Montgomery County's MS4 Permit Implementation Strategy: Using the Watershed Treatment to meet local and Bay restoration goals

Ted Brown, PE, Biohabitats, Inc.

and

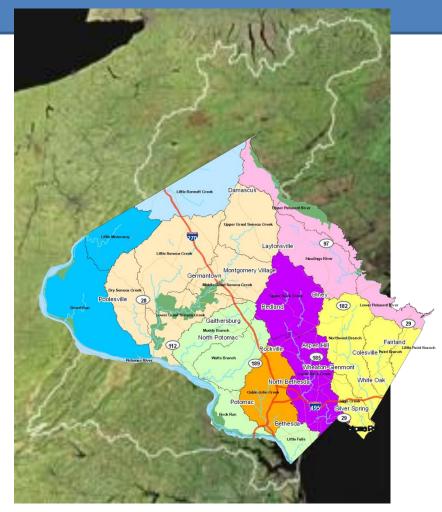
Meo Curtis, Montgomery County DEP

Presentation Outline

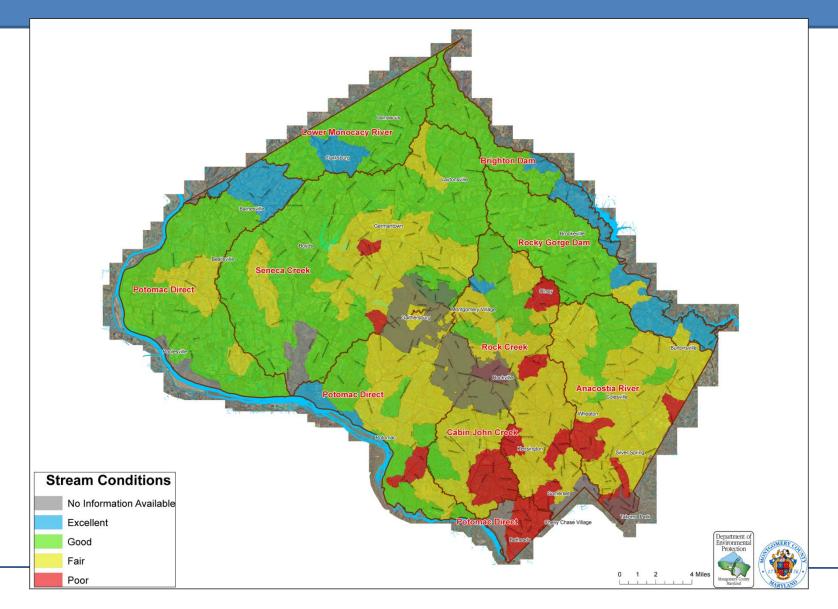
- Background
- County's MS4 Permit Implementation Strategy
- Use of WTM as Assessment Tool
- Lessons Learned and Challenges

Montgomery County, MD

- 500 sq. miles
- 970,000 people
- About 12% impervious overall
 - About 8,500 acres
 - Equal to Area of Washington, DC
- Second only to Baltimore City within Maryland in average people per square mile
- >95% of land zoned for development has already been developed
- Two major basins: Potomac and Patuxent Rivers
- 8 major local watersheds

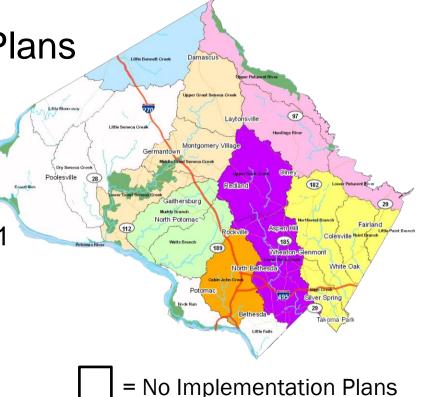


Montgomery County Major Watersheds

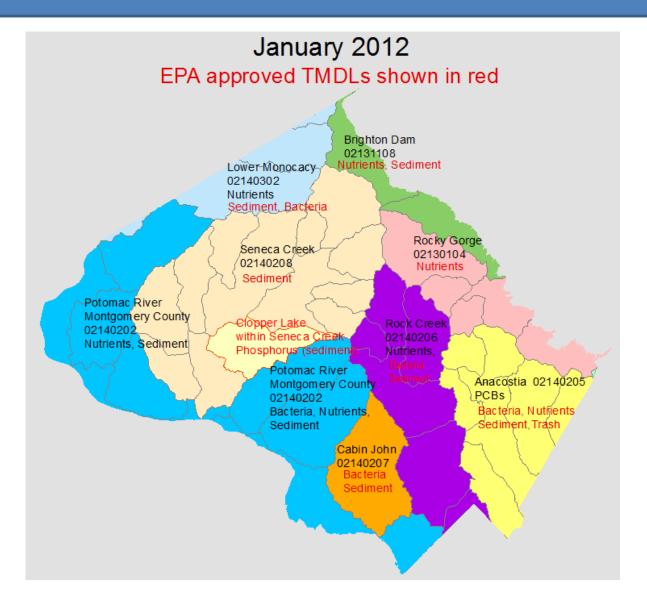


Countywide Coordinated Implementation Strategy

- Meet MS4 permit goals
- Watershed Implementation Plans
- Bay TMDL
- Timeline
 - Began in June 2009
 - Submitted to MDE in February 2011
 - MDE approved plans in July 2012



Total Maximum Daily Loads



Primary Driver: Restoration Goal

 By February 2015, add stormwater management to an additional 20% of impervious area currently not treated to the maximum extent practicable (MEP)

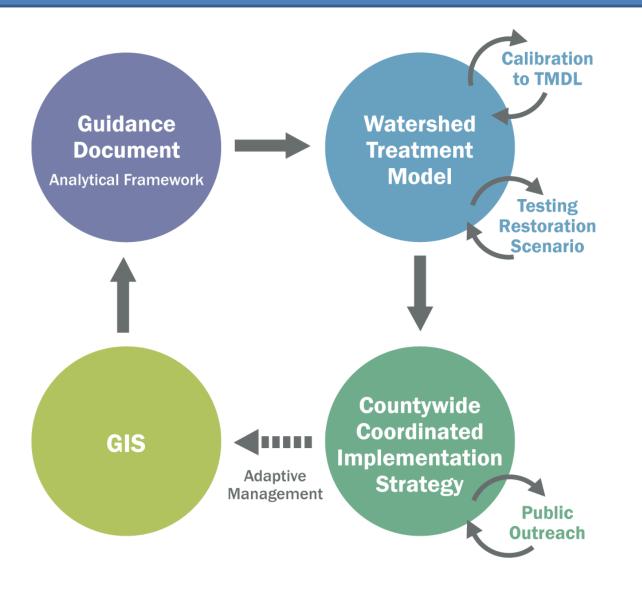
Description	Area in Acres
Total	324,552
Total Area of Impervious Surface	35,965
County Subject to Stormwater Permit (1)	138,649
Impervious Cover Subject to Stormwater Permit	25,119
Adequately Treated Impervious Cover	3,661
Inadequately Treated Impervious Cover	21,458
20% of Inadequately Treated Impervious Cover	4,292

(1) Exclusions include: Certain zoning codes, parklands, forests, municipalities with own stormwater management programs, state and federal properties, and state and federal maintained roads

Compliance Targets

Target Date	Compliance Target	Metric
2015	20% impervious cover treatment requirement	~4,300 acres of Impervious Cover
2017	Meet the interim dates and targets for the Chesapeake Bay TMDL	9%, 12%, and 20% respectively for TN, TP, and TSS reductions from baseline conditions
2020	Meet the full compliance and targets for the Chesapeake Bay TMDL	18%, 34%, and 37% respectively for TN, TP, and TSS reductions from baseline conditions
	Meet additional impervious cover treatment targets associated with next MS4 Permit cycle (assumes another 20% target)	~3,400 acres of Impervious Cover (20% of impervious remaining after 2015)
2025	Meet additional impervious cover treatment targets associated with next MS4 Permit cycle (assumes another 20% target)	~2,750 acres of Impervious Cover (20% of impervious remaining after 2020)
2030	Out year compliance with other watershed TMDLs	100% compliance with MS4 Permit Area WLAs

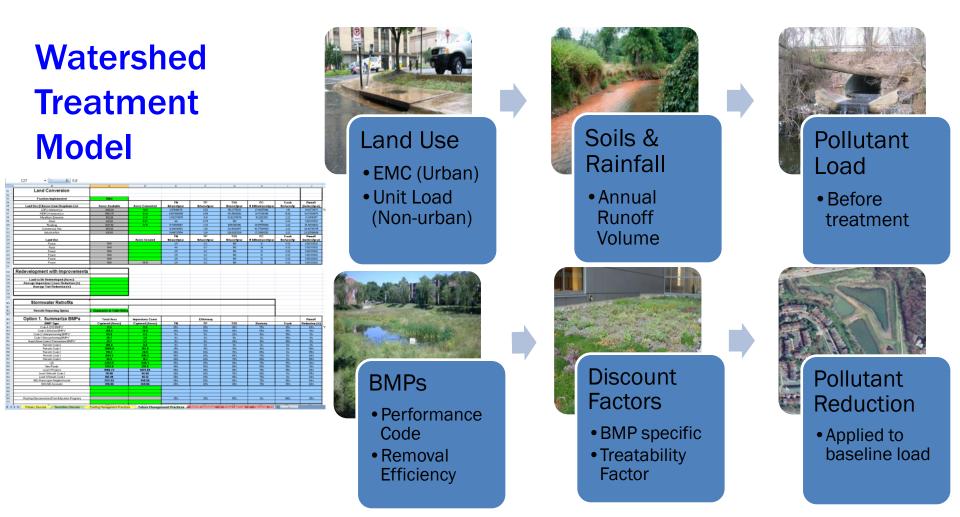
Modeling Framework

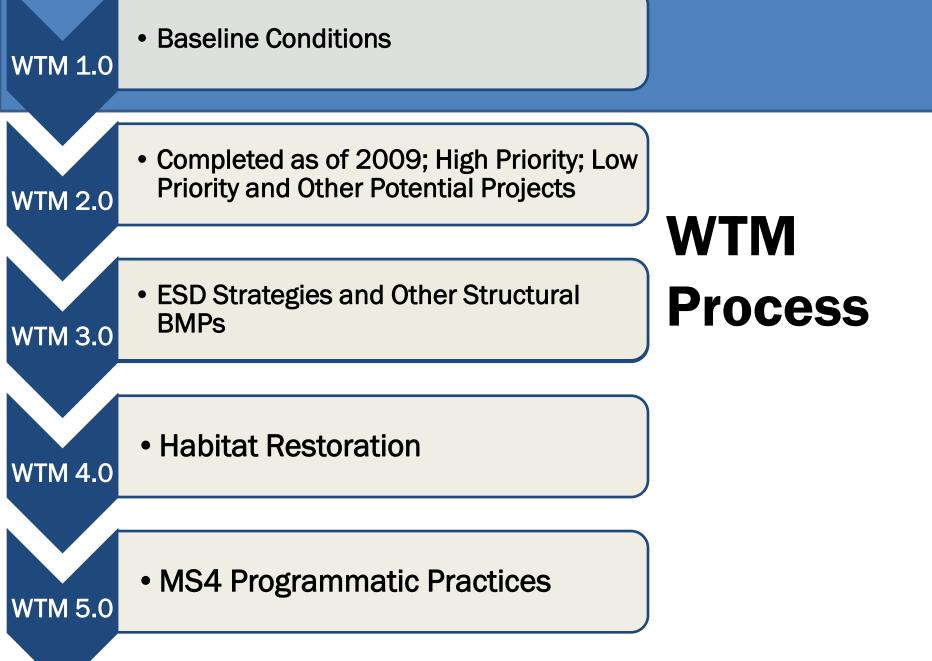


WTM Basis

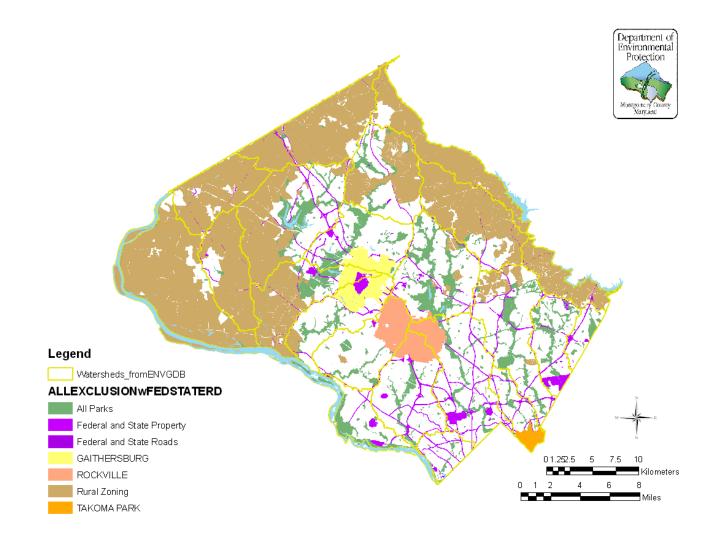
- Army Corps of Engineers used for Anacostia Study (2010)
- Started with an updated version of the WTM which included volume reduction, received from Deb Caraco (Oct 2009)

Analytical Approach

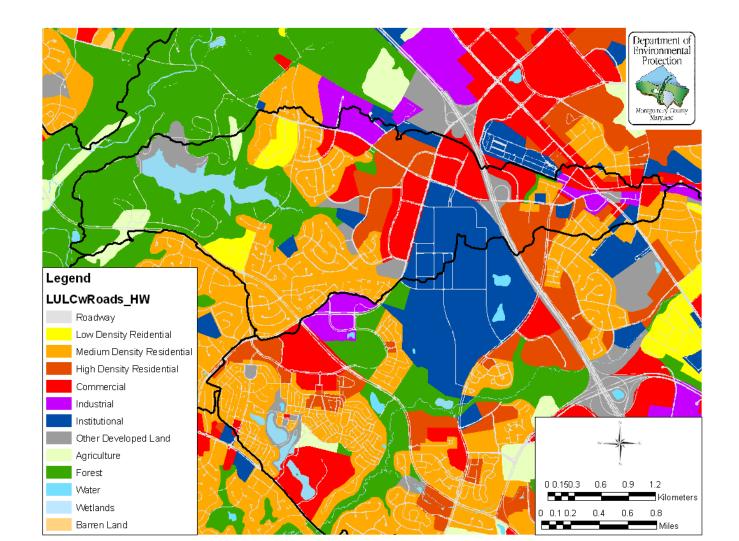




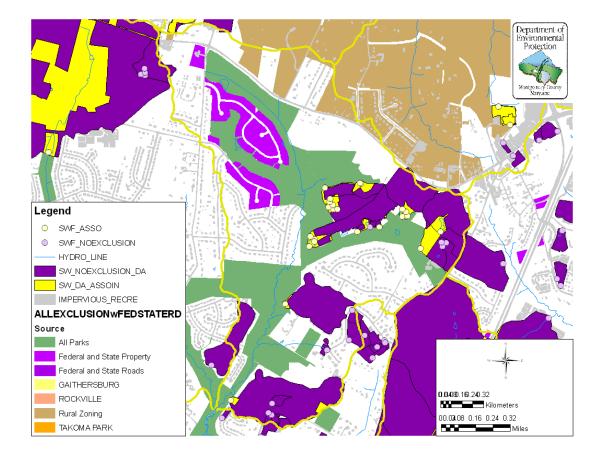
Watersheds and Excluded Areas



Land Use and Land Cover

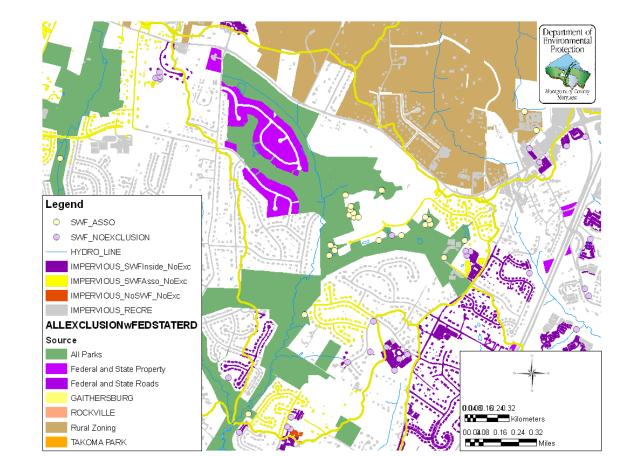


Urban BMP Database



Impervious Cover

- IMPERVIOUS_RECRE
 - This information was updated by DEP staff on December 10, 2009



TMDL "Calibration"

- TMDL Onion
 - Land use discrepancies with Waste Load Allocations
 - Watershed-specific EMCs or loading rates



Primary Sources

• The Land Use Categories were adjusted in the Primary Source tab according to the categories given in the Guidance Document.

Green cells need to be completed by the Blue cells have default or calculated value Grey cells should generally not be chan Purple Cells Reflect "Bottom Line" Load	ues but may be substituted ged	BEFORE	Green cells need to be completed by th Blue cells have default or calculated val Grey cells should generally not be chan Purple Cells Reflect "Bottom Line" Load	ues but may be substituted ged	AFTER
PRIMARY SOURCES - L Watershed	and Use		PRIMARY SOURCES - L Watershed	and Use	
		Area (Acres)	-		Area (Acres)
Categorty	Detailed Description		Categorty	Detailed Description	
Residential	LDR (<1du/acre)		Residential	LDR (<1du/acre) Hi	3806.6
	MDR (1-4 du/acre)			MDR (1-4 du/acre) Hi	4560.75
	HDR (>4 du/acre)			HDR (>4 du/acre) Hi	841.7
	Multifamily				
				LDR (<1du/acre) Lo	3806.6
				MDR (1-4 du/acre) Lo	4560.75
				HDR (>4 du/acre) Lo	841.7
			Municipal/Institutional	Muni/Insti- Intensive	1422.8
				Muni/Insti- Extensive	852.8
Commercial	Commercial		Commercial	Commercial- Hot	65.7
				Commercial- Not	809
Roadway	Roadway		Roadway	Roadway	1837.9
Industrial	Industrial		Industrial	Industrial-Hot	36.8
				Industrial-Not	691

Primary Sources

• The Impervious Cover % and Turf Cover % were adjusted in the Primary Source tab according to the values given in the Guidance Document.

I			I –	_			l
nd Use			BEFORE	nd Use			AFTER
	Area	Impervious	Turf	-	Area	Impervious	Turf
	(Acres)	Cover (%)	Cover (%)	_	(Acres)	Cover (%)	Cover (%)
Detailed Description				Detailed Description	((-2)	
LDR (<1du/acre)		12%	70%	LDR (<1du/acre) Hi	3806.6	13%	79%
MDR (1-4 du/acre)		21%	40%	MDR (1-4 du/acre) Hi	4560.75	25%	61%
HDR (>4 du/acre)		33%	34%	HDR (>4 du/acre) Hi	841.7	37%	48%
Multifamily		44%	45%				
			0%	LDR (<1du/acre) Lo	3806.6	13%	79%
			0%	MDR (1-4 du/acre) Lo	4560.75	25%	61%
			0%	HDR (>4 du/acre) Lo	841.7	37%	48%
			0%				
			0%	Muni/Insti- Intensive	1422.8	35%	51%
			0%	Muni/Insti- Extensive	852.8	9%	55%
Commercial		72%	22%	Commercial- Hot	65.7	72%	13%
			0%	Commercial- Not	809	72%	13%
			0%				0%
			0%				0%
			0%				0%
Roadway		80%	16%	Roadway	1837.9	90%	3%
			0%		100110		0%
			0%				0%
			0%				0%
			0%				0%
Industrial		53%	38%	Industrial-Hot	36.8	53%	32%
			0%	Industrial-Not	691	53%	32%
			0%			0070	0%
			0%				0%
			0%				0%

Primary Sources

• The EMCs, Impervious Cover %, and Turf Cover % were adjusted in the Primary Source tab according to the values given in the Guidance Document.

Concentrations			BEFORE		Conc	entrations	AFTE
FN ig/l)	TP (mg/l)	TSS (mg/l)	FC (MPN/100 ml)	TN (mg/l)	TP (mg/l)	TSS (mg/l)	FC (MPN/100
2	0.26	55	20000	2.5	0.4	59	2333
2	0.26	55	20000	2.5	0.4	59	2333
2	0.26	55	20000	2.5	0.4	59	2333
2	0.26	55	20000				
				1.5	0.2	59	2333
				1.5	0.2	59	2333
				1.5	0.2	59	2333
				1.8	0.22	18	1889
				1.8	0.22	18	1889
2	0.26	55	20000	6	0.6	150	1667
				2.0	0.2	50	1667
				2.0	0.2		
2	0.26	55	20000	2.3	0.3	53	1111
				2.5	0.0		
2	0.26	55	20000	6	0.6	230	1583
				6			
				1.9	0.24	65	1583

EMC Determination

Table B.1 EMCS for Use	e in WTM			
Land Use	TSS (mg/L)	TP (mg/L)	TN (mg/L)	Bacteria ¹ (MPN/100mL)
Residential	59 mg/l	ALL: 0.3	ALL 2.0	4200
		HI: 0.4	HI: 2.5	
		LO: 0.2	LO: 1.5	
Commercial	ALL: 55	ALL: 0.22	ALL:2.2	3000
	HOT: 150	HOT: 0.60	HOT: 6.00	
	NOT: 50	NOT: 0.20	NOT: 2.00	
Highway	53	0.3	2.3	2000
Industrial	ALL: 73	ALL: 0.26	ALL: 2.1	2850
	HOT: 230	HOT: 0.60	HOT: 6.00	
	NOT: 65	NOT: 0.24	NOT: 1.9	
Municipal	18	0.22	1.8	3400
All Land Uses	62	0.27	2.0	4000

Source: Pitt, R. 2008. National Stormwater Quality Database Version 3. University of Alabama and CWP (2003) for TN

ALL: Median for all land uses

HI: High input turf, assumed to be 50% of all residential turf

LO: Low input turf, assumed to be 50% of all residential turf

HOT: Stormwater hotspot, area defined by Property database features selected by commercial/industrial land use and water quality complaint database.

NOT: Not a stormwater hotspot, all areas not defined as HOT

¹ Concentrations shown are for fecal coliform bacteria as no stormwater monitoring data is available for enterococci (see Section 5.4)

Existing Management Practices

• Edits performed to BMP pollutant removal efficiencies according to Guidance Document.

		_	
Structural Stormwater Manageme	nt Practices		
	Total Area	-	
	Captured (Acres)	-	
BMP Type		-	
Dry Water Quantity Pond			
Dry Extended Detention Pond			AFTER
Wet Pond			L
Wetland		Structural Stormwater Manageme	nt Practices
Filters			Total Area
Green Roof			Captured (Acres)
Rooftop Disconnection		ВМР Туре	
Permeable Pavement		Code 4: ESD BMPs	334.5
Grass (open) Channel		Code 3: Effective BMPs	3639.0
Dry Swale (bioswale, WQ swale)		Code 2: Underperforming BMPs	143.4
Wet Swale		Code 1: Non-performing BMPs	1613.6
Raintanks and Cisterns		Stand-Alone Code 0: Pretreatment BMPs	335.6
Soil Amendments		Total	6066.09
Sheetflow to Open Space (excluding riparian buffers)			
Bioretention with Underdrain		Treatability	Capture Discount (D1)
Bioretention Without Underdrain (infiltration design)		0.20	1
Infiltration Practices			55
Total	0		
Treatability	Capture Discount (D1)	-	
#DIV/0!	1		
		_	

BEFORE

Existing Management Practices

• Edits performed to BMP pollutant removal efficiencies according to Guidance Document.

		Efficiency			Runoff
					Reduction (%)
BMP Type	TN	TP	TSS	Bacteria	
Dry Water Quantity Pond	5%	10%	10%	0%	0%
Dry Extended Detention Pond	10%	15%	55%	30%	0%
Wet Pond	30%	50%	80%	70%	0%
Wetland	25%	50%	75%	80%	0%
Filters	30%	60%	80%	35%	0%
Green Roof	45%	45%	80%	0%	45%
Rooftop Disconnection	25%	25%	85%	0%	25%
Permeable Pavement	60%	60%	75%	0%	45%
Grass (open) Channel	30%	25%	60%	0%	10%
Dry Swale (bioswale, WQ swale)	55%	50%	85%	0%	40%
Wet Swale	25%	20%	70%	0%	0%
Raintanks and Cisterns	40%	40%	40%	0%	40%
Soil Amendments	50%	50%	75%	0%	50%
Sheetflow to Open Space (excluding riparian buffers)	50%	50%	85%	0%	50%
Bioretention with Underdrain	65%	55%	85%	90%	40%
Bioretention Without Underdrain (infiltration design)	65%	55%	85%	90%	40%
Infiltration Practices	55%	65%	95%	85%	50%
Total	0%	0%	0%	0%	0

Structural Stormwater Managem	16					
		Efficiency				Runoff
						Reduction (%)
BMP Type	TN	TP	TSS	Bacteria	Trash	
Code 4: ESD BMPs	65%	65%	90%	75%	95%	60%
Code 3: Effective BMPs	40%	50%	80%	65%	95%	10%
Code 2: Underperforming BMPs	5%	5%	20%	10%	95%	5%
Code 1: Non-performing BMPs	0%	0%	5%	0%	95%	0%
Stand-Alone Code 0: Pretreatment BMPs	5%	5%	20%	10%	95%	0% 25%
Total	40%	48%	77%	62%	95%	15%

BEFORE

A ETED

BMP Codes

Table B.16 General BMP Coding o	f Montgomery County BMP Database
Performance Code	Structure Type
Code 0: Pretreatment BMPs	Baysaver (BAYSAV), Interceptor (INT), Vortechnics (VORTEC), Oil/grit separator (SEP), Stormcepter (STC), Flowsplitter (FS), Plunge Pool (PP), V2B1 (V2B1), Vegetated Pool (VP), Aquaswirl (AQSW)
Code 1: Non-performing BMPs	Control Structure underground (CS), Pond-dry quantity control (PDQN), Underground detention (UG), Underground with stone bottom (UGINF), Pond- dry quantity control and extended detention (PDQNED)
Code 2: Under-performing BMPs	Pond-dry quantity control and sand filter base (PDQNSF), Pond-infiltration basin quality control (PDIB), Pond-infiltration basin with extended detention (PDIBED), Pond-infiltration basin quantity control (PDIBQN), Stormfilter (STFIL), Aquafilter (AQFIL)
Code 3: Effective BMPs	Pond-wet quantity control and extended detention (PDWTED), Pond-wet quantity control and extended detention (PDWTQNED), Pond-infiltration basin quantity control and extended detention (PDIBQNED), Sand filter (SF), Sand filter quantity control (SFQN), Oil/grit separator and sand filter (SEPSF), Sand filter underground (SFU), Pond-wetland (PDWD), Pond-wetland with extended detention (PDWDED), Pond-wetland quantity control and extended detention (PDWTQN), Pond-wet quality and quantity control (PDWT),
Code 4: ESD BMPs	Dry swale (DS), Bioretention quality control (BR), Bioretention quantity control (BRQN), Infiltration trench quality control (INF), Infiltrator (INFIL), Infiltration trench quality and quantity control (INFQN), Infiltration trench quality control underground (INFU), Infiltration trench quality and quantity control buried non-surface fed (INFUQN), Level Spreader (LS), Peat sand filter (PSF), and Vegetated Swale (VS).

Removal Efficiencies

Performance Category	RR ¹ (%)	Discount Factor ²	TSS ³ (%)	TN ⁴ (%)	TP ⁵ (%)	FC ⁶ (%)
0 - Pretreatment BMPs	5	0.15	20	5	5	10
1 - Non-performing BMPs	0	0.05	5	0	0	0
2 - Underperforming BMPs	5	0.15	20	5	5	10
3 - Effective BMPs	10	0.75	80	40	50	65
4 - ESD Practices	60	1.0	90	65	65	75

(from Schueler, 2010)

¹ RR: percent annual reduction in post development runoff volume for storms

² Discount Factor: Fraction of contributing impervious acres effectively treated to the Water Quality Volume, used to rate BMP treatability

³ TSS: Sediment Removal rate

⁴ TN: Total Nitrogen Removal Rate

⁵ TP: Total Phosphorus Removal Rate

⁶ FC: Fecal Coliform Removal Rate

• Post-TMDL BMPs from the Urban BMP database

Stormwater Retrofits		
Retrofit Reporting Option	1. Summarize In Table Below	
Option 1. Summarize BMPs	Total Area	Impervious Cove
Code 4: ESD BMPs*	31.4	11.6
Code 3: Effective BMPs*	199.4	36.6
Code 2: Underperforming BMPs*	83.8	4.2
Code 1: Non-performing BMPs*	76.7	1.0
Stand-Alone Code 0: Pretreatment BMPs*	21.7	1.7
Retrofit: Code 4	185.8	0.0
Retrofit: Code 3	3009.0	182.8
Retrofit: Code 2	115.2	28.5
Retrofit: Code 1	1587.1	405.2
Retrofit: Code 0	46.5	15.1
LID	2263.5	1416.3
New Ponds	1322.0	291.5
Level 3 Projects	1506.73	1074.65
Level 3 Retrofit: Code 2	111.80	44.60
Level 3 Retrofit: Code 1	102.94	45.13
100% Rainscapes Neighborhoods	1172.53	445.56
100% NR Accounts	708.06	269.06

• Restoration Sites BMPs (WTM 2.0)

Stormwater Retrofits		
Retrofit Reporting Option	1. Summarize In Table Below	
Option 1. Summarize BMPs	Total Area	Impervious Cove
BMP Type	Captured (Acres)	Captured (Acres
Code 4: ESD BMPs*	31.4	11.6
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Level 3 Retrofit: Code 1	102.94	45.13
100% Rainscapes Neighborhoods	1172.53	445.56
100% NR Accounts	708.06	269.06

 and Additional Retrofit opportunities (WTM 3.0) which include County lands (schools, buildings, roads, and parking lots) and targeted neighborhoods

Stormwater Retrofits		
Retrofit Reporting Option	1. Summarize In Table Below	
Option 1. Summarize BMPs	Total Area	Impervious Cover
BMP Type	Captured (Acres)	Captured (Acres)
Code 4: ESD BMPs*	31.4	11.6
Code 3: Effective BMPs*	199.4	36.6
Code 2: Underperforming BMPs*	83.8	4.2
Code 1: Non-performing BMPs*	76.7	1.0
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Level 3 Retrofit: Code 2	111.80	44.60
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100% Rainscapes Neighborhoods	1172.53	445.56
100% NR Accounts	708.06	269.06

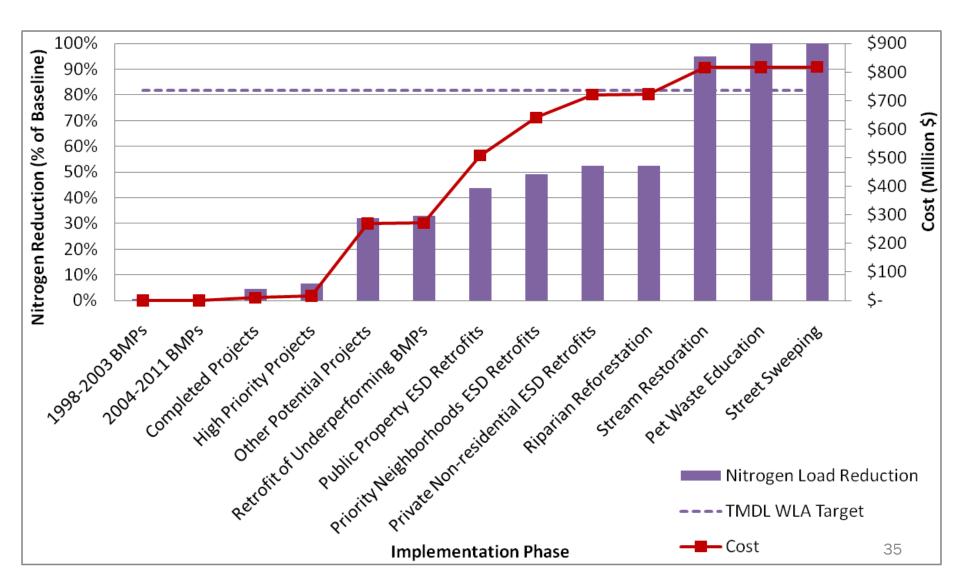
• Expanded number of Land Conversion rows to accommodate different land types.

Awareness of Message (Fraction of Population)				·	
Fraction willing to change behavior			/	IMPORTANT NOTE: The	
				blue cells reference da	
Land Conversion				from the Level 4 Projec	
				Tab.	ľ
Fraction Implemented	100%			<u> </u>	'
				TP	
Land Use (Choose from Dropdown List	Acres Available	Acres Converted	lb/acre/year	lb/acre/year	\perp
LDR (<1du/acre) Lo	3806.60	11.60	3.87400478	0.52	
MDR (1-4 du/acre) Lo	4560.75	10.40	4.907006608	0.65	
Muni/Insti- Extensive	852.80	21.10	3.392379876	0.41	
Rural	641.60	4.90	4.6	0.70	
Roadway	1837.90	10.10	17.74976047	2.32	
Commercial- Not	809.00		12.84036983	1.28	
Industrial-Not	691.00		9.848717054	1.24	
			TN	TP	
Land Use		Acres Created	lb/acre/year	lb/acre/year	
Forest	N/A		2.5	0.2	
Rural	N/A		4.6	0.7	
Forest	N/A		2.5	0.2	
Forest	N/A		2.5	0.2	
Forest	N/A		2.5	0.2	
Forest	N/A	58.10	2.5	0.2	

Other Restoration Practices

Table B.20. Nutrient and Sediment Removal Rates for Non-Retrofit Practices							
Practice	TN Removal	TP Removal	TSS Removal	Reporting Units			
Riparian Forest Planting	25%	50%	50%	Acres			
Upland Planting (on Turf)	А	А	А	Acres			
Septic Denitrification	55	0	0	Systems			
Septic Pumping	5	0	0	Systems			
Septic connections/hookups	55	0	0	Systems			
Emergent marsh restoration	42	55	75	Acres			
Palustrine Forest wetland restoration	43	58	75	Acres			
Stream restoration	0.20 lbs	0.068 lbs	310 lbs	Linear Ft.			
Riparian forest buffers (ag)	60	70	75	Acre treated			
Stream fencing and off-stream watering	60	60	75	Acres treated			
Residential Nutrient Management	В	В	В	Acres			
Hotspot Management	С	С	С	Acres			
Enhanced Street Sweeping51520Acres							
Note A: Shift from turf to forest cover in WTM and change EMC to forest (from turf) Note B: Shift from hi input EMC to low input turf EMC within WTM Note C: Shift from hotspot EMC to not hotspot EMC within WTM							

Anacostia Nutrient TMDL: removal per Strategy

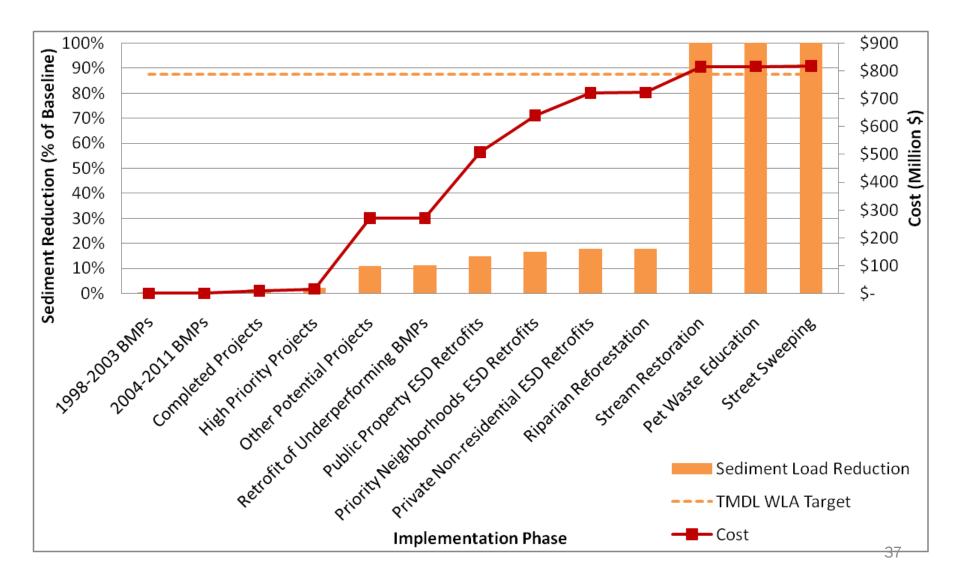


Anacostia Nutrient TMDL: removal per unit cost

Most reduction per unit cost

Rank	Restoration Strategy	TN reduction	Incremental Cost	Unit Cost
Ralik		lbs/yr	Million \$	lbs/Million \$
1	Pet Waste Education	15,169	0.88	17,193
2	Retrofit of Underperforming BMPs	1,769	1.20	1,475
3	Stream Restoration	72,423	93.04	778
4	Completed Projects	6,643	9.48	701
5	High Priority Projects	3,260	6.35	513
6	Low Priority and Other Potential Projects	43,276	254.30	170
7	Habitat Restoration	224	1.41	158
8	Public Property ESD Retrofits	18,270	236.55	77
9	Priority Neighborhoods ESD Retrofits	9,271	132.78	70
10	Private Non-residential ESD Retrofits	5,594	80.18	70
11	Street Sweeping	-	1.24	-

Anacostia Sediment TMDL: removal per Strategy



Anacostia Sediment TMDL: removal per unit cost

Most reduction per unit cost

Rank	Restoration Strategy	Sediment reduction	Incremental Cost	Unit Cost	
		tons/yr	Million \$	tons/Million \$	
1	Street Sweeping	800	1.24	645	
2	Stream Restoration	25,057	93.04	269	
3	Retrofit of Underperforming BMPs	25	1.20	21	
4	Completed Projects	97	9.48	10	
5	High Priority Projects	47	6.35	7	
6	Low Priority and Other Potential Projects	660	254.30	3	
7	Public Property ESD Retrofits	272	236.55	1	
8	Priority Neighborhoods ESD Retrofits	139	132.78	1	
9	Private Non-residential ESD Retrofits	84	80.18	1	
10	Habitat Restoration	2	1.41	1	
11	Pet Waste Education	-	0.88	-	

Countywide Strategy: Implementation and Pollutant Reductions

Countywide Watersheds

Summary of Implementation Plan schedule with expected MS4 permit area WLA compliance endpoints

						Permit/	Permit/
	2015	2017	2020	2025	2030	TMDL Targets	TMDL Targets
						2017	2020
Impervious Area Treated (acres)	4,302	6,014	7,722	10,518	11,154	6,008	7,723
% of Impervious Area Treated by ESD	18%	34%	47%	60%	63%		
Impervious Area Treatment Cost (Million \$)	305	622	987	1,687	1,884		
% of Cost for ESD	53%	66%	70%	80%	80%		
Nitrogen (% Reduction)	18%	25%	36%	46%	51%	9%	20%
Phosphorus (% Reduction)	17%	23%	34%	44%	46%	12%	34%
Sediment (% Reduction)	23%	34%	54%	60%	62%	20%	37%
Bacteria (% Reduction)	11%	15%	20%	28%	30%		
Trash (% Reduction)	18%	26%	33%	41%	42%		

Assumptions:

1. Does not inclde repeated Outreach and Education costs beyond FY2015

2. Does not include an inflatoin multiplier

NOTE: Subsequent to Strategy publication in February 2011, Maryland revised timelines for Bay TMDL targets to meet 60% implementation by 2017 and 100% implementation by 2025

What did WTM not include?

- Secondary Sources
 - Channel Erosion
 - SSOs, CSOs, Septic (not applicable, WSSC)
 - Livestock (not applicable, NRCS)
 - Marinas (not applicable)
 - Road Sanding
 - Point Sources (not applicable)

Challenges and Lessons Learned

- Sharpen your accounting pencils
- Sequential analysis is useful
- Target pollutants may require external analysis
- Non-structural strategies rely on limited research findings

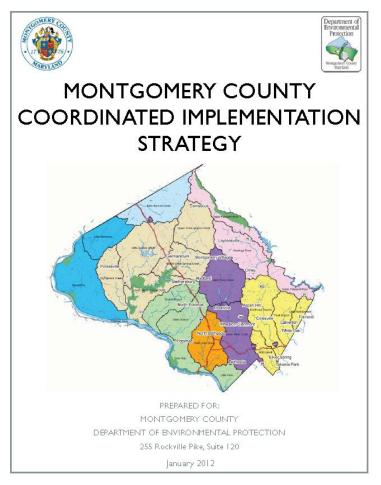
Challenges and Lessons Learned (MAST-related)

- MS4 permit area (acres)
- Land cover (impervious vs pervious)
- Pollutant Loadings and Total Loads
- BMP assumptions
 - Acres with some control
 - Type
 - Reduction Efficiency

Questions?

Ted Brown Biohabitats, Inc. <u>tbrown@biohabitats.com</u>

Meo Curtis Montgomery County, MD Waterhshed Management Division <u>meo.curtis@montgomerycountymd.gov</u>



Acknowledgements

Key County Co-collaborators: Steve Shofar, Craig Carson, and Dan Harper

Project team members: Tom Schueler, Horsley Witten Group, Versar, Resolve, and Carrie Capuco 43