97.067	17-UASII17-09	2,000	111,555
DCERS - District Emergency	97.067	17-UASII17-10	-	59,056
Suspicious Activity Recognition Training	97.067	17-UASII17-11	-	2,603
Public Access Bleeding Kits	97.067	17-UASII17-12	-	1,920
District Intelligence Center Procedures Update	97.067	17-UASII17-13	-	339
NCR STAFF SUPPORT	97.067	18-UASII17-01	-	1,144,872
Situational Awareness Dashboard	97.067	18-UASII17-03	276,857	290,299
Metrorail Station Emergency	97.067	18-UASII17-04	83,517	95,237
Bomb Squad Robotic Equipment	97.067	18-UASII17-05	823,378	833,553
DCERS - District Emergency	97.067	18-UASII17-06	-	339
Technical & Production Support	97.067	18-SHSP117-01	141,273	149,668
Total Homeland Security Grant Program			<u>3,808,314</u>	<u>5,658,624</u>
Securing the Cities Program:				
<u>Pass-through Payments:</u>				
D.C. Office of Deputy Mayor for Public Safety & Justice:				
Programmatic Support	97.106	15-STC117-02	54,769	62,801
Training	97.106	15-STC117-03	13,200	13,846
Programmatic Support	97.106	16-STC117-01	239,439	283,999
Total Securing the Cities Program			<u>307,408</u>	<u>360,646</u>
Total Department of Homeland Security			<u>4,115,722</u>	<u>6,019,270</u>
Total Federal Awards Expended			<u>\$ 5,674,634</u>	<u>\$ 27,573,699</u>

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2019

Note 1. Basis of Presentation and Accounting

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Metropolitan Washington Council of Governments (MWCOG) under programs of the federal government for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of MWCOG, it is not intended to and does not present the financial position or changes in financial position of MWCOG.

Federal Financial Assistance – The Single Audit Act Amendments of 1996 (Public Law 104-156) and Uniform Guidance define federal financial assistance as grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations or other assistance.

Direct Payments – Assistance received directly from the Federal government is classified as direct payments on the Schedule.

Pass-through Payments – Assistance received in a pass-through relationship from entities other than the Federal government is classified as pass-through payments on the Schedule.

Major Programs – The Single Audit Act Amendments of 1996 and Uniform Guidance establish the criteria to be used in defining major programs. Major programs for MWCOG were determined using a risk-based approach in accordance with Uniform Guidance.

Catalog of Federal Domestic Assistance – The Catalog of Federal Domestic Assistance (CFDA) is a government-wide compendium of individual federal programs. Each program included in the catalog is assigned a five-digit program identification number (CFDA Number), which is reflected on the Schedule.

Cluster of Programs – Closely related programs that share common compliance requirements are grouped into clusters of programs. A cluster of programs is considered as one federal program for determining major programs. The following are the clusters administered by MWCOG: Transit Services Programs Cluster and Highway Planning and Construction Cluster.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Pass-through identifying numbers are presented where available and applicable.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
Year Ended June 30, 2019**

Note 3. Indirect Cost Rate

MWCOG's indirect cost rates as allowed under the Uniform Guidance are disclosed in Note 1. D. 12. in the notes to financial statements.

Note 4. Subrecipients

Expenditures reported on the Schedule as provided to subrecipients do not agree to the amount of subrecipient expenditures reported on the Statement of Activities. This is due to MWCOG recording funds that are passed to other organizations, including nonfederal funds, as Subrecipient in the Statement of Activities. Whereas, provided to subrecipients on the Schedule only includes funds for federal programs.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended June 30, 2019

Section I. SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

Material weaknesses identified? Yes √ No
 Significant deficiency identified? Yes √ None Reported

Noncompliance material to financial statements noted? Yes √ No

Federal Awards

Internal control over major programs:

Material weakness identified? √ Yes No
 Significant deficiencies identified? Yes √ None Reported

Type of auditor's report issued on compliance for major federal programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 200.516(a)? √ Yes No

Identification of major programs:

CFDA Number	Name of Federal Program or Cluster
Transit Services Cluster:	
20.513	Enhanced Mobility
20.516	Job Access and Reverse Commute Program
20.521	New Freedom Program
20.505	Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research
20.528	Rail Fixed Guideway Public Transportation System State Safety Oversight Formula Grant Program
66.039	National Clean Diesel Emissions Reduction Program
97.067	Homeland Security Grant Program

Dollar threshold used to distinguish between type A and type B programs \$ 827,211

Auditee qualified as low-risk auditee? Yes √ No

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended June 30, 2019**

Section II. FINANCIAL STATEMENT FINDING

No matters were reported.

Section III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

A. Material Weakness

2019-001: Material Weakness Related to Proper Cutoff of Federal Expenditures

Program Identification: Rail Fixed Guideway Public Transportation System State Safety Oversight Formula Grant Program, CFDA Number 20.528; Department of Transportation; Award period: year ended June 30, 2019; No pass-through entity.

Criteria: Code of Federal Regulations 2 CFR 200.502, Basis for determining Federal awards expended. "The determination of when a Federal award is expended must be based on when the activity related to the Federal award occurs. Generally, the activity pertains to events that require the non-Federal entity to comply with Federal statutes, regulations, and the terms and conditions of Federal awards, such as: expenditure/expense transactions associated with awards including grants, cost-reimbursement contracts under the FAR, compacts with Indian Tribes, cooperative agreements, and direct appropriations; the disbursement of funds to subrecipients; the use of loan proceeds under loan and loan guarantee programs; the receipt of property; the receipt of surplus property; the receipt or use of program income; the distribution or use of food commodities; the disbursement of amounts entitling the non-Federal entity to an interest subsidy; and the period when insurance is in force."

Requirement: Recipients of federal awards are required to track and maintain a complete and accurate accounting of expenditures associated with federal awards. These expenditures are required to be summarized and presented within the Schedule of Expenditures of Federal Awards (Schedule) in the correct period.

Condition: The Schedule originally provided improperly overstated federal expenditures by \$116,000 for the Rail Fixed Guideway Public Transportation System State Safety Oversight Formula Grant Program, CFDA Number 20.528.

Context: The expenditures were not properly presented on the original Schedule provided for the Rail Fixed Guideway Public Transportation System State Safety Oversight Formula Grant Program, CFDA Number 20.528.

Cause: There was lack of supervisory review of expenditures for the Schedule that was provided which resulted in expenditures being recorded in the improper period.

Effect: The potential exists for federal expenditures to not be properly reflected within the Schedule. As a result of failing to properly record this item, MWCOG could fail to report the proper amounts of federal expenditures associated with specific grants.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended June 30, 2019

Section III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS (Continued)

A. Material Weakness (Continued)

2019-001: Material Weakness Related to Proper Cutoff of Federal Expenditures (Continued)

Questioned Costs: MWCOG improperly recognized \$116,000 in federal expenditures during fiscal year 2019, which should have been for fiscal year 2020.

Recommendation: We recommend MWCOG implement procedures to review all invoices to ensure expenditures are recorded in the proper period and properly presented on the Schedule.

View of Responsible Officials: MWCOG's current procedure is to review all invoices. This invoice was reviewed and discussed internally as to proper treatment. This particular transaction was unique to previous as it involved advance payments in a fiscal year prior to the actual expenditures, a situation that had not come up prior at MWCOG. The conclusion of the Office of Finance and Accounting staff was that booking the invoice as an expense on the date of the invoice was the most consistent approach with MWCOG procedures which per Federal Transit Administration (FTA) guidelines is the most important factor. It was recorded as an expenditure in the amount of approximately \$116,000 in June 2019. The reimbursement from FTA was treated as a fiscal year 2019 revenue.

During the audit it was noted that the service date for the invoice was for July and that these funds should have been recorded as an expense in fiscal 2020 and funds received from FTA as unearned revenue at year-end in lieu of revenue fiscal year 2019.

MWCOG will continue to review all invoices for appropriate treatment and will closely examine any advance payment invoices to ensure proper cut-off at year-end. The Controller will be responsible for implementing this action and it will be completed by year-end.

CORRECTIVE ACTION PLAN
Year Ended June 30, 2019

FINANCIAL STATEMENT FINDING

No matters were reported.

FINDING AND QUESTIONED COSTS FOR FEDERAL AWARDS

A. Material Weakness in Internal Control

Identifying Number: 2019-001 Material Weakness Related to Proper Cutoff of Federal Expenditures

Finding: The Schedule originally provided improperly overstated federal expenditures by \$116,000 for the Rail Fixed Guideway Public Transportation System State Safety Oversight Formula Grant Program, CFDA Number 20.528.

Corrective Action Taken or Planned: MWCOG will continue to review all invoices for appropriate treatment and will closely examine any advance payment invoices to ensure proper cut-off at year-end. The Controller will be responsible for implementing this action and it will be completed by year-end.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
Year Ended June 30, 2019

FINANCIAL STATEMENT FINDING

A. Significant Deficiency in Internal Control

2018-001: Proper Recognition of Federal and State Grant Revenue

Criteria: Federal grant revenue and state grant revenue should be properly recorded based on the source of the funding.

Condition: Upon auditing the year-end balances in revenues, there was a significant adjustment identified between federal and state grant revenues.

Context: MWCOG receives funding for various projects from state agencies and, at times, the source of the funding is from the federal government, which is passed through those state agencies. Therefore, MWCOG must allocate funding received from the state agencies to federal revenues. MWCOG receives funding agreement letters from the funding agency detailing the source of the funding; federal, state, or local match. Upon reviewing a sample of these funding letters, discrepancies were noted related to the allocation of federal and state revenues for two funding agencies related to the Commuter Connections Program and the Metropolitan Area Transportation Operations Coordination (MATOC) project. As such, federal revenues were understated by \$189,106 from the District of Columbia Department of Transportation (DCDOT) and overstated by \$351,562 from the Virginia Department of Transportation (VDOT) for the Commuter Connections Program and overstated by \$79,686 from VDOT for the MATOC project, with the offset going to state revenues.

Cause: There was lack of supervisory review of the allocation between federal and state revenues from the funding agreements that were provided, which resulted in improper classification of state and federal grant revenues.

Repeat Finding: This is a repeat finding, as the prior year finding was identified as 2017-001.

Effect: As a result, audit adjustments were required to properly record amounts in federal and state grant revenues.

Recommendation: We recommend MWCOG implement procedures to ensure all expenditures incurred involving federal funds are accounted for properly and reconciled to the funding agreements.

Corrective Action Taken: During fiscal 2019 new procedures for set-up and billing of projects were implemented as well as a new review process and this item is no longer a finding in the 2019 audit.

FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

A. Material Weakness in Internal Control

2018-002: Material Weakness Related to Preparation of Schedule of Expenditures of Federal Awards

Program Identification: Highway Planning and Construction Cluster, CFDA Number 20.205, and Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research, CFDA Number 20.505; Department of Transportation; Award period: year ended June 30, 2018; No pass-through entity.

Criteria: Code of Federal Regulations 2 CFR 200.510, Financial Statements. “The auditee must prepare a schedule of expenditures of Federal awards for the period covered by the auditee’s financial statements which must include the total Federal awards expended as determined in accordance with CFR 200.502 – Basis for determining Federal awards expended.”

Requirement: Recipients of federal awards are required to track and maintain a complete and accurate accounting of expenditures associated with federal awards. These expenditures are required to be summarized and presented within the Schedule of Expenditures of Federal Awards (Schedule).

Condition: The Schedule originally provided improperly stated federal expenditures for the Commuter Connections Program, CFDA Number 20.205, and the Metropolitan Area Transportation Operations Coordination (MATOC) project, CFDA Number 20.505. For the Commuter Connections Program, federal expenditures were understated by \$189,106 from DCDOT and overstated by \$351,562 from VDOT. For the MATOC project, federal expenditures were overstated by \$79,686 from the VDOT.

Context: It was noted in the significant deficiency in internal controls, Finding 2018-001, the allocation between federal and state expenditures was not properly presented on the original Schedule provided for the Commuter Connections Program, CFDA Number 20.205, and the MATOC project, CFDA Number 20.505.

Cause: There was lack of supervisory review of the Schedule that was provided which resulted in improper classification of state and federal expenditures.

Repeat Finding: This is a repeat finding, as the prior year finding was identified as 2017-002.

Effect: The potential exists for federal expenditures to not be properly reflected within the Schedule. As a result of failing to properly record these items, MWCOG could fail to report the proper amounts of federal expenditures associated with specific grants.

Questioned Costs: Undeterminable

Recommendation: We recommend MWCOG implement procedures to reconcile and review the Schedule to ensure the proper federal and state splits per the funding agreements are being properly recorded and presented on the Schedule.

Corrective Action Taken: During fiscal 2019 new procedures for set-up and billing of projects were implemented as well as a new review process and this item is no longer a finding in the 2019 audit.