

# **TOWARD A JUST ENERGY SYSTEM**



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### **Project Team**



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# Energy Use Intensity (MJ/m²)

## **Advisory Team**



Marti Frank Efficiency for Everyone



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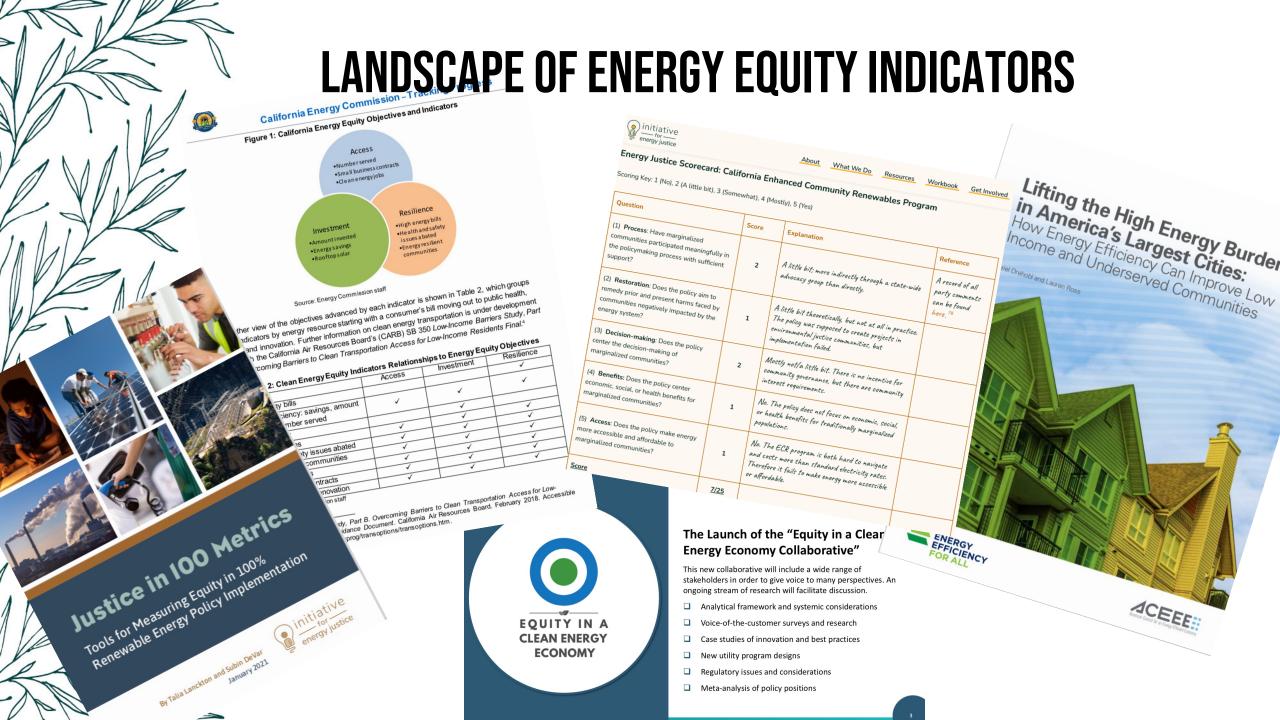
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284.61 - 475.11 475.12 - 571.36 571.37 - 653.35 653.36 - 775.60 775.61 - 1.107.47 **Detroit Boundary** 







# Low-Income Energy Affordability Data (LEAD) Tool

Data (housing only) comes from the U.S. Census Bureau's American Community Survey 2018 Public Use Microdata Samples.

### Avg. Energy Burden (% income) for Census Tracts in Alabama o

Avg. Energy Burden (% income)

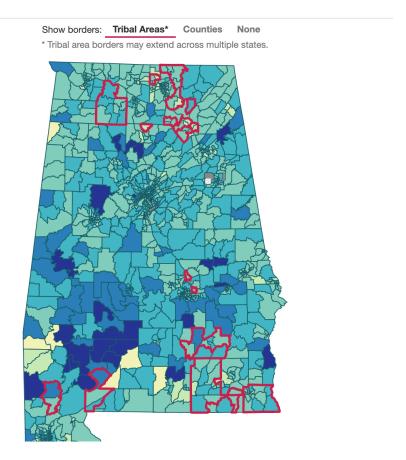
Avg. Annual Energy Cost (\$)

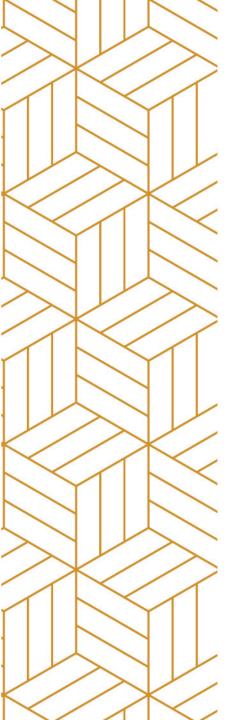
Housing Counts

< 8% 8 to 16% 16 to 24% 24 to 32% 32 to 40% > 40% No Data 1

United States > Alabama • > Census Tracts
( View Counties View Cities )

Avg. Energy Burden (% income) for Alabama: 23%





# **EQUITY MEASUREMENT APPLICATIONS**

- Utility investments energy efficiency, solar, battery storage
- Low-income assistance programs
- Decarbonization planning
- Climate resilience
- Equity mandates
  - E.g. Justice40 defining "disadvantaged communities" and clean energy "benefits"
- Infrastructure investments, affordable housing, COVID recovery, etc etc etc



# VISION:

The presence of an equity measurement framework for clean energy programs will improve outcomes for BIPOC, lower-income and frontline environmental justice communities. These communities have historically borne the brunt of environmental harms without partaking in the benefits of more efficient, less polluting, and more affordable forms of energy.



# THE FOUR PILLARS OF ENERGY JUSTICE

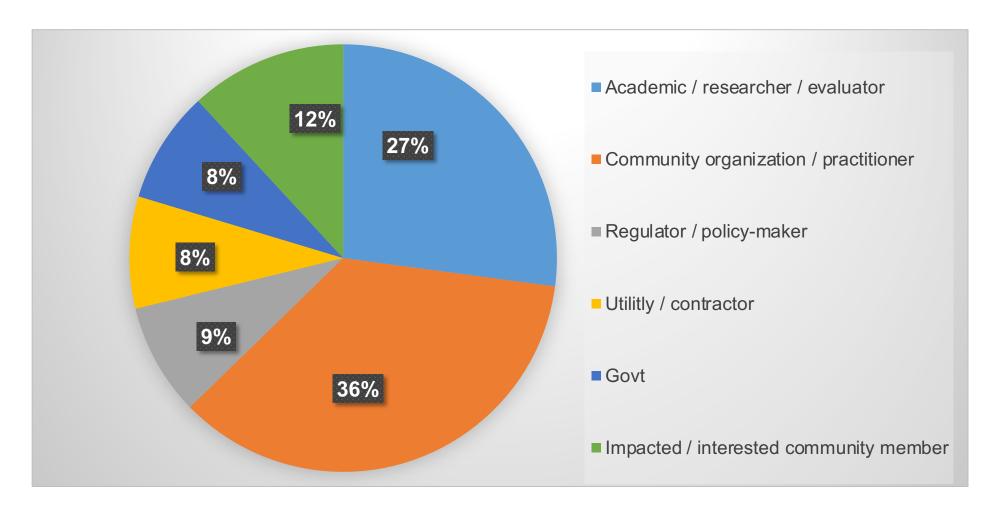
- Recognition who is vulnerable, who is privileged, and how?
- Procedural who is at the table and what voice and power do they have in influencing planning, decisionmaking, and implementation?
- Distributional who bears the brunt of the burdens?
   who benefits and how?
- Restorative how can we rectify past injustices caused by the energy system and prevent future harms?

# EEP FRAMEWORK

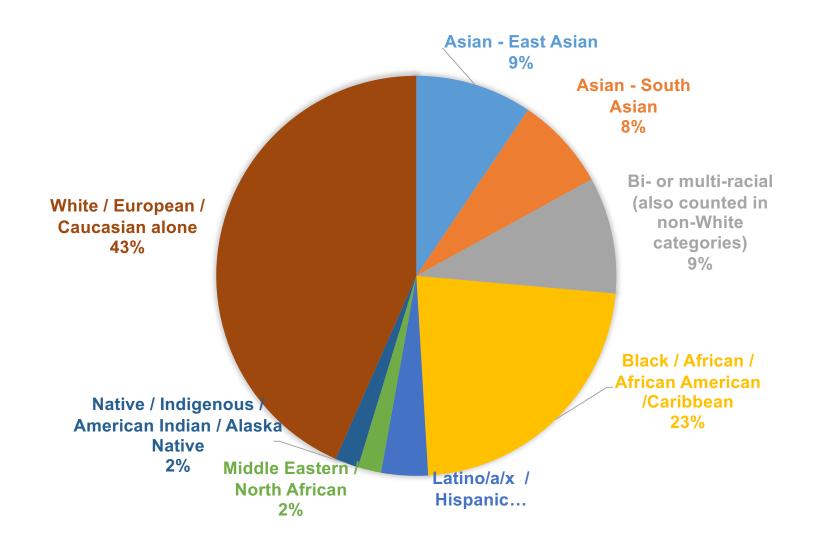
- 10 listening sessions, 400+ participants
- 50 workgroup members
- 12 sub-dimensions
- ~30 metrics

DIMENSION	INDEX	DESCRIPTION SAMPLE METRICS					
	Historical	Captures historic disinvestment, discrimination, disenfranchisement, and environmental justice burdens that continue to impact present circumstances.	- Proportionate disparities in historic program spending and savings by race, income - Historic presence of toxic facilities / superfund sites / cancer clusters - Anti-equity / anti-clean energy lobbying expenditures - Redlining and housing discrimination				
Recognition	Identity	Captures demographic, social-economic, and geographic variables that are closely correlated with energy and climate vulnerability and disproportionately high burdens and low benefits from the energy system	- Climate vulnerability score - Housing access / stress - Demographics - Pollution burden - Health measures (e.g. asthma rates) - Economic indicators (e.g. % HH below 50% AMI)				
Seco	Security	Captures data that indicate how continuously, safely, and reliably one has access to energy without interruption or compromising other basic needs or comfort.	- Power outage frequency and disparities - Shutoffs / shutoff policies - Arrearages - Energy as human right declarations				
<u> </u>	Affordability	Considers rate structures, payment plans, financial assistance, household financial benefits from clean energy programs, and disparities in energy costs among different demographic groups.	- Presence of progressive / lifeline rate structures - Maximum limits on energy burdens - Rate disparities between residential, commercial, industrial - Size of overall safety net (per capita) - % of safety net spent on longterm affordability, vs bill assistance				
dural	Procedural	To what extent are BIPOC, frontline, and low-income residents able to engage in PUC cases, decarbonization planning, and have a meaningful voice in how plan and policies are created and designed. To what extent are they the architects of their energy future?	- Presence / extent of intervenor funding and resources - PUC commissioner selection process and representation - Mandatory equity training for PUC (and utility?) staff - Data disclosure requirements - Utility performance incentives and penalties tied to equity targets				
Procedural	Access	How easy is it for people to learn about, qualify for, and enroll in programs?	- Multi-lingual ads, program materials, enrollment, and participation - Marketing representing and to BIPOC, frontline audiences - Disparities in participation rates - Financing availability and eligibility requirements - Access for renters - Auto- and co-enrollments, ease of enrollment				
utive	Household benefits	Captures immediate financial and health benefits that participating households receive	- Proportion of high impact programs received by BIPOC, LI, frontline househlds - % BIPOC households achieving >25% energy savings - Reduction in unhealthy / unsafe housing conditions among BIPOC; improved indoor air quality - Reductions in negative health conditions among BIPOC				
Distributive	Community benefits	Captures medium- and long-term community level or indirect benefits including health, wealth-building, jobs, and environment	- % of new jobs held by BIPOC, frontline, low-income - % of work for BIPOC-owned businesses; supportive policies - Wages and job quality for BIPOC, disparities - Reduction in heat islands, localized flooding - Improved outdoor air quality - Community health outcomes				
	Reparations & Accountability	How do we liberate data and ensure transparency? How do we rectify and compensate for past harms and ensure they are not perpetuated in the future? How do we ensure that all dimensions of equity are considered holistically, with no dimensions ignored?					
ative	Power to the People						
Restorat	Indigenous Sovereignty	How can a just transition promote visibility, healing, and a different relationship with energy?  How are we connecting Indigenous justice and environmental justice and elevating the landback movement?  How can clean energy & climate programs respect and honor Indigenous Sovereignty and traditional knowledge?  How can we ensure that we are not perpetuating the language and practices of colonizers and move beyond a capitalist mindset?  How do we measure/evaluate progress towards Indigenous Sovereignty in the realm of energy and climate?					
	Restoring Our Relations	How do are we protecting and restoring ecosystems holistically and not merely transferring impacts to far away sacrifice zones?  How can we shift our language and cultural practices to recognize non-human kin?  How do we recognize and uplift the right of other species and ecosystems to exist?  How can we ensure a habitable planet for future generations?					

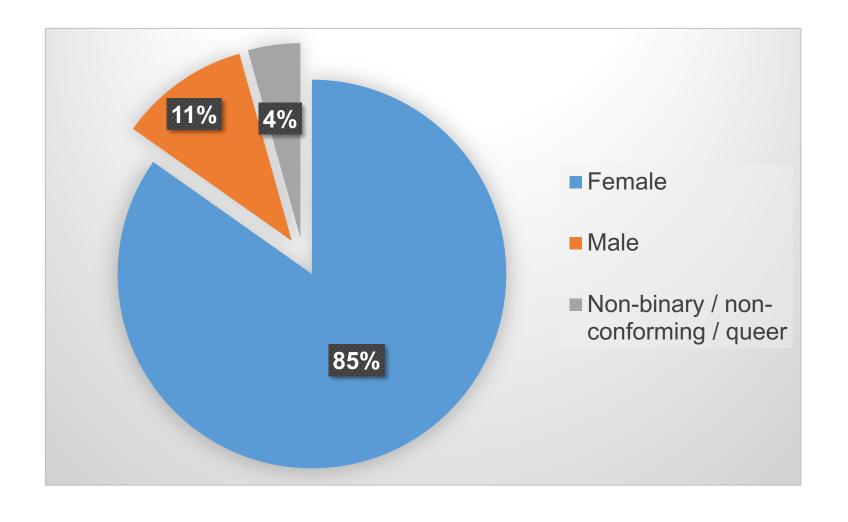
# **PROFESSIONAL IDENTITY**



# **RACIAL IDENTITY**



# **GENDER IDENTITY**





# **CHARGE TO WORKGROUPS:**

- For your dimension of equity:
  - What makes an equitable program? (e.g. guiding principles)
    - What elements can be quantified?
    - What elements should be narrative or qualitative?
    - What are best practices for achieving equity? These may be most likely to achieve equitable outcomes.



# WHAT ARE OUR OVERARCHING GOALS AND PRINCIPLES?



# What does restorative justice mean to you?

Advancing progressive taxation to pay for universal utility service Allowing communities to define and design energy that meets their needs.

Accountability mechanisms to shift power from traditional brokers to communities

Baseline of restorative. distributive and procedural justice PLUS community control and ownership of the benefits of the new energy system. The latter is not restorative in the absence of the former.

Public and/or cooperative ownership of the grid itself Bringing evervone back on to the utility system, forever

power to the people

"Energy democracy is the notion that communities should have a say and agency in shaping and participating in their energy future."

Move from survive to thrive

Providina power to people without homes

Ensuring everyone's future energy needs are met regardless of ability to pay

> supporting the sovereignty of **Indigenous** people

going deeper than "acknowledgement" of ancestral lands meaningful consultation with Tribes

Those who have

historically been

benefitted least.

benefit the most

most burdened or

Reparations and land back

Any injustice caused by the energy sector should be rectified and be part of preventive and forward-looking action.

The part that experienced harm should be rectified to its former position before the harm occurred.

Making amends for wrongdoings Acknowledgment and recognition of harms and impacts from energy system operators, active learning, and substantial investments in redistribution to address disparities

Acknowledging and redressing harm done

providing for healing from the trauma caused by racist and genocidal policies

**Repairing Past** Harm & **Transforming** Going Forward

without capitalist

Restoration of relationships to ourselves and nature

**Building justice into** the process of energy - siting, access, types of energy used, sustainability - in order to repair past harm and build an sustainable energy future

centering well-being Repairing past harms and ensuring the simultaneous presence of multiple dimensions of energy justice today.

Establishing balance and right relations Requiring financing from people who have profited off the past harms of the utility system

Investigating utility disconnections, repairing any harm from debt collection, eviction, and health impacts suffered from being disconnected from utilities

Redistribution



### EEP - Restorative Working Group - Brainstorm



<











Set background

Clear frame

















### **Guiding questions**

### Reparation/ Accountability:

How can we create an equitable energy transition/system that is transparent and where accountability and reparations are

made to account for the past and ongoing social, economic, and environmental injustices faced by BIPOC, LI & FL communities?

## Community Ownership

How can we decentralize the generation, distribution & transmission of energy and make sure to center the voices of previously excluded

BIPOC, LI & FL communities in the decision-making process and as recipients of benefits

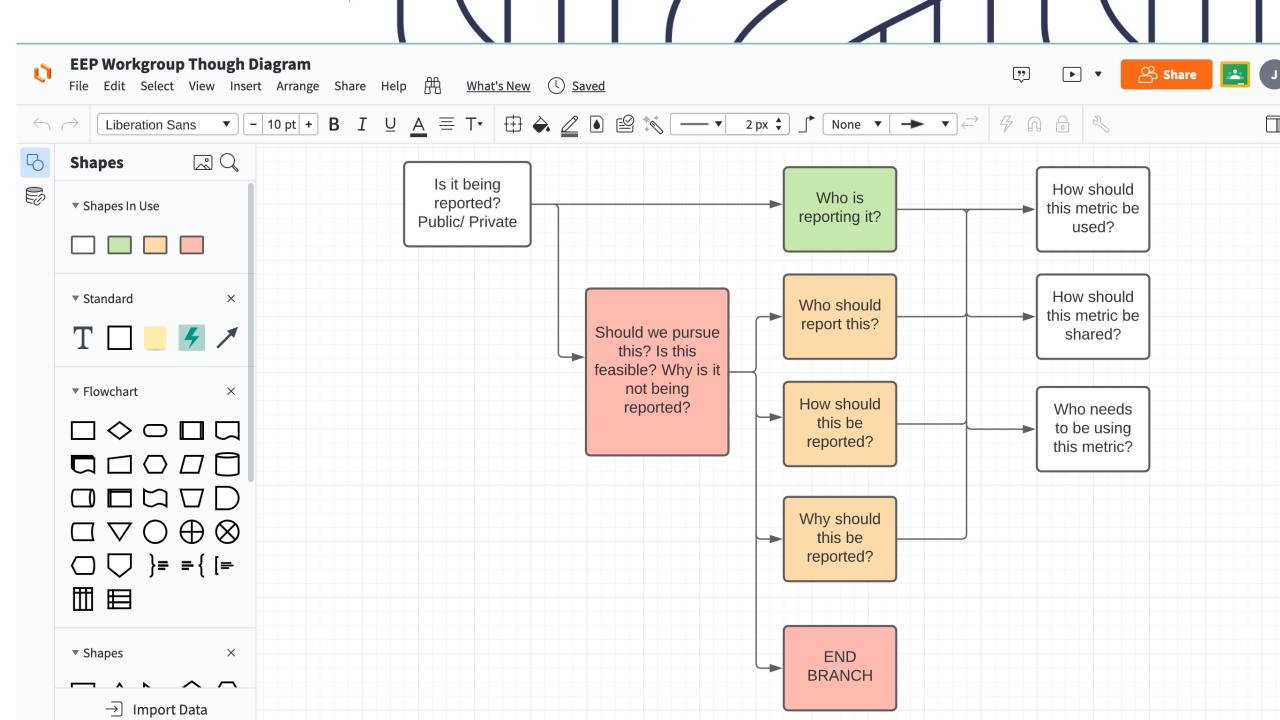
### Indigenous Allyship

How can we actively work to dismantle the structures of colonialism in the energy system and build long-lasting and true partnerships with Indigenous communities and Nations?



# WHAT ARE OUR OVERARCHING GOALS AND PRINCIPLES?

- Everyone has continuous access to energy, i.e. no shutoffs
- Everyone lives in a healthy, safe, and comfortable home
- No one spends more than 6% of their income on energy bills
- Those who are most impacted have the most powerful voice in decision-making and receive a share of benefits needed to remedy historical disparities within a decade



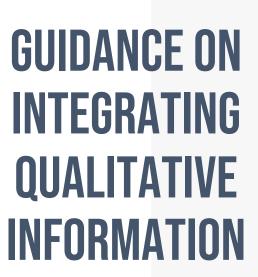


# HOW ARE WE REPRESENTING COMMUNITY NARRATIVES?

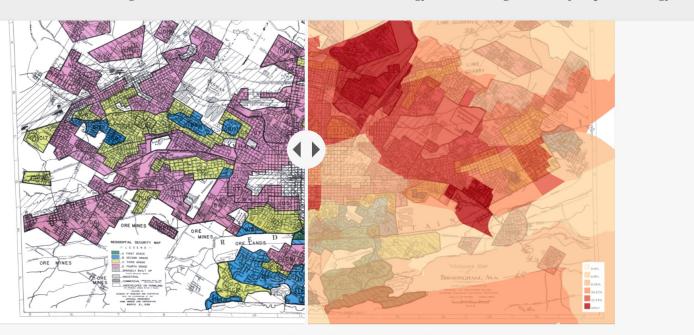


Financial Burdens

**Inefficient Housing Stock** 



Legacies of History



Effects

**Energy & Cost Savings** 

Policy Gaps

**Energy Insecuri** 

Home Owners' Loan Corporation (HOLC) Redlining Maps vs. Current Energy Burden

Birmingham, Alabama (above) and Dallas, Texas (below)

The solutions for addressing energy insecurity are complex. Accurately identifying the groups most vulnerable to energy insecurities is essential to creating meaningful and effective policy to address the cascading effects of energy insecurity. The **built environment** team at SEEA is actively researching and analyzing metrics to identify energy insecure households and how policy and programs can best support affected communities in the Southeast.

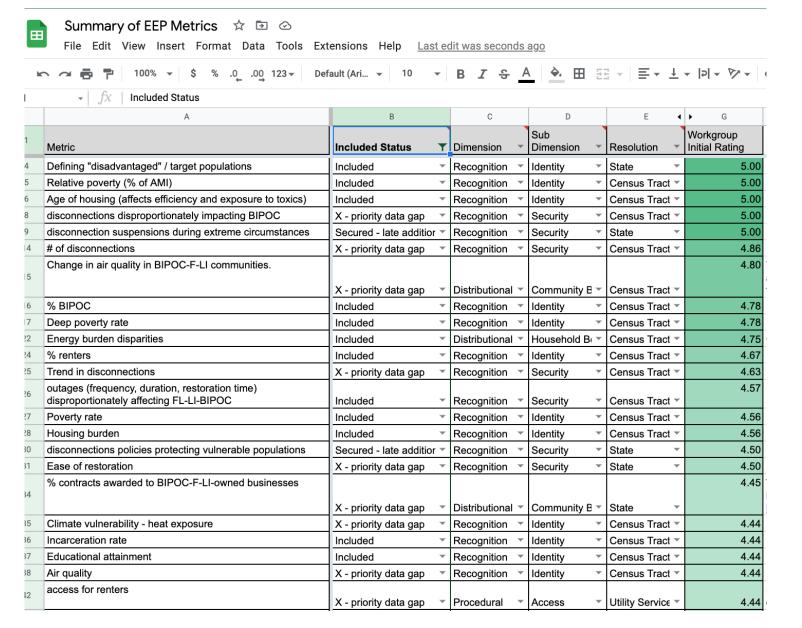
Questions? Contact built environment project managers Maggie Kelley or Will Bryan.



# 148 potential metrics assessed:

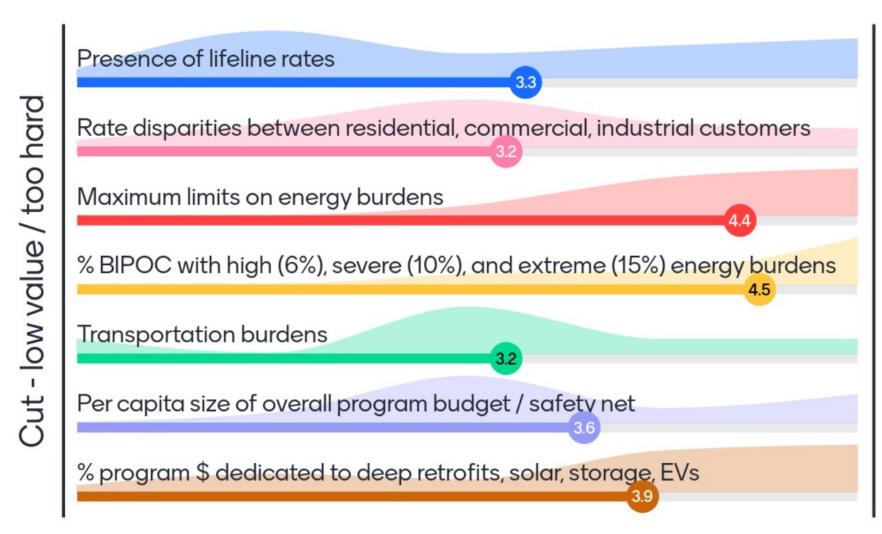
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- 29 included
- 16 priority data gaps
- 8 desired rating scales
- 27 best practices
- 68 nixed



# Absolutely needed - keep

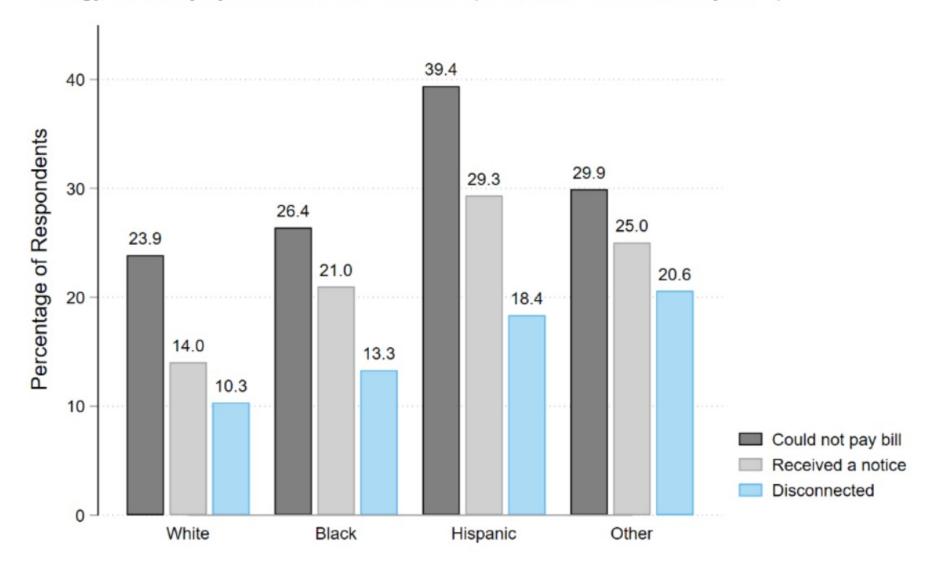
# How essential are these metrics for the energy affordability index?



# EEP POTENTIAL METRICS & BEST PRACTICES CATALOGUE

Dimension	Total # Proposed Metrics	Included	Priority Data Gap	Desire to Create Rating	Shift to Best Practice	Limited Coverage or Unreliable Data	No Potential, Not Requested, Abandoned
Recognition	55	26	10	0	9	4	6
Procedural	40	0	1	8	10	5	16
Distributional	47	3	5	0	6	8	25
Restorative	6	0	0	0	2	4	0
TOTALS	148	29	16	8	27	21	47

### Energy Insecurity by Race Last Three Months (November 2021 - January 2022)





# Rate of Disconnects Relative to Eligible Disconnects

Month	2010	2011	2012	2013	2014	2015	2016	2017	2018
January	37%	19%	15%	31%	33%	35%	52%	51%	52%
February	36%	21%	19%	37%	37%	41%	47%	51%	49%
March	18%	22%	20%	31%	37%	39%	54%	61%	56%
April	18%	22%	19%	35%	46%	45%	58%	51%	53%
May	22%	21%	20%	42%	60%	56%	60%	60%	62%
June	26%	21%	17%	39%	51%	52%	68%	65%	59%
July	27%	20%	14%	38%	45%	56%	59%	54%	41%
August	29%	25%	12%	39%	45%	39%	55%	56%	53%
September	23%	20%	14%	30%	25%	37%	52%	52%	N/A
October	23%	20%	17%	30%	37%	41%	43%	45%	N/A
November	18%	14%	19%	27%	26%	34%	42%	45%	N/A
December	12%	7%	15%	19%	22%	32%	33%	21%	N/A
Total	22%	19%	17%	32%	36%	41%	51%	50%	53%

Disconnection rates based on SCE's Data Response to ALJ Ruling, Tables II-1 and II-2







# **Related Publications**

# Electric utility disconnection policy and vulnerable populations

Utility disconnection policies vary greatly by state. These variations are often based on medical needs, time of year, temperature thresholds, and more. Even small variations can produce significant differences in protection levels.

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STATES OFFER PROTECTIONS FOR MEDICAL CONDITIONS

19

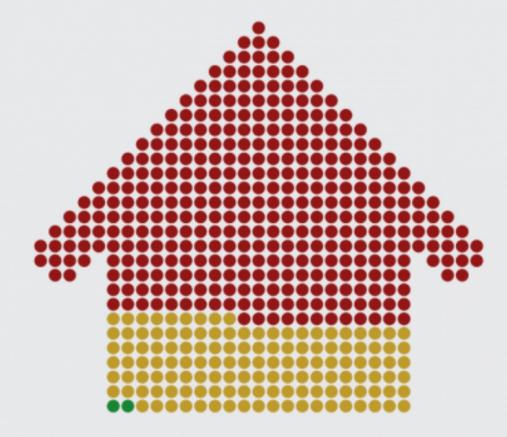
STATES HAVE TEMPERATURE-BASED DISCONNECTION PROTECTIONS

"Electric utility disconnection policy and vulnerable populations," (M. Flaherty, S. Carley, D. Konisky), *The Electricity Journal* Volume 33 10, (December 2020)

Table 1. Summary Counts of Types of State Disconnection Policies.

Type of protection	Total number	
Cold protection	42	Type of Protection    Date-based
Temperature-based	19	
Date-based	33	Panel A. Cold Weather Protections
Heat protection	14	
Temperature or heat-index based	14	A TON STORY
Date-based	0	
Protection for medical conditions	46	
Notification requirement	51	Type of Protection Heat Protecti None
Written notice	27	
Attempted phone or in-person	36	Panel B. Hot Weather Protections

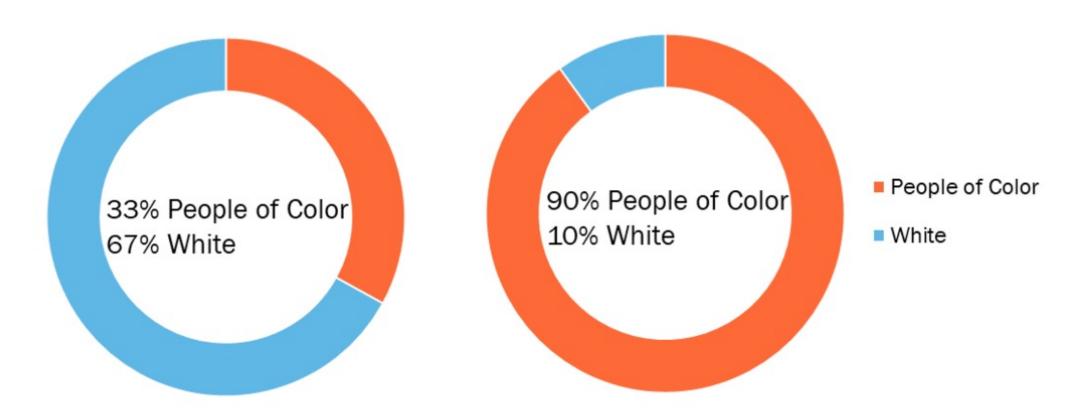
At the current rate, it would take 291 years to weatherize all eligible homes in Minnesota.



- 498,000 households were eligible for energy assistance in 2017
- 133,000 of those households received energy assistance
- 1,700 of those households received weatherization assistance

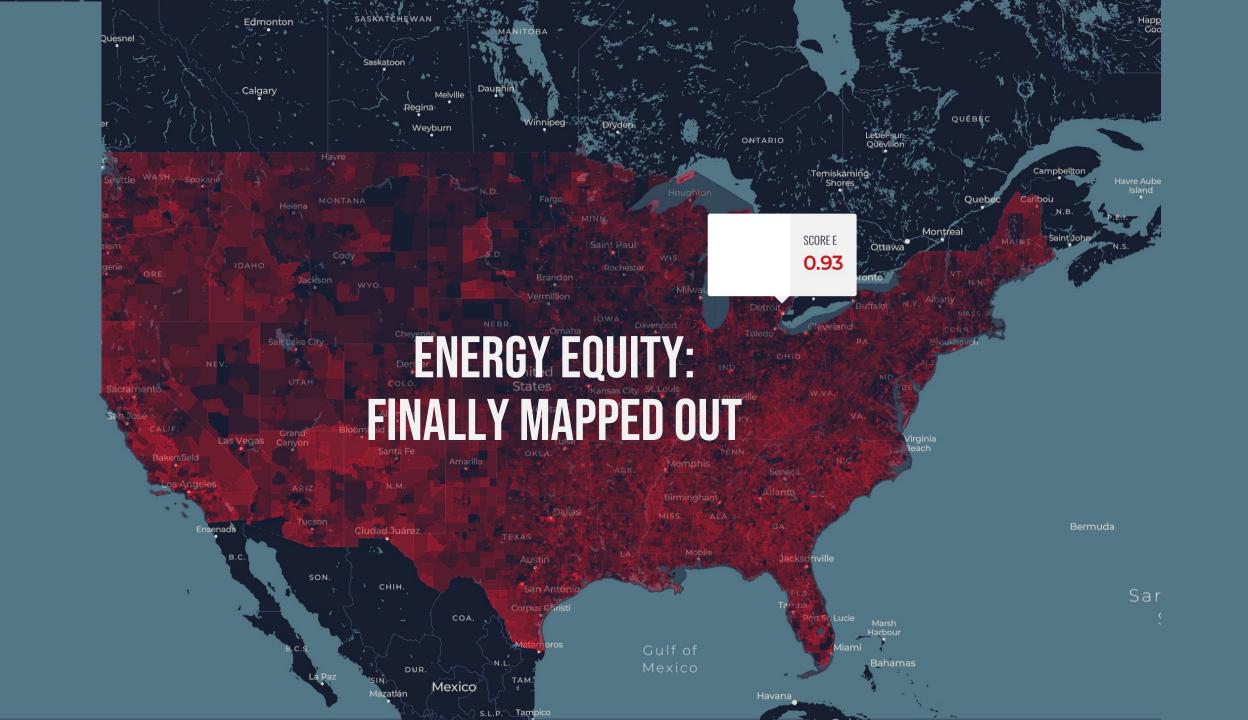
- 1 In 2017, 498,000 Minnesota households were eligible for energy assistance.
- 2 Of those, only 133,000 households received support paying their energy bills through the program.
- 3 1,700 households received weatherization assistance to make their homes more energy efficient, comfortable, and safe.
- 4 At this rate, it would take 291 years to weatherize all eligible homes in Minnesota. That's far too long, and we can do better.

### Analysis of Race/Ethnicity and CalEnviroScreen 4.0 Draft Scores



10% least impacted neighborhoods 10% most impacted neighborhoods

Figure 2. Race in the Least and Most Impacted Census Tracts by Draft CalEnviroScreen 4.0 Decile.







Tishman Environment and Design Center



### EJ Community Definitions Chart\_April2021



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→ 100% → **③** View only →

A1	▼   fX   State							
	A B C		С	D	E			
1	State	Policy	<b>Definitional Term</b>	Definition Type	Policy Type			
2	ENACTED LEGISLATION							
3	CA	CA Legislation, <u>SB</u> <u>535 (2012); AB</u> <u>1550 (</u> 2016)	Disadvantaged community	Threshold: Highest scoring census tracts for cumulative impacts scores = top 25% of census tracts	Redistributive (targets investment of cap and trade funds and enforcement)			
4	СТ	CT Dep of Energy & Env. Protection (DEEP), HB7008, EJ Law (2020)	EJ community	Threshold: Census block group with at least 30% or more of the population living below 200% FPL or distressed municipalities	Protective (file public participation plan)			
5	MA	Climate Law, Bill S.9 (2021)	EJ population	Threshold AND Community ID: AMHHI <65% of state median HH income; >40% minorities; >25% lack English proficidency; may designate geographic portion as an EJ population upon the petition of at least 10 residents	Protective			
6	MA	MA EEA Agency EJ Policy (2017)	EJ population	Threshold: AMHHI <65% of state median HH income; >25% minorities; >25% lack English proficidency	Protective, consultations, studies			
7	NJ	EJ Law S232 (2020)	Overburdened community	Threshold: >35% low-income households; >40% minority or tribal community; >40% limited English proficiency	Protective, redistributive, permitting decisions			
8	WA	The Healthy Environment for All (HEAL) Act, E2SSB 5141	Overburdened community; Highly impacted community	Threshold: Overburdened community where vulnerable populations face combined, multiple environmental harms and health impacts; Highly impacted communities designated by the department of health based on cumulative impact analyses or a community fully or partially on "Indian country"	Protective, enhanced participation, reviews, public health interventions			
9	NY	<u>Power NY Act</u> (2011)	EJ area	Threshold: >23.59% low-income or > 51.1% minority in an urban area and 33.8%* in a rural area	Protective, permitting review enhanced			
10	VA	<u>VA EJ Act, (</u> 2020)	EJ community; Fenceline community	Threshold: Any low-income community or community of color with %> than statewide average; "Fenceline community" area that contains all or part of a low-income or community of color and presents an increased health risk to its residents due to its proximity to a major source of pollution	Protective, reduce adverse impacts in decision making			

# DEFINING DISADVANTAGED COMMUNITIES IN NY

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# Environmental Burdens and Climate Change Risks: Draft Indicators (20)

### Potential Pollution Exposures

- · Vehicle traffic density
- · Diesel truck and bus traffic
- · Particulate Matter (PM2.5)
- · Benzene concentration
- Wastewater discharge

# Land use and facilities associated with historical discrimination or disinvestment

- Remediation Sites (e.g., NPL Superfund or State Superfund/Class II sites)
- · Regulated Management Plan (chemical) sites
- · Major oil storage facilities (incl. airports)
- · Power generation facilities
- · Active landfills
- · Municipal waste combustors
- · Scrap metal processors
- Industrial/manufacturing/mining land use (zoning)
- Housing vacancy rate

### Potential Climate Change Risks

- Extreme heat projections (>90° days in 2050)
- Flooding in coastal and tidally influenced areas (projected)
- · Flooding in inland areas (projected)
- · Low vegetative cover
- · Agricultural land
- Driving time to hospitals or urgent/critical care

# DEFINING DISADVANTAGED COMMUNITIES IN NY

105



# Population Characteristics and Health Vulnerabilities: Draft Indicators (25)

### Income, Education & Employment

- Pct <80% Area Median Income
- Pct <100% of Federal Poverty Line
- Pct without Bachelor's Degree
- · Unemployment rate
- Pct Single-parent households

### Race, Ethnicity & Language

- Pct Latino/a or Hispanic
- Pct Black or African American
- · Pct Asian
- Pct Native American or Indigenous
- · Limited English Proficiency
- · Historical redlining score

### Health Impacts & Sensitivities

- Asthma ED visits
- · COPD ED visits
- Heart attack (MI) hospitalization
- · Premature Deaths
- · Low Birthweight
- · Pct without Health Insurance
- · Pct with Disabilities
- · Pct Adults age 65+

### Housing, Energy, Communications

- Pct Renter-Occupied Homes
- Housing cost burden (rental costs)
- · Energy Poverty / Cost Burden
- · Manufactured homes
- · Homes built before 1960
- Pct without Internet (home or cellular)

Within this factor, both income metrics have 2x weight

Within this factor, Pct Latino/a and Pct Black have 2x weight

# DEFINING DISADVANTAGED COMMUNITIES IN NY

Region	% Designated DAC
New York City	45%
Long Island	12%
Mid-Hudson	45%
Western NY	32%
Finger Lakes	35%
Capital Region	22%
Central NY	36%
Southern Tier	18%
Mohawk Valley	19%
North Country	15%
Total	35%

About 45% of NYC are designated a Geographic DAC.

In rural regions, a smaller share of tracts are designated.

On average (and overall), 35% of tracts are designated



# Climate and Economic Justice Screening Tool BETA

# The Justice 40 Initiative



The tool will provide important information for the Justice40 Initiative. The goal of the Justice40 Initiative is to provide 40 percent of the overall benefits of certain Federal investments in seven key areas to disadvantaged communities. These seven key areas are: climate change, clean energy and energy efficiency, clean transit, affordable and sustainable housing, training and workforce development, the remediation and reduction of legacy pollution, and the development of critical clean water infrastructure.

Read more about the Justice40 Initiative in President Biden's Executive Order 14008 on Tackling the Climate Crisis at Home and Abroad.

# Traditional Justice 40 Application

29% of population received 40% of benefits



71% of the population receives 60% of benefits



### WHAT DOES DISTRIBUTIONAL JUSTICE LOOK LIKE?



2006-2014; ~18B in federal tax credits

How much was received by:

**Richest 10% ??** 

**Bottom 60% ??** 



### WHAT DOES DISTRIBUTIONAL JUSTICE LOOK LIKE?



2006-2014; ~18B in federal tax credits

How much was received by:

Richest 10% ?? \$10.8B

Bottom 60% ?? \$1.8B 36X less



### WHAT DOES DISTRIBUTIONAL JUSTICE LOOK LIKE?



Median income of households installing solar is \$113,000.

>90% of federal tax credits for electric vehicles are received by households that earn > \$200,000.

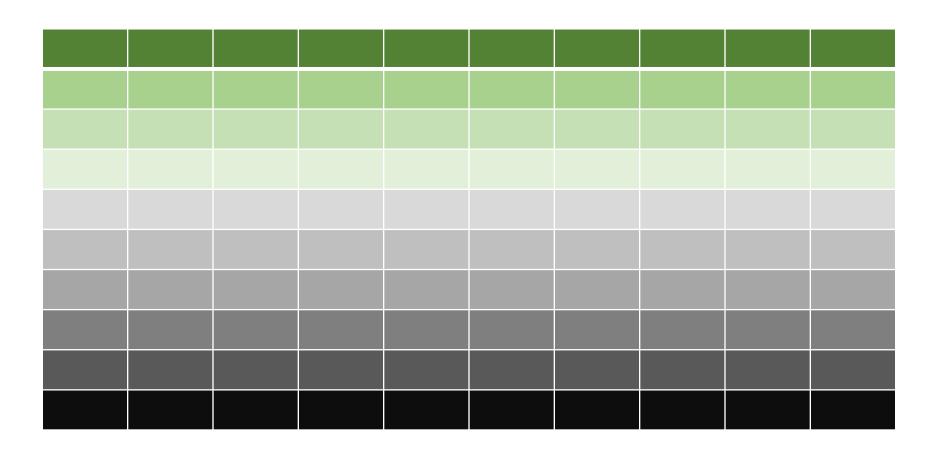
# Traditional Justice 40 Application

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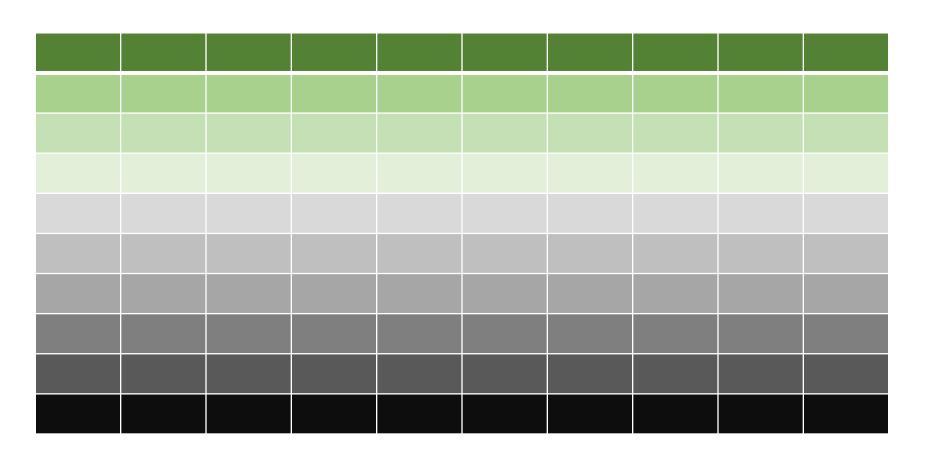
# Progressive Justice 4070 Application



25%
18%
15%
12%
10%
8%
6%
4%
2%
0%
<u> </u>

# Progressive Justice 4070 Application

- Benefits assigned by decile; from 0 to 2.5x
- Still takes 5.1 years for bottom 60% to catch richest 10% in federal tax credits
- 29.7 years to eliminate historical disparity across all deciles

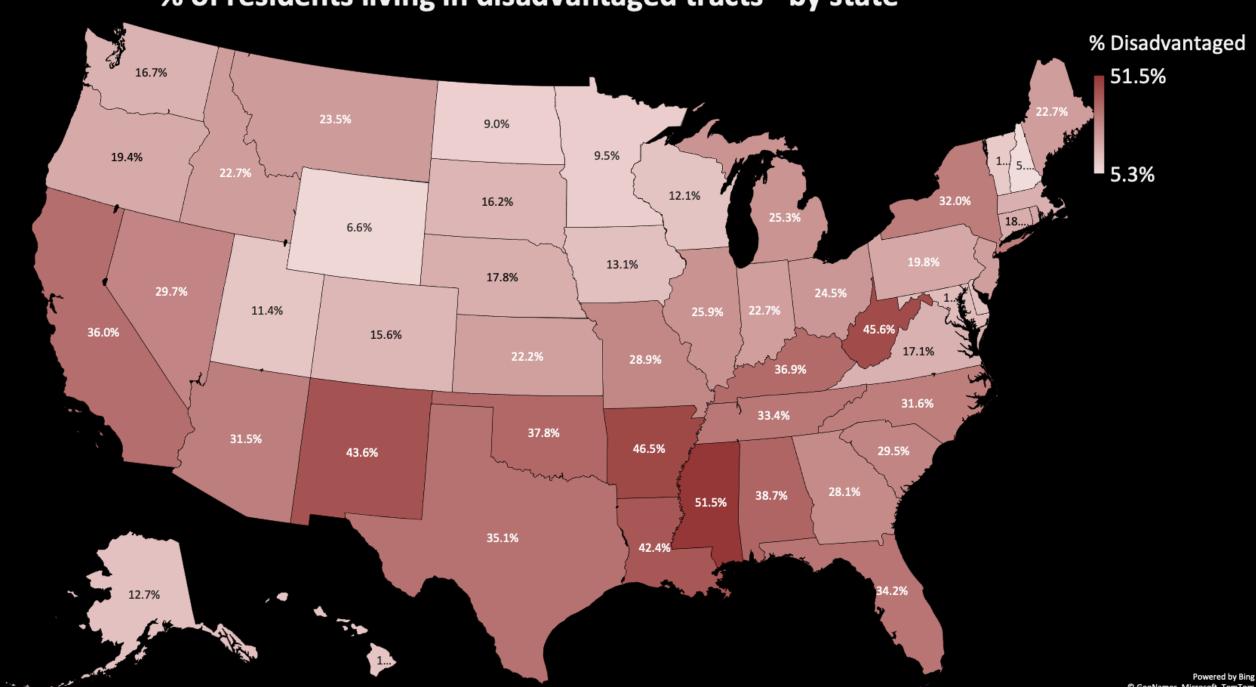


25%
18%
15%
12%
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8%
6%
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#### **EQUITABLE DISTRIBUTION OF INVESTMENTS**

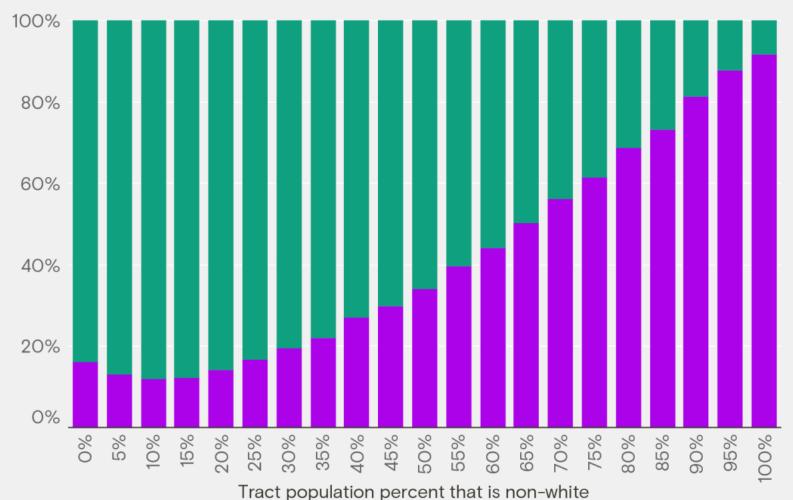
Disadvantage by decile (higher percentile = greater disadvantage)	Proportional but not equitable (30% benefits go to 30% most disadvantaged)	Emerging (50% of benefits to top 30%)	Strong (70% of benefit to top 30%)	Exemplary program - corrects for past inequities (90% of benefits to top 30%)
90-100%	10.00%	22.50%	30.00%	40.00%
80-89%	10.00%	17.50%	22.50%	30.00%
70-79%	10.00%	10.00%	17.50%	20.00%
60-69%	10.00%	9.00%	10.00%	10.00%
50-59%	10.00%	8.00%	8.00%	0.00%
40-49%	10.00%	8.00%	6.00%	0.00%
30-39%	10.00%	7.00%	4.00%	0.00%
20-29%	10.00%	7.00%	2.00%	0.00%
10-19%	10.00%	6.00%	0.00%	0.00%
0-9%	10.00%	5.00%	0.00%	0.00%
TOTALS	100.00%	100.00%	100.00%	100.00%
TOP 30%	30.00%	50.00%	70.00%	90.00%

#### % of residents living in disadvantaged tracts - by state



#### **Demographic distribution**

Percent of census tracts identified as disadvantaged and not disadvantaged by the White House screening tool



Data source: CEJST / ACS

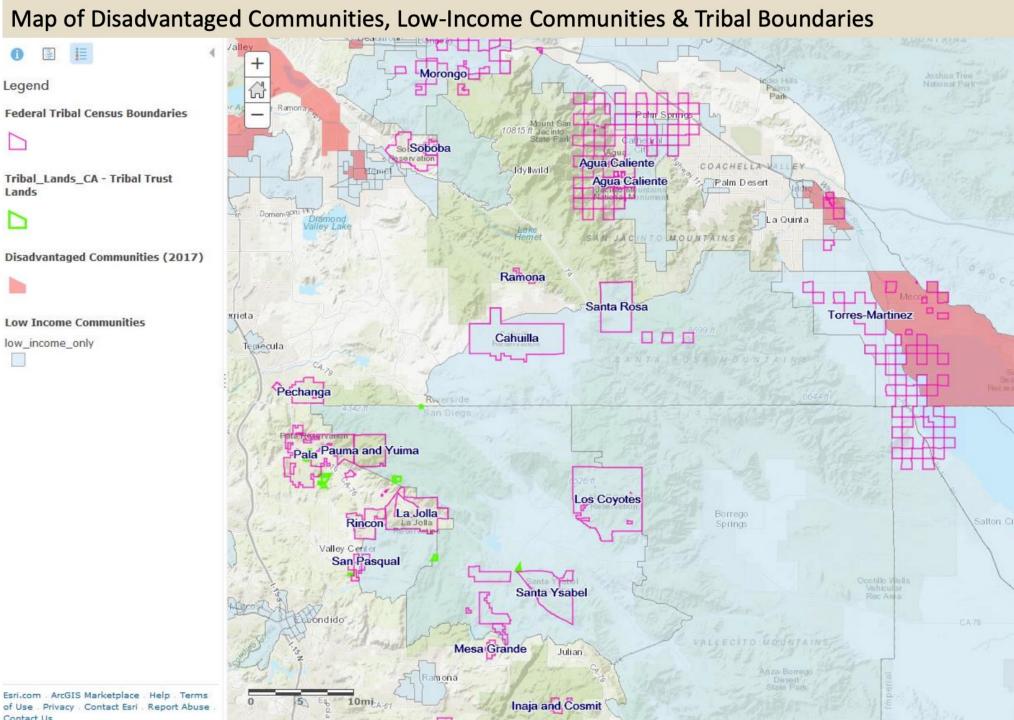
Grist

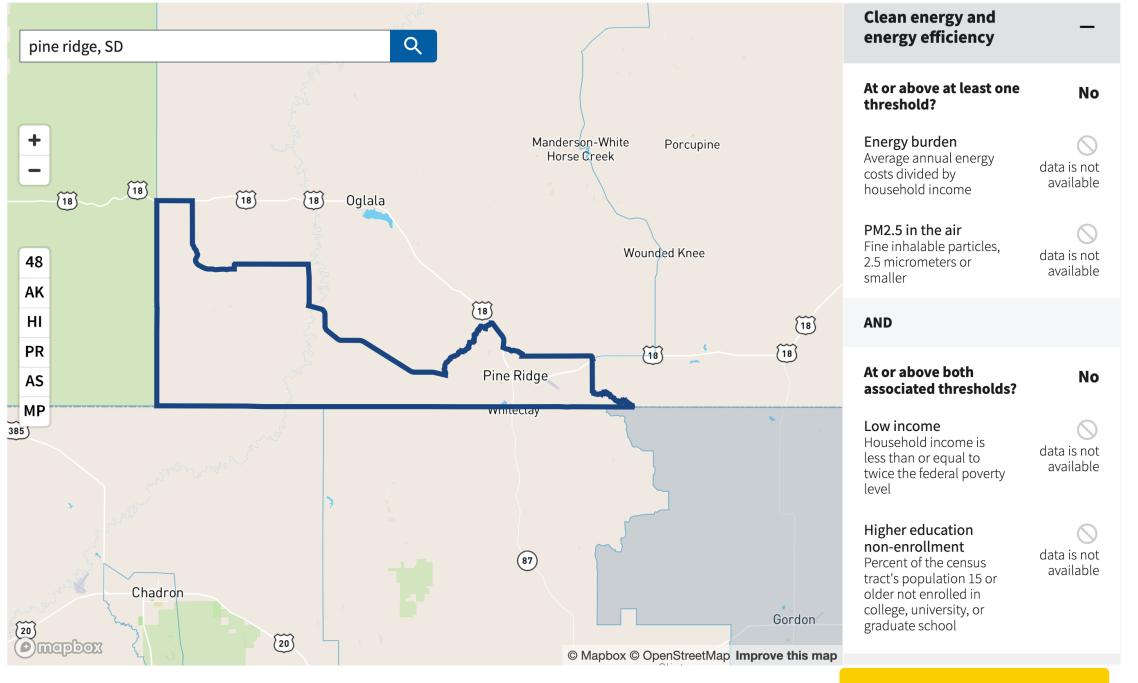
## **GAPS IN TRIBAL** DATA **RESULT IN EXCLUSION**

Legend

**Low Income Communities** 

low\_income\_only

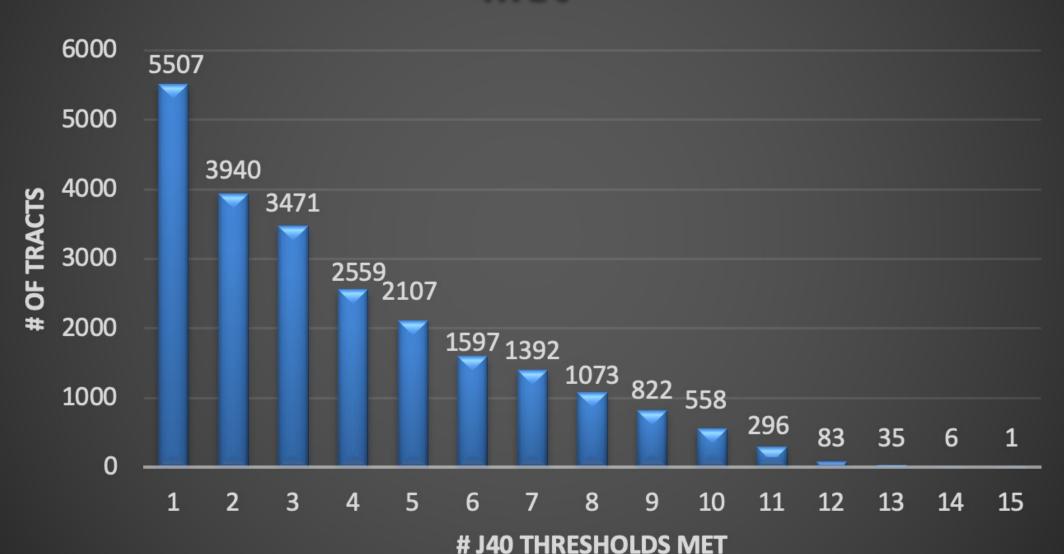




<u>Download the current list</u> of communities and datasets used (ZIP file will contain one .xlsx and one .csv, with a size of 52MB unzipped). Last updated: 04/06/22.

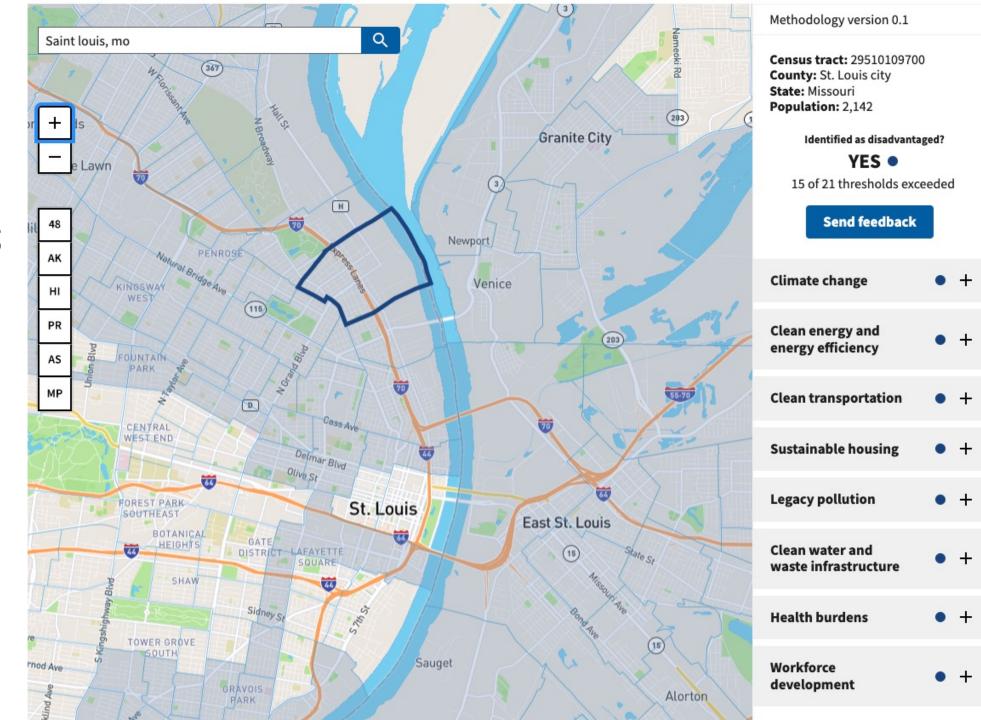
Help improve the site & data ☑

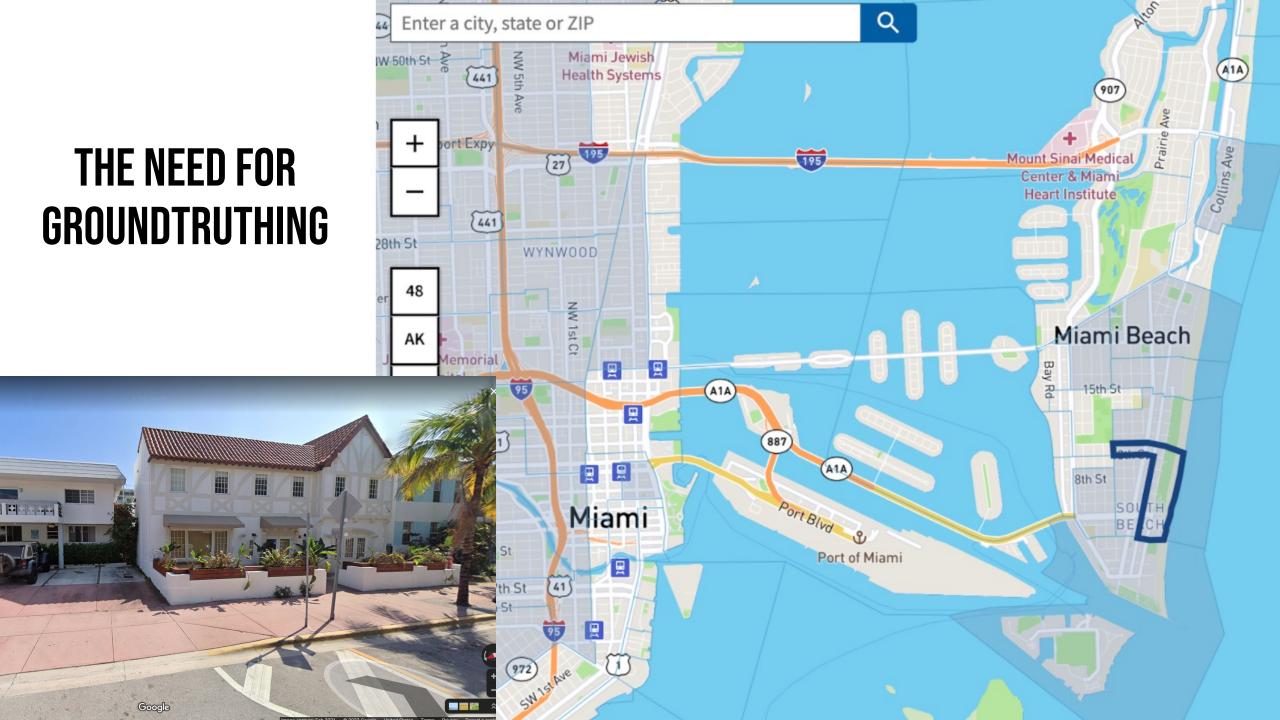
## Census tracts by # of J40 thresholds met



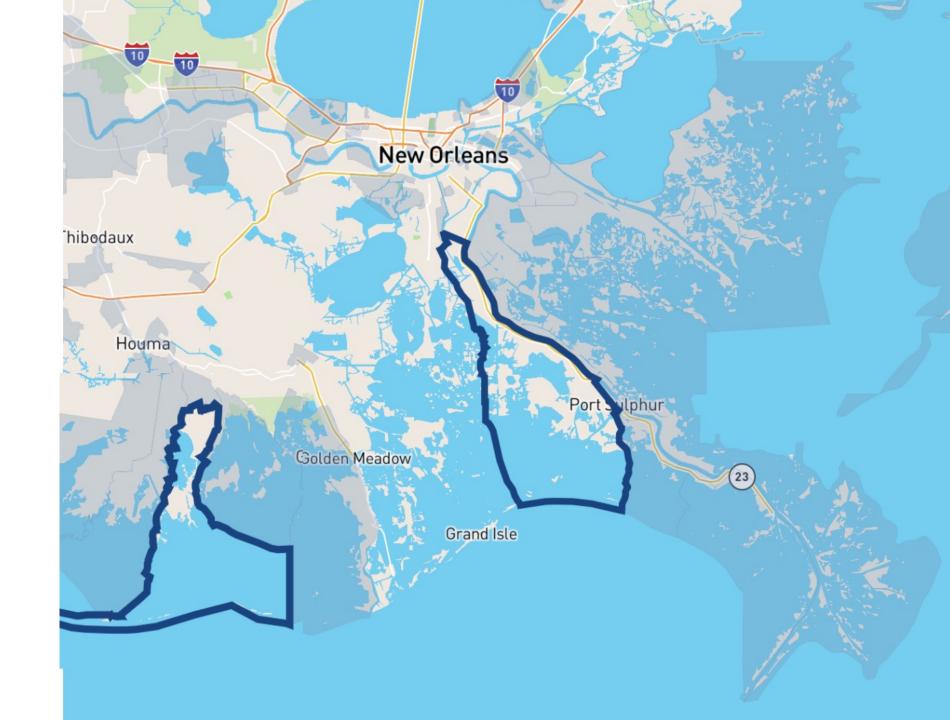
Maximum# thresholds = 15

Census Tract 29510109700, St. Louis, MO





### THE DANGER OF BINARY THRESHOLDS

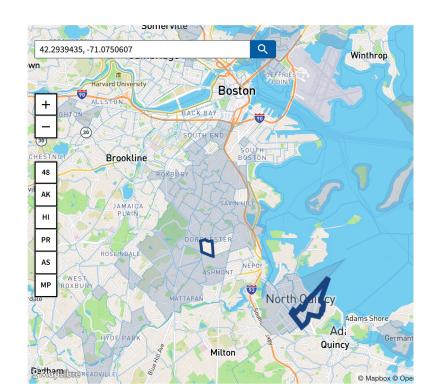


#### DORCESTER | NORTH QUINCY

# HOW WELL CAN WE DISTINGUISH BETWEEN TRACTS?

Dorcester = 65% Black, 22% Latinx, 5% white = NOT disadvantaged

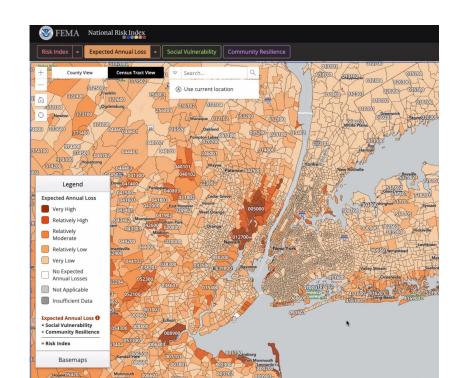
North Quincy = 41% Asian, 50% white = IS disadvantaged

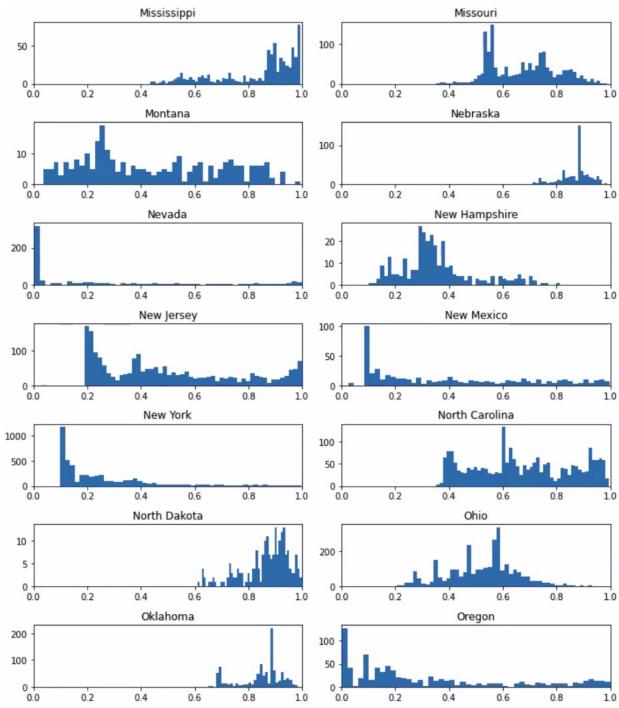


	25025092300	25021417601
Indicator	Percentile	Percentile
Low-income	59	48
Higher ed enrollment	5	16
Expected agricultural loss rate	0	0
Expected building loss rate	12	42
Expected population loss rate	10	75
Energy burden	86	59
PM 2.5 exposure	13	11
Diesel particulate matter	75	67
Traffic proximity	41	74
Housing burden	91	76
Lead paint	88	85
Hazardous waste facilities	84	81
Superfund sites	49	56
Proximity to RMP sites	40	36
Wastewater discharge	2	53
Asthma	97	52
Diabetes	75	34
Heart disease	37	41
Life expectancy	19	60
Linguisitic isolation	87	94
Unemployment	75	68
Below 100% federal poverty	59	67
Low HS attainment	19	20

### **EYE-TESTING**

E.g. expected Building Loss Histograms







### MEETING STAKEHOLDER NEEDS

Can you help us define disadvantaged communities?

How are other states developing procedures for integrating equity in utility clean energy programs?

How can we measure procedural equity?

What do we know about who is taking advantage of electric vehicle incentives?

