#### **Metropolitan Washington Council of Governments**

July 17, 2014

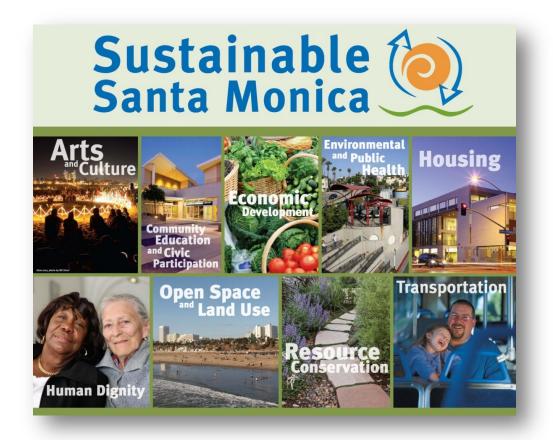


### Single-use Carryout Bag Ban & Non-Recyclable Food Service Container Ban

**City of Santa Monica Josephine Miller** 



### City of Santa Monica Sustainable City Plan



City of Santa Monica: 8.3 square miles City of Santa Monica Residents: 91,000 Daily Visitors & Tourists: 150,000-250,000





A sustainable community meets its current economic, environmental and social needs without compromising the ability of future generations to do the same.



#### SUSTAINABLE SANTA MONICA



SUSTAINABLE CITY REPORT CARD

#### 9 Goal Areas

- 1. Resource Conservation
- 2. Transportation
- 3. Environmental & Public Health
- 4. Economic Development
- 5. Open Space & Land Use
- 6. Human Dignity
- 7. Housing
- 8. Arts & Culture
- 9. Community Education& Civic Participation



# Purpose of Single-Use Bans: Cleaning Our Coastline & Cutting Waste Eliminate Non-Recyclable Single-Use Bags & Food Containers

Primary Reason: protect the Santa Monica Bay and marine environment from plastic pollution.

Secondary reasons: zero waste strategic plan goals, petroleum issues, protection of human health, impact on community and visitors

Santa Monica's residents and other taxpayers pay the clean-up costs and landfill fees



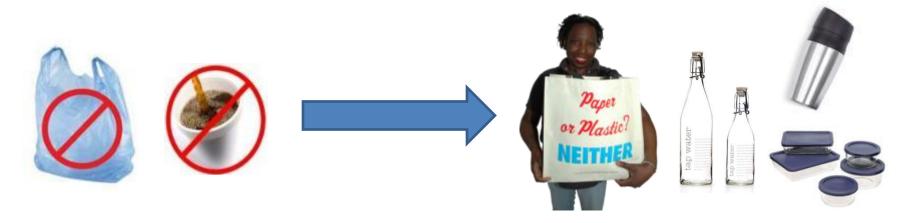


#### Purpose of Bans: Cleaning Our Coastline & Cutting Waste

The intent of the

Single-use Carryout Bag Ban & the

Non-Recyclable Food Service Container Ban
is to significantly reduce the environmental impacts
related to these throw-away products.





### Protecting the Santa Monica Bay: All drains lead to the Ocean

With CDSs/Diversions/SMURRF/Baffle Box/Vortechnics/Catch Basin Inserts/All City Catch Basins





# Plastic Bags & Foam Polystyrene: non-recyclable, light weight & harmful to marine environment



Prior to plastic bag bans:

19 billion bags used per year in California





### Are Plastic Bags Recycled? only 5% & plastic bags clog recycling machinery







Plastic bags caught daily in Sunnyvale SMaRT trommel

Same trommel after nightly cleaning

Pictures courtesy of Mark Bowers, Solid Waste Programs Division Manager, City of Sunnyvale

#### **Paper Mill**







### Timeline: Single-use Carryout Bag Ban & Non-Recyclable Food Service Container Ban

Jan 2007:

Adopted: Non-Recyclable Food Service Container Ban February 2008:

Non-Recyclable Food Service Container Ban February, 2011:

Adopted: Single-Use Carryout Bag Ban September, 2011:

Single-Use Carryout
Bag Ban



Non-Recyclable Food Service Enforcement Begins



Bag Ban Enforcement Begins



### What defines a: "Non-Recyclable Plastic Food Service Container"?

Polystyrene food containers (both foam and clear) are derived from petroleum and are non-recyclable and non-compostable; meaning they stay in the environment for hundreds to thousands of years.

Foam polystyrene is lightweight nature allows it to float in water & blow in wind. It does not break down, only breaks apart into ever smaller pieces, but is still plastic

#### Take Out Has Never Tasted So Good









A plastic take out food containers, whether foam or clear, are banned in all Santa Monica food establishments. Have you seen any lately?

Let us know at sustainablesm.org/container or call 310.458.4925



### Who must comply?

Any establishment, located or providing food within the City of Santa Monica, which provides prepared food for public consumption on or off its premises

by city staff, food programs sponsored by the city, city-sponsored events, city-managed concessions, and city-permitted events.









### **Banned Polystyrene**#6 plastic food containers (foam & clear)





Utensils, straws, and cup lids are exempt



### Compliant: Compostable Food Containers paper & plant fiber





Compostable in back yard composting and City of Santa Monica food collection



# Compliant: Compostable Food Containers paper & plant fiber





Compostable in back yard composting and City of Santa Monica food collection



#### **Compliant:**

# Recyclable Food Containers #1-5 plastic, #7 plastic & aluminum





#### **Compostable? #7 Bio-Plastics**



Not compostable in back yard composting and City of Santa Monica food collection programs. Bio-plastic food containers and bags are landfilled.



#### **Compostable? #7 Bio-Plastics**

"When purchasing products for events, meetings, or your business, the City of Santa Monica recommends that you specify "compostable and recyclable", non-bioplastic containers, if possible. Coated and uncoated paper food containers should also contain a minimum of 90% paper.

Currently, bio-plastic products cannot be effectively composted in home composters or municipal composting operations used by the City of Santa Monica. Even though certain bio-plastic containers are labeled as compostable, the existing composting facility currently used by the City of Santa Monica is unable to process these bio-plastics. Any bio-plastic container which is placed in a compost or recycling bin will be removed and sent to a landfill. The City is exploring opportunities which will one day allow residents and businesses to dispose of their bio-plastics in the composting bin. Until then, bio-plastic products should be disposed of in the black trash bin."



#### **Outreach Support: Community & Retailers**

#### **Distributors List**Compostable/Recyclable Food Service Products

Santa Monica Office of Sustainability & the Environment









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### Take Out Has Never Tasted So Good





Sure, the photo on the left was taken after the storm drains were flushed by a major rain, and the one on the right is just another beautiful day in Santa Monica, but you get the picture – our take out should never leave such a bad after taste. And, although we have a long way to go to address the problems from food related litter, we have come a long way.

Thank you to the over 600 food establishments and countless community members that have successfully participated in Santa Monica's Non-Recyclable Food Service Container Ban. Now in place for one year, the ban is an important first step in eliminating plastics from our beaches.

Eat well, buy locally and protect our valuable natural resources by never littering. To learn more, visit us on the web at sustainablesm.org/container.





Food Containers Distributors List: <u>sustainablesm.org/container</u>

In 2007: 16 distributors/manufactures

In 2009: 76 distributors/manufactures

In 2014: over 100 distributors/manufactures



# Outreach Support: Workshops & Presentations for Food Vendors & Box Stores







#### **New & Future Products**







**Bamboo** 

**Bottle Box** 



**Switchgrass fiber** 

Others: banana leaves, tapioca, bull rush cattails

#### **Algae Plastic**

- Algae as a potential fuel source
- •In 3-5 years, a product that is 100% algae and 100% compostable could be ready.
- •Algae plastic would be cheaper and more cost-effective than traditional plastics.





#### Outreach to food trucks and new businesses



Develop a bring your own container (BYOC) campaign

#### **Room for Improvement**

Encourage more distributors, manufactures & stores to supply and label inexpensive, compliant food containers

Work with restaurants to develop "bring your own container" campaign





#### What defines a "Single-use Plastic Bag"?

**Violation:** "A site visit was made and a non-compliant plastic single-use carryout bag (<2.25 mil) was identified as being distributed at your retail establishment. This banned plastic bag was photographed."

"Single-use Plastic Carryout Bags" are defined as light-weight bags made from petroleum or bio-based plastic. Plastic film thickness less than 2.25 mil.

Prior to the Bag Ban, Santa Monica retail establishments distributed more than twenty six million (26,000,000) single-use carryout bags each year

This ban does NOT prohibit the distribution of plastic "product bags" for bagging produce, meat and dairy products.





#### Retailers affected by the Bag Ban

- All 1875 total retail stores required to ban plastic bags
- Tier 1 Retailers: 93 of these retailers are required to pass-through minimum 10 cent cost for recycled paper bags
  - **40** Grocery, Convenience, Minimarts
  - 23 Liquor stores
  - **14** Pharmacies
  - 8 Drug stores
  - 8 Gas stations w/ Mini-marts
- 402 Restaurants, 144 Food trucks allowed to distribute plastic bags for the transportation of take-out food





#### **Exemption: Single-use Carryout Bag Ban**

**Restaurants** and other food service providers for the transportation of hot prepared take-out foods and liquids. This exception is included as a public health safeguard.

"Product bags" such as those distributed within a grocery store or Farmers' Market for bagging produce, meat and dairy products.

Free bag provided for low-income consumers: California Special Supplemental Food program for Women, Infants & Children, and Supplemental Food program.







#### Santa Monica's Farmers Markets

Distribution of all single use bags (paper and plastic) is not allowed at all 4 Farmers' Markets.

Exemption: Product bags for the purchase of produce and small paper bags for the purchase of mushrooms.





# What defines a "Recycled Paper Carryout Bag"?

A "Recycled Paper Carry Out Bag" means any paper carryout bag provided at the point of sale:

- •Made with a **100% recycled content** and contains a minimum of **40% post-consumer recycled material**
- •Except: Smaller (8 lbs or less) recycled paper bag shall contain a minimum of 20% post-consumer recycled material
- •Distributors list for recycled content paper carry out bags on website at sustainablesm.org/bag







## "Pass Through" the Cost for a Recycled Paper Carryout Bag



# Cost of a Recycled Paper Carryout Bag to Customers in an amount not less than \$0.10 cents at the point of sale Why?

- To provide a disincentive to customers to request paper bags and promote a shift toward the use of reusable bags.
- To reimburse retailers for additional cost related to the bag ban.

#### Where does the money go?

 The proceeds of the sale of recycled paper carryout bags to customers would be retained by the retailer; no portion of the cost pass-through would be received by the City.



#### Point of Sale purchase of Paper Bags

**3.5 million paper** bags purchased at the point of sale in 1<sup>st</sup> year

**5.29%** reduction of paper bag purchased in 1<sup>st</sup> year

Increase: double bagging & small bag usage in 2<sup>nd</sup> year

**86%** of paper bags purchased were at grocery stores







#### **93** Tier-1 Retailers

#### **74** Small Mom & Pop Retailers

- Neighborhood Market Assoc.
- Site visits: signage & posters
- Distribute reusable bags
- Promote customer education

#### **6** National Chain Retailers

- California Grocers Association
- Collaborate with headquarters
- Support operational efficiency
- Promote leadership role

#### **13** Natural Foods Retailers

- Collaborate with headquarters
- Promote leadership role

\*\*Partner with Los Angeles County and other California Municipalities







#### What is a "Reusable Bag"?



Ask Yourself: Will I use this bag over and over again?

A "Reusable Bag" is a bag made of cloth or durable material that is specifically designed and manufactured for multiple reuse.



#### **Reusable Bag Ordinance Definition**

"Reusable bag" means a bag with handles that is specifically designed and manufactured for multiple reuse and meets all of the following requirements:

- (1) has a minimum lifetime of 125 uses, which for purposes of this subsection, means the capability of carrying a minimum of 22 pounds 125 times over a distance of at least 175 feet;
- (2) has a minimum volume of 15 liters;
- (3) is machine washable or is made from a material that can be cleaned or disinfected;
- (4) does not contain lead, cadmium, or any other heavy metal in toxic amounts, as defined by applicable state and federal standards and regulations for packaging or reusable bags;
- (5) has printed on the bag, or on a tag that is permanently affixed to the bag, the name of the manufacturer, the location (country) where the bag was manufactured, a statement that the bag does not contain lead, cadmium, or any other heavy metal in toxic amounts, and the percentage of postconsumer recycled material used, if any; and
- (6) if made of plastic, is a minimum of at least 2.25 mils thick.





#### **Green Vets LA: Sustainable Reusable Bags**

All 42,000 reusable bags purchased by the City of Santa Monica were produced by Green Vets LA.

"The manufacturing process is done in Los Angeles which helps our local economy.

Short shipping distances reduces the need for fossil fuels and production is done in environmentally regulated facilities.

The program uses discarded fabrics from military sources and the local garment based industries, which eliminates the need to process fully recycled materials."

- greenvetsla.com







#### **Outreach: Reusable Bag Giveaway**

Since 2009 the City purchased **42,000** locally made reusable bags from **Green Vets LA** and distributes them at over **100** community events and festivals, homeless shelters, senior centers, schools, retail establishments, places of worship and low income communities.

**Rosie's Girls Santa Monica** provided bag decoration workshops. Rosie's Girls is based on a national program designed to build self-esteem, leadership and physical confidence in middle school girls through an exploration of trades and non-traditional activities.



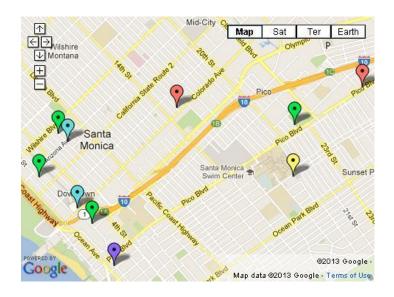


#### "Share a Bag" Program

#### Creating an exchange for durable, reusable bags in the community

The idea is simple enough. If you have an extra reusable bag, leave it with a participating locations. If you need a bag pick one up **free of charge**.





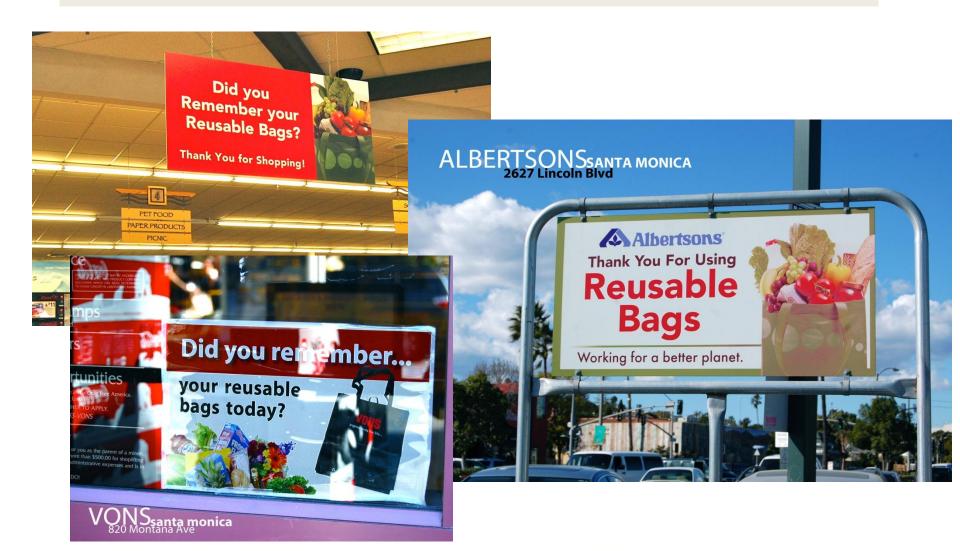


Share A Bag Partners

Share A Bag Container



#### Signage





#### **Giving Back**







### Community Outreach: "My Bag"

20 community members share their favorite reusable bag





#### 1<sup>st</sup> Year of Enforcement

1875 retailers affected by the ban eliminated single-use plastic bags
21 million single-use plastic bags eliminated from circulation at grocery stores, liquor stores, drug stores, mini marts and pharmacies
3.5 million paper bags were purchased at the point of sale at Tier 1 stores





#### **Formal Complaints**

#### 98 formal complaints:

- 3 "My business still needs plastic bags"
- 10 "Governments should not implement Ordinances"
- 3 "People will steal from my store"
- 6 "I can't locate where to purchase paper bags"
- 7 "I can't afford reusable bags"
- 12 "Farmers Market needs to ban produce bags
- **15** "Farmers Market needs to allow all plastic bags"
- 6 "Reusable Bags cause a hygiene issue and bacteria"
- 25 "Why didn't this retailer charge 10 cents?"





#### **Collaboration & Outreach**

#### **140** presentations

local retail staff /headquarters, community groups, business districts & California Grocers Association, manufacturers/distributors of single-use and reusable bags, schools & universities, webinars & conferences, international, national & local municipalities

#### 28 media & radio interviews

#### **18** interns

from SM High School, SM College, Crossroads, Loyola Marymount, UCLA, UC Berkeley, RAND, USC, USF & Smith College



















































#### Santa Monica Plastic Ban websites:

sustainablesm.org/bag
sustainablesm.org/container







### City of Santa Monica's Office of Sustainability and the Environment

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**Single-use Carryout Bag Ban** 

Non-Recyclable Food Service Container Ban

sustainablesm.org/bag

sustainablesm.org/container



Photographs by: Anastasia Sonkin www.rootsandstems.com