

MOITS

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Item #8a

**ITEM 11- Information**

June 18, 2014

\*\*\* EXCERPT \*\*\*

Briefing on MAP-21 Guidance on the Representation by Transit Agencies on the MPO Board and the Proposed Rule on Statewide and MPO Planning

**Staff**

**Recommendation:**

Receive briefing on the guidance on representation by transit agencies on the MPO board and on the proposed statewide and MPO planning rule, including related developments on performance measures.

**Issues:**

None

**Background:**

On June 2 the US DOT issued new guidance and proposed planning regulations under MAP-21. These documents can be downloaded at:

Policy Guidance on Metropolitan Planning Organization (MPO) Representation

<http://www.gpo.gov/fdsys/pkg/FR-2014-06-02/pdf/2014-12163.pdf>

Statewide and Nonmetropolitan Transportation Planning; Metropolitan Transportation Planning;

<http://www.gpo.gov/fdsys/pkg/FR-2014-06-02/pdf/2014-12155.pdf>



# Briefing on MAP-21 Guidance on MPO Representation and Proposed Planning Rules

Transportation Planning Board  
June 18, 2014

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## Implementation of MAP-21

The federal surface transportation act, Moving Ahead for Progress in the 21st Century Act (MAP-21), was signed in July 2012.

- MAP-21 continues many provisions related to federal transportation planning requirements from prior laws.
- However, over successive reauthorization cycles, Congress has revised and expanded the requirements for planning.

MAP-21 introduces a new mandate for States and metropolitan planning organizations (MPOs) to take a performance-based approach to planning and programming.

- To implement this mandate, eleven rulemakings on performance provisions are being issued by the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA).
- Rulemakings are released in draft or proposed form for comments by the transportation community. Comments are considered in the development of the final rules.
- Additional guidance is also provided on some requirements in the law.



Proposed Rulemaking for *Metropolitan and Statewide Planning Regulations*

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## Proposed Statewide and Metropolitan Planning Rule

MAP-21 requires “*a transition to performance driven, outcome-based approaches*” for the federal highway and transit programs.

The proposed Planning Rule provides for the implementation of performance management within the planning process.

- The basic framework of the planning process is largely untouched.
- However, it changes the planning process by requiring States, MPOs, and providers of public transportation to link investment priorities to the achievement of performance targets.
  - Over the next year, FHWA/FTA will be publishing rulemakings on the required measures and the process for States and MPOs to set targets and report performance.
- The Planning Rule will come into effect 2 years after the publication of final rulemaking – anticipated effective date in mid-2017.

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# Planning for Performance Management

The proposed performance management framework created by MAP-21 requires the following:

- Coordination between States, MPOs, and public transportation providers in selecting performance targets.
- Integration of elements of other performance-based plans into the metropolitan planning process, including the:
  - Congestion Mitigation and Air Quality Improvement (CMAQ) Program Performance Plan,
  - Strategic Highway Safety Plan,
  - Public Transportation Agency Safety Plan,
  - Highway and Transit Asset Management Plans,
  - State Freight Plan.

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## Reporting on Performance Provisions

The Planning Rule proposes added requirements for:

- Discussion in the metropolitan Transportation Improvement Program (TIP) documenting how the programs are designed to achieve targets.
- New system performance reporting in the metropolitan transportation plan.

The extent of these performance reporting requirements is still under development as part of other rulemakings.

- The first of the proposed rules released for comment, the Safety Performance and the Highway Safety Improvement Performance rules, propose specific performance measures and lay out a process for data collection, trend analysis, and target setting.
- Future performance rules, particularly for Highway Asset Management and Transit Asset Management, are likely to be complex and require considerable technical effort.

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## Other items in the Planning Rule

The Planning Rule also offers optional frameworks for planning purposes.

- States and MPOs may develop programmatic mitigation plans to address the environmental impacts of transportation projects in an integrated plan (i.e., wetlands, parks, habitats, human resources, mitigation strategies, etc.) and speed the delivery of projects.
- MPOs may use voluntary scenarios during development of long-range plans. The suggested framework includes consideration of scenario performance impacts against targets.

Other items include changes to the structure of MPOs (e.g., public transportation representation) and for Statewide planning a new emphasis on nonmetropolitan transportation planning.

*Over the next months, staff will review the Planning Rule and participate in outreach events by the federal agencies and interest groups as AMPO and AASHTO.*

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# USDOT Implementation of MAP-21 Performance Provisions: Ten Interrelated Rules

2014

2015

		Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
<b>Planning</b>									
<b>Metropolitan and Statewide Planning Rule</b>	<ul style="list-style-type: none"> <li>Establish a performance-based planning process at metropolitan and state level.</li> <li>Define coordination in the selection of targets, linking planning and programming to performance targets.</li> </ul>								
<b>Highway Safety</b>									
<b>Safety Performance Measure Rule</b>	<ul style="list-style-type: none"> <li>Propose and define fatalities and serious injuries measures, along with target establishment, progress assessment and reporting requirements.</li> <li>Discuss the implementation of MAP-21 performance requirements.</li> </ul>								
<b>Highway Safety Improvement Program (HSIP) Rule</b>	<ul style="list-style-type: none"> <li>Integration of performance measures, targets, and reporting requirements into the HSIP.</li> <li>Strategic Highway Safety Plan updates.</li> </ul>								
<b>Highway Safety Program Grants Rule *</b> <small>* Interim Final Rule issued by NHTSA in January 2013.</small>	<ul style="list-style-type: none"> <li>State target establishment and reporting requirements.</li> <li>Highway safety plan content, reporting requirements, and approval.</li> </ul>								
<b>Highway Conditions</b>									
<b>Pavement and Bridge Performance Measure Rule</b>	<ul style="list-style-type: none"> <li>Propose and define pavement and bridge condition measures, along with minimum condition standards, target establishment, progress assessment and reporting requirements.</li> </ul>								
<b>Asset Management Plan Rule</b>	<ul style="list-style-type: none"> <li>Contents and development process for asset management plan.</li> <li>Minimum standards for pavement and bridge management systems.</li> </ul>								
<b>Congestion/System Performance</b>									
<b>System Performance Measure Rule</b>	<ul style="list-style-type: none"> <li>Define performance of the interstate system, non-interstate national highway system, and freight movement on the interstate system.</li> <li>Finalize interpretation of scope of CMAQ performance requirements, including congestion and on-road mobile source emissions.</li> <li>Summarize MAP-21 highway performance measure rules</li> </ul>								
<b>Transit Performance</b>									
<b>Transit Asset Management Rule</b>	<ul style="list-style-type: none"> <li>Define state of good repair and establish state of good repair performance measures</li> <li>Require transit providers to set targets and report on progress</li> <li>Transit asset management plans</li> </ul>								
<b>National Transit Safety Program Rule</b>	<ul style="list-style-type: none"> <li>Define transit safety criteria and standards</li> <li>Include definition of state of good repair</li> </ul>								
<b>Transit Agency Safety Plan Rule</b>	<ul style="list-style-type: none"> <li>Transit safety plan content and reporting requirements</li> <li>Target setting requirements for transit agencies and States</li> </ul>								
		<div style="border: 1px solid black; padding: 5px; display: inline-block;">Anticipated Coordinated Performance Measure Effective Date</div>							

Indicates the comment period