Collaborative Solar Procurement at the Local Government Level



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Challenges & Opportunities

Barriers to Solar Adoption in SF

- Lack of awareness of financial benefits from going solar
- Significant upfront cost
- Lack of access to financing
- Large multi-tenant building stock with no community solar legislation



Financing & Cost Savings Options

- Cash purchase or capital loan + local GoSolarSF rebate
 - Typically best long-term ROI
- Solar PPA or lease
 - \$0 down, ~10-20 year contract at cost lower than current bill
- Group purchasing
 - Solar@Work, Solar@School
 - Employee Group Buys
- Commercial PACE
 - EE 10% reduction required
 - Available for non-profits in SF





Collaborative Procurement & Creative Financing

Solar@Work

- Pilot project to test new scalable model
- Focus on underserved small/medium commercial sector
- 20% discounted group price through competitive vendor RFP
- Standardized financing options





Solar@School

- SF public schools pay low electricity rates, receive hydro-based power
- Shifted focus to private schools in SF
 - Pay commercial utility rates
 - Non-profits
- 32% discounted group price achieved through RFP

Solar@Work Implementation

Ideal Participant Criteria

- Owner occupied
- In business at least 5 years
- 5-20K ft² roof area available
- Roof < 10 years old
- > 60% electricity offset by system

RFP issued <u>before</u> outreach campaign to secure offer for recruitment

Prospective participants wanted to see offer before joining group



Outreach Campaign

- City promotion was critical
- InterSolar press release and presentation
- Direct mail, emails, phone calls to targeted SF properties
- Neighborhood and business community presentations
- Door-to-door canvasing
- Targeted webinars
- Supporting website
 - www.solaratwork.net
- Expanded scope to include partners in neighboring AHJs



Solar@Work Timeline

Program Development End of 2010

Issue RFP May 2011 **Select Vendor;** Marketing & **Planning** Summer 2011

Recruiting & Screening July-Dec 2011 **Solar System Installations** Spring 2012





















Create **Program Documents** Winter 2011

Evaluate Vendor Offers; Negotiate **Terms & Conditions** June 2011

Launch **Outreach** Campaign July 2011

Final Contracting & Permitting Winter 2012

Program Follow-up Summer 2012



Solar@Work Outcomes

• 1.7MW potential at 70 sites

- 36 sites screened out
- 17 proposals presented
- 5 sites signed contracts for 157kW
- 9 sites under review for 800kW

• 4 vendors responded to RFQ

Winning proposal:

- 20% discounted price achieved,
 which set new market price point
- Performance guarantee included
- O&M included
- Purchase/Financing Options:
 - Direct purchase
 - PPA or Solar lease
 - Capital loan





Solar@Work Lessons Learned

- Solar projects with great economics still compete with core business priorities and operational challenges
- Long-term concerns persist in the uncertain economic climate
- Program participants typically have an existing social or sustainability focus
- Vendor sales teams for commercial sector have capacity targets that are difficult to meet with smaller systems





Solar@School Implementation

Participant recruitment <u>before</u> RFP issued

- Direct mail, emails, phone calls
- City hosted workshop for schools
- City performed site visits and drafted pre-feasibility studies to stimulate interest

Optony hired to manage RFP process

- Finalized feasibility studies
- Issued RFP tailored to schools' needs and schedules
- Evaluated proposals using standardized technical and financial metrics
- Led interviews and negotiations with vendor finalists







Solar@SchoolTimeline

Outreach to **Private Schools** end of 2010

Solar Site Assessments Completed at 12 schools Mar 2011

Solar@School **Aggregated Purchasing Program** Launched Oct 2011

RFQ Developed & Issued Nov-Dec 2011

Final Negotiation with Selected Vendor *Addition of Pre-**Paid PPA option** March 2012























Solar Finance for Schools workshop Feb 2011

Solar Monitoring **Grant Offered** *no takers

Participants identified *6 schools signed letters of intent *RFQ selection committee formed

Proposal review and vendor selection Feb 2012

Projected Install Summer 2012



Solar@School Outcomes

- Broadened awareness of solar potential and \$0 down financing options among private schools
- 400-500 kW potential at 4 schools
 - combined project valuation:\$1.5 \$2 million
- 5 vendors responded to RFQ
- Winning proposal
 - 32% installed cost improvement (\$/W) vs
 CA non-residential avg
 - Performance guarantee
 - Purchase/Financing Options:
 - Direct purchase + city solar grant + commercial PACE
 - 20-year PPA
 - Pre-paid PPA
 - added in final negotiation



Solar School Pride - Athenian School 221 kW PV install, Danville, CA



Feedback from Schools

Financial savings, while significant, were great not enough to overcome operational priorities

- Vendor did not offer pre-paid PPA option until final negotiation, after interest waned
- Schools want to hedge against future utility rate increases, but perceived 3.9% PPA escalator and 5.0% utility rate escalator as too risky

Schools want to retain RECs

 Significantly changed project economics, PPA rates (from better than utility, to same)

Roofing costs and timelines

- Extending warranty beyond 15 yrs on existing roof too costly
- Early re-roofing added to upfront capital requirements

Schools' planning horizon

- Long administrative decision making process
- Competition with existing capital plans



San Francisco Friends School – Solar@School Lead



Lessons for Scaling Group Purchases

Aggregation yields significant savings

Great opportunity for school districts with multiple properties

Engage key stakeholders & identify champion

Facilities managers, CFOs, principals, board members, teachers

Plan for longer project timeline

In line with school calendar, planning processes, and capital improvements

Show participants the numbers

- Upfront costs, cumulative savings, PPA terms (length, savings vs utility, risks)
- Identify the organizational needs/goals to determine most appropriate purchasing option

New creating financing options emerging

- Pre-paid PPAs, crowdfunding, commercial PACE and community solar
- 3rd party models allow public agencies & non-profits to take advantage of tax incentives,
 benefit from O&M and performance guarantees

Retaining green attributes (SRECs)

Important, but can change financial viability of project



Thank You!

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ABOUT OPTONY INC.

Optony develops and deploys solar best practices across the entire solar project lifecycle for government agencies, schools and commercial organizations.

Optony has been involved in over 300MW of project activity globally.

Working with clients across all phases of solar projects creates deep insight into true performance drivers which is used to reduce costs and improve performance at any stage in the process.

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