

APPLICANT PROFILE



GOVERNMENT
OF THE DISTRICT
OF COLUMBIA

APPLICANT PROFILE

**FY 2005 Homeland Security Grant Program:
Urban Areas Security Initiative**

PROJECT TITLE:	WMATA Communications Upgrade – Alexandria, Virginia		
EMERGENCY SUPPORT FUNCTION:	R-ESF 4 & R-ESF 13 (RESF #4E)		
PROJECT PERIOD:	January 1, 2005 to April 30, 2006		
PROJECT SYNOPSIS:	<p>This \$326,885 project implements an interface between the City of Alexandria trunked radio system and the WMATA Public Safety System in the below grade portions of the Metrorail system within Alexandria. This functionality provides tremendous advances in terms of communication capacity, communication reliability, and user safety.</p>		
IMPLEMENTING JURISDICTION:	City of Alexandria, Virginia		
AGENCY:	City of Alexandria		
ADDRESS:	2003 Mill Road		
	Alexandria, VA 22314		
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Signature of Authorized Official		Date	

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Proposal Summary

The Washington Metropolitan Area Transit Authority's (WMATA) Metrorail system represents one of the most critical pieces of transportation infrastructure in the National Capital Region. Metrorail is the second largest rail transit system in the United States carrying hundreds of thousands of passengers each day; the number of passengers in the system and the extremely complex environment of the below grade portions of the Metrorail system present major response challenges for first responders.

Communication for first responders operating on 800 MHz radio systems in the below grade portions of the Metrorail system is provided by the Public Safety System (PSS), which is a complex distributed antenna system consisting of bi-directional amplifiers (BDAs), alarm modules and Radiax™ coaxial cable installed throughout the below grade portions of the system. Currently in Alexandria communication is accomplished by using conventional radio channels instead of the trunked radio system that is used by public safety users for all other responses. This approach to communication severely limits system capacity, forces users to use unique communication protocols for below grade Metrorail responses, and does not support any of the advanced signaling features available on the trunked radio system, such as emergency notification by users and push-to-talk identifiers which identify the user when the radio transmits. All of these issues further complicate the response of first responders to below grade Metrorail incidents which present some of the most significant operational challenges of any incident type.

This project provides for an interface between the Alexandria trunked radio system and the WMATA PSS. This interface enables users to continue to access the trunked radio system when operating in below grade portions of the Metrorail system. As a result users will be able to access the full capacity of the trunked radio system and utilize all the advanced signaling features that they trunked radio system supports.

Implementation of this project supports Goal Four of the Goals and Objectives of the 2003 Homeland Security Strategy and the NCR; Capitalizing on the regional nature of the grant, acquire, allocate, standardize and manage equipment and systems to enhance preparedness, response and recovery efforts of responders in the NCR. Ensure that the public safety community is properly equipped to perform during incidents resulting from terrorism or use of weapons of mass destruction (WMD). It will greatly enhance the safe and efficient response of first responders to below grade incidents in the Metrorail system in Alexandria and therefore maximize the safety of the thousands of riders that utilize the system each day.

Project Goals and Objectives

1. **Goal** - Provide an interface to Alexandria's trunked radio system
 - 1.1. Objective 1 – Provide a system design
 - 1.1.1. Implementation Step 1 – Engineer the interfaces for the Braddock Road and King Street tunnels
 - 1.2. Objective 2 – Provide connectivity support the Braddock Road tunnel
 - 1.2.1. Implementation Step 1 – Provide a head-end amplifier to support the Braddock Road PSS segment
 - 1.2.2. Implementation Step 2 – Provide an infrastructure monitoring system to monitor the state of the Braddock Road head-end amplifier
 - 1.3. Objective 3 – Provide connectivity to support the King Street tunnel
 - 1.3.1. Implementation Step 1 – Provide a head-end amplifier to support the King Street PSS segment
 - 1.3.2. Implementation Step 2 – Provide an infrastructure monitoring system to monitor the state of the King Street head-end amplifier
 - 1.4. Objective 4 – Provide appropriate project management and oversight
 - 1.4.1. Implementation Step 1 – Identify and assign appropriate resources to manage the project

Project Description

This project directly supports the National Initiative of Achieving Tactical Interoperable Communications. In addition this project enhances the protection of critical transportation infrastructure. Responses to the below grade portions of the Metrorail system represent some of the most complex responses facing first responders in the NCR. The Metrorail system has limited points of access and egress, a confined operating environment, major life safety hazards, and a single train may be carrying up to 1600 passengers. Even relatively minor events that occur within the Metrorail system require a significant commitment of resources and a high degree of coordination to be successfully mitigated. Major Metrorail emergencies require dozens of units to respond and generally result in the commitment of resources on a regional level.

The ability to efficiently communicate with the large numbers of responders that are required to mitigate emergencies of this type is the key to success. Absent effective communication capability command and control is ineffective at best and non-existent in the worst case. Providing an interface between the Alexandria trunked radio system users and below ground level communications provides tremendous operational advantages to first responders.

This project will also provide interfaces between the Braddock Road and King Street tunnels and the WMATA PSS. Head-end amplifiers, which relay the signal from the Alexandria trunked radio system and pass it over to the PSS, will be installed to support both tunnels. The amplifiers will be of appropriate capacity to support all the trunked radio channels used by the Alexandria radio system.

This project also meets Objective 4.1 – Develop a regional equipment program that augments NCR jurisdiction equipment programs so that area responders have necessary equipment to protect the region and themselves as stated in the Goals and Objectives of the 2003 Homeland Security Strategy and the NCR, by insuring the availability of the radio interface to users, the head-end amplifiers will be connected to an infrastructure monitoring system which will provide real-time system reporting to a central control point. The monitoring system will permit the rapid identification of system anomalies and efficient response to repair them. In the event that an outage exists when an emergency response is required the monitoring system will facilitate notifying users in advance of entering the below grade right-of-way so that alternative communications plans can be implemented.

Finally, this project supports the following Commitments to Action which will assist the region in meeting its strategic objectives:

- a. Decision Making and Coordination: This project will increase the regions ability to respond to emergency situations that occur in our Metrorail system. Under the current system, communication and coordination would be difficult and fragmented with a great risk to our emergency responders who may be unable to seek uninterrupted assistance for their personal safety and the safety of those who travel in the system. This project will allow for emergency resources to be delivered quickly and more efficiently, incident commanders will be able to place and track resources more effectively and make

decisions that will benefit the safety of everyone who may be below grade during an incident.

- b. Emergency Protective Measures: At completion of the WMATA Communications Upgrade, the regions Metrorail transportation system will be built on a common infrastructure which will increase the ability for all emergency responder regional assets to communicate more efficiently.
- c. Infrastructure Protection: The Fire community is working closely with Washington Metropolitan Area Transit Authority and both have identified that upgrading the communication infrastructure is an important priority to increase communication during an emergency incident that may occur in the Metrorail system.

Organization, Experience & Qualifications

The City of Alexandria Fire and Rescue Service is a combination service with over 250 career employees from 8 fire and rescue stations. The Alexandria Fire Department (AFD) is responsible for delivering fire and rescue service to one of the most populated jurisdictions in the State of Virginia with a population approaching 135,000 people located within 15 square miles.

AFD has responded to numerous regional disasters providing Fire and EMS support services. A key component of the City responsiveness is its geographical location. The City's communications system is centrally located between, Washington D.C., Prince George's County Maryland and Northern Virginia, bordering the Potomac River. To support this unique location the City was the first to implement the Metropolitan Interoperability Radio System (MIRS). This communication system permits the interoperability of disparate communication systems with up to 20 different first responders within the National Capital Region (NCR). The City of Alexandria has a highly skilled group of communication personnel having a high level of technical competence and a great deal of experience operating within the Incident Command System on very large incidents and special events.

AFD personnel have both the technical and management skills required to successfully develop and integrate complex communication plans on major incidents. Their skills enable them to support the jurisdiction experiencing a major emergency with whatever communication services may be needed. They are capable of developing and implementing complex communications plans or simply supporting surrounding jurisdictions.

Staffing Plan

The implementation of this project will use contractors. Due to the engineering staffing required and the technical design, specific to transit tunnels, the city will hire a contractor to perform the program management, engineering, design and installation of the system for each tunnel.

Project Budget and Project Narrative

A. Personnel - List each position by title and name of employee, if available. Show the annual salary rate and the percentage of time to be devoted to the project. Compensation paid for employees engaged in grant activities must be consistent with that paid for similar work within the applicant organization.

Name/Position	Computation	Cost
Total \$		-

B. Fringe Benefits - Fringe benefits should be based on actual known costs or an established formula. Fringe benefits are for the personnel listed in budget category (A) and only for the percentage of time devoted to the project. Fringe benefits on overtime hours are limited to FICA, Workman’s Compensation, and Unemployment Compensation.

Name/Position	Computation	Cost
Total \$		-

C. Travel - Itemize travel expenses of project personnel by purpose (e.g., staff to training, field interviews, advisory group meeting, etc.). Show the basis of computation (e.g., six people to 3-day training at \$X airfare, \$X lodging, \$X subsistence). In training projects, travel and meals for trainees should be listed separately. Show the number of trainees and unit costs involved. Identify the location of travel, if known. Indicate source of Travel Policies applied, Applicant or Federal Travel Regulations.

Purpose of Travel	Location	Item	Computation	Cost
NONE				
Total \$				-

D. Equipment - List non-expendable items that are to be purchased. Non-expendable equipment is tangible property having a useful life of more than two years. (Note: Organization’s own capitalization policy and threshold amount for classification of equipment may be used). Expendable items should be included either in the “Supplies” category or in the “Other” category. Applicants should analyze the cost benefits of purchasing versus leasing equipment, especially high cost items and those subject to rapid technical advances. Rented or leased equipment costs should be listed in the “Contractual” category. Explain how the equipment is necessary for the success of the project. Attach a narrative describing the procurement method to be used.

Item	Computation	Cost
Total \$		-

E. Supplies - List items by type (office supplies, postage, training materials, copying paper, and other expendable items such as books, hand held tape recorders) and show the basis for computation. (Note: Organization’s own capitalization policy and threshold amount for classification of supplies may be used). Generally, supplies include any materials that are expendable or consumed during the course of the project.

Item	Computation	Cost
Total \$		-

F. Consultants/Contracts - Indicate whether applicant's formal, written Procurement Policy or the Federal Acquisition Regulations are followed.

Consultant Fees: For each consultant enter the name, if known, service to be provided, hourly or daily fee (8-hour day), and estimated time on the project. Consultant fees in excess of \$450 per day require additional justification and prior approval from ODP.

Name of Consultant	Service Provided	Computation	Cost
subtotal \$			-

Consultant Expenses: List all expenses to be paid from the grant to the individual consultant in addition to their fees (i.e., travel, meals, lodging, etc.)

Item	Location	Computation	Cost
subtotal \$			-

Contracts: Provide a description of the product or services to be procured by contract and an estimate of the cost. Applicants are encouraged to promote free and open competition in awarding contracts. A separate justification must be provided for sole source contracts in excess of \$100,000.

Item	Cost
Bi Directional Amplifiers and alarms/King Street Motorola	\$ 44,585.00
Bi Directional Amplifiers and alarms/Braddock Road Motorola	\$ 200,558.00
Project Management for both BDAs Motorola	\$ 47,636.00
Engineering Services for BDA Motorola	\$ 16,389.00
Alarm reporting for BDAs Motorola	\$ 17,717.00
subtotal \$ 326,885.00	

G. Other Costs - List items (e.g., rent, reproduction, telephone, janitorial or security services, and investigative or confidential funds) by major type and the basis of the computation. For example, provide the square footage and the cost per square foot for rent, and provide a monthly rental cost and how many months to rent.

Description	Computation	Cost
Total \$		-

H. Indirect Costs - Indirect costs are allowed only if the applicant has a Federally approved indirect cost rate. A copy of the rate approval, (a fully executed, negotiated agreement), must be attached. If the applicant does not have an approved rate, one can be requested by contacting the applicant's cognizant Federal agency, which will review all documentation and approve a rate for the applicant organization, or if the applicant's accounting system permits, costs may be allocated in the direct costs categories.

Description	Computation	Cost
Total \$		-

Budget Category	Amount
A. Personnel	\$ -
B. Fringe Benefits	\$ -
C. Travel	\$ -
D. Equipment	\$ -
E. Supplies	\$ -
F. Consultants/Contracts	\$ 326,885.00
G. Other	\$ -
Total Direct Costs	\$ 326,885.00
H. Indirect Costs	\$ -
TOTAL PROJECT COSTS	\$ 326,885.00

Certifications and Assurances**APPENDIX E: Certifications****GOVERNMENT OF THE DISTRICT OF COLUMBIA***OFFICE OF THE DEPUTY MAYOR FOR PUBLIC SAFETY AND JUSTICE*

Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; and Drug-Free Workplace Requirements

Applicants should refer to the regulations cited below to determine the certification to which they are required to attest. Applicants should also review the instructions for certification included in the regulations before completing this form. Signature of this form provides for compliance with certification requirements under 28 CFR Part 69, "New Restrictions on Lobbying" and 28 CFR Part 67, "Government-wide Debarment and Suspension (Non-procurement) and Government-wide Requirements for Drug-Free Workplace (Grants)." The certifications shall be treated as a material representation of fact.

1. LOBBYING

As required by Section 1352, Title 31 of the U.S. Code. and implemented at 28 CFR Part 69, for persons entering into a grant or cooperative agreement over \$100,000, as defined at 28 CFR Part 69, The applicant certifies that:

- (a) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the making of any Federal grant, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal grant or cooperative agreement;
- (b) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal grant or cooperative agreement, the undersigned shall complete and submit Standard Form - III, "Disclosure of Lobbying Activities," in accordance with its instructions;
- (c) The undersigned shall require that the language of this certification be included in the award documents for all sub awards at all tiers including sub grants, contracts under grants and cooperative agreements, and subcontracts) and that all sub-recipients shall certify and disclose accordingly.

**2. DEBARMENT, SUSPENSION, AND OTHER RESPONSIBILITY MATTERS
(DIRECT RECIPIENT)**

As required by Executive Order 12549, Debarment and Suspension, and implemented at 28 CFR Part 67, for prospective participants in primary covered transactions, as defined at 28 CFR Part 67, Section 67.510—

A. The applicant certifies that it and its principals:

- (a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, sentenced to a denial of Federal benefits by a State or Federal court, or voluntarily excluded from covered transactions by any Federal department or agency;
- (b) Have not within a three-year period preceding this application been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public Federal, State, or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
- (c.) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State, or local with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and
- (d) Have not within a three-year period preceding this application had one or more public transactions (Federal, State, or local) terminated for cause or default; and

B. Where the applicant is unable to certify to any of the statements in this certification, he or she shall attach an explanation to this application.

3. DRUG-FREE WORKPLACE (GRANTEES OTHER THAN INDIVIDUALS)

As required by the Drug Free Workplace Act of 1988, and implemented at 28 CFR Part 67, Subpart F. for grantees, as defined at 28 CFR Part 67 Sections 67.615 and 67.620—

A. The applicant certifies that it will or will continue to provide a drug-free workplace by:

- (a) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in The applicant's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- (b) Establishing an on-going drug-free awareness program to inform employees about—
 - (1) The dangers of drug abuse in the workplace;
 - (2) The applicant's policy of maintaining a drug-free workplace;
 - (3) Any available drug counseling, rehabilitation, and employee assistance programs;and

- (4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
 - (c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
 - (d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will—
 - (1) Abide by the terms of the statement; and
 - (2) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
 - (e) Notifying the agency, in writing, within 10 calendar days after receiving notice under subparagraph (d)(2) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title to: Office of Grants Management and Development, 717 14th St., NW, Suite 1200, Washington, DC 20005. Notice shall include the identification number(s) of each affected grant;
 - (f) Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph (d)(2), with respect to any employee who is so convicted—
 - (1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 - (2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
 - (3) Making a good faith effort to continue to maintain a drug free workplace through implementation of paragraphs (a), (1), (c), (d), and (e). and (f)
- B. The applicant may insert in the space provided below the sites for the performance of work done in connection with the specific grant:
- Place of Performance (Street address, city, county, state, zip code)
 - Braddock Road Tunnel, Alexandria, VA 22314
 - King Street Tunnel, Alexandria, VA 22314
-

As the duly authorized representative of the applications, I hereby certify that the applicant will comply with the above certifications.

1. Grantee Name and Address:
City of Alexandria, Police
2003 Mill Road
Alexandria, VA 22314

2. Application Number and/or Project Name:

Application Number: _____
Project Name: Metrorail Tunnel

3. Grantee IRS/Vendor Number: Federal I.D. # 54-6001103G

3. Typed Name and Title of Authorized Representative

Charles Samarra

Chief of Police

5. Signature

02/24/2005
6. Date

APPENDIX F: ASSURANCES**GOVERNMENT OF THE DISTRICT OF COLUMBIA*****OFFICE OF THE DEPUTY MAYOR FOR PUBLIC SAFETY AND JUSTICE***

STANDARD ASSURANCES

The applicant hereby assures and certifies compliance with all Federal statutes, regulations, policies, guidelines and requirements, including OMB Circulars No. A-21, A-110, A-122, A-128, A-87; E.O. 12372 and Uniform Administrative Requirements for Grants and Cooperative Agreements - 28 CFR, Part 66, Common Rule, that govern the application, acceptance and use of Federal funds for this federally-assisted project.

Also, the Application assures and certifies that:

1. It possesses legal authority to apply for the grant; that a resolution, motion or similar action has been duly adopted or passed as an official act of The applicant's governing body, authorizing the filing of the application, including all understandings and assurances contained therein, and directing and authorizing the person identified as the official representative of The applicant to act in connection with the application and to provide such additional information as may be required.
2. It will comply with requirements of the provisions of the Uniform Relocation Assistance and Real Property Acquisitions Act of 1970 P.L. 91-646 which provides for fair and equitable treatment of persons displaced as a result of Federal and federally-assisted programs.
3. It will comply with provisions of Federal law which limit certain political activities of employees of a State or local unit of government whose principal employment is in connection with an activity financed in whole or in part by Federal grants. (5 USC 1501, et. seq.).
4. It will comply with the minimum wage and maximum hour's provisions of the Federal Fair Labor Standards Act if applicable.
5. It will establish safeguards to prohibit employees from using their positions for a purpose that is or gives the appearance of being motivated by a desire for private gain for themselves or others, particularly those with whom they have family, business, or other ties.
6. It will give the sponsoring agency of the Comptroller General, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the grant.
7. It will comply with all requirements imposed by the Federal-sponsoring agency concerning special requirements of Law, program requirements, and other administrative requirements.
8. It will insure that the facilities under its ownership, lease or supervision which shall be utilized in the accomplishment of the project are not listed on the Environmental Protection Agency's (EPA), list of Violating Facilities and that it will notify the Federal grantor agency of the receipt of any communication from the Director of the EPA Office of Federal Activities indicating that a facility to be used in the project is under consideration for listing by the EPA.
9. It will comply with the flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973, Public Law 93-234-, 87 Stat. 975, approved December 31, 1976. Section 102(a) requires, on and after March 2, 1975, the purchase of flood insurance in communities where such insurance is available as a condition for the receipt of any Federal financial assistance for construction or acquisition purposes for use in any area that has been identified by the Secretary of the Department of Housing and Urban Development as an area having special flood hazards. The phrase "Federal Financial Assistance" includes any form of loan, grant, guaranty, insurance payment, rebate, subsidy, disaster assistance loan or grant, or any other form of direct or indirect Federal assistance.

- 10. It will assist the Federal grantor agency in its compliance with Section 106 of the National Historic Preservation Act of 1966 as amended (16 USC 470), Executive Order 11593, and the Archeological and Historical Preservation Act of 1966 (16 USC 569a-1 et. seq.) By (a) consulting with the State Historic Preservation Officer on the conduct of investigations, as necessary, to identify properties listed in or eligible for inclusion in the National Register of Historic Places that are subject to adverse effects (see 36 CFR Part 800.8) by the activity, and notifying the Federal grantor agency of the existence of any such properties, and by (b) complying with all requirements established by the Federal grantor agency to avoid or mitigate adverse effects upon such properties.
- 11. It will comply, and assure the compliance of all its sub grantees and contractors, with the applicable provisions of Title I of the Omnibus Crime Control and Safe Streets Act of 1968, as amended, the Juvenile Justice and Delinquency Prevention Act, or the Victims of Crime Act, as appropriate; the provisions of the current edition of the Office of Justice Programs Financial and Administrative Guide for Grants; and all other applicable Federal laws, orders, circulars, or regulations.
- 12. It will comply with the provisions of 28 CFR applicable to grants and cooperative agreements including Part 18. Administrative Review Procedure; Part 20, Criminal Justice Information Systems; Part 22, Confidentiality of Identifiable Research and Statistical Information; Part 23, Criminal Intelligence Systems Operating Policies; Part 30, Intergovernmental Review of Department of Justice Programs and Activities; Part 42, Nondiscrimination/Equal Employment Opportunity Policies and Procedures; Part 61, Procedures for Implementing the National Environmental Policy Act; Part 63, Flood Plain Management and Wetland Protection Procedures; and Federal laws or regulations applicable to Federal Assistance Programs.
- 13. It will comply, and all its contractors will comply, with the non-discrimination requirements of the Omnibus Crime Control and Safe Streets Act of 1968, as amended, 42 USC 3789(d), or Victims of Crime Act (as appropriate); Title VI of the Civil Rights Act of 1964, as amended; Section 504 of the Rehabilitation Act of 1973, as amended; Subtitle A, Title II of the Americans with Disabilities Act (ADA) (1990); Title IX of the Education Amendments of 1972; the Age Discrimination Act of 1975; Department of Justice Non-Discrimination Regulations, 28 CFR Part 42, Subparts C, D, E and G; and Department of Justice regulations on disability discrimination, 28 CFR Part 35 and Part 39.
- 14. In the event a Federal or State court or Federal or State administrative agency makes a finding of discrimination after a due process hearing on the grounds of race, color, religion, national origin, sex, or disability against a recipient of funds, the recipient will forward a copy of the finding to the Office for Civil Rights, Office of Justice Programs.
- 15. It will provide an Equal Employment Opportunity Program if required to maintain one, where the application is for \$500,000 or more.
- 16. It will comply with the provisions of the Coastal Barrier Resources Act (P.L 97-348), dated October 19, 1982, (16 USC 3501 et. seq.) which prohibits the expenditure of most new Federal funds within the units of the Coastal Barrier Resources System.

Charles Samarra

Chief of Police

Print Name

Print Title

Signature *Date*